

# STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS BILL, 2017

JULY 15, 2016.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Ms. GRANGER, from the Committee on Appropriations,  
submitted the following

## R E P O R T

together with

## MINORITY VIEWS

[To accompany H.R. 5912]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of State, foreign operations, and related programs, for the fiscal year ending September 30, 2017, and for other purposes.

### INDEX TO BILL AND REPORT

	<i>Page number</i>	
	<i>Bill</i>	<i>Report</i>
Overview .....		4
Title—I Department of State and Related Agency: .....	2	10
Department of State: .....	2	10
Administration of Foreign Affairs .....	2	10
Diplomatic and Consular Programs .....	2	10
Capital Investment Fund .....	6	18
Office of Inspector General .....	6	18
Educational and Cultural Exchange Programs .....	6	19
Representation Expenses .....	7	20
Protection of Foreign Missions and Officials .....	7	21
Embassy Security, Construction, and Maintenance .....	8	21
Emergencies in the Diplomatic and Consular Service .....	9	24
Repatriation Loans Program Account .....	9	24
Payment to the American Institute in Taiwan .....	9	25
Payment to the Foreign Service Retirement and Disability Fund .....	9	25
International Organizations: .....	10	25
Contributions to International Organizations .....	10	25
Contributions for International Peacekeeping Activities .....	12	28

	<i>Page number</i>	
	<i>Bill</i>	<i>Report</i>
International Commissions:	15	30
International Boundary and Water Commission, United States and Mexico .....	16	30
American Sections, International Commissions .....	16	30
International Fisheries Commissions .....	17	31
Related Agency .....	17	31
Broadcasting Board of Governors .....	17	31
Related Programs .....	19	33
The Asia Foundation .....	19	33
United States Institute of Peace .....	19	34
Center for Middle Eastern-Western Dialogue Trust Fund .....	20	34
Eisenhower Exchange Fellowship Program .....	20	34
Israeli Arab Scholarship Program .....	21	35
East-West Center .....	21	35
National Endowment for Democracy .....	21	35
Other Commissions .....	21	36
Commission for the Preservation of America's Heritage Abroad .....	21	36
United States Commission on International Religious Free- dom .....	22	36
Commission on Security and Cooperation in Europe .....	22	37
Congressional-Executive Commission on the People's Repub- lic of China .....	23	37
United States-China Economic and Security Review Commis- sion .....	23	37
Title II—United States Agency for International Development:	24	38
Funds Appropriated to the President .....	24	38
Operating Expenses .....	24	38
Capital Investment Fund .....	25	39
Office of Inspector General .....	25	39
Title III—Bilateral Economic Assistance:	26	40
Funds Appropriated to the President .....	26	40
Global Health Programs .....	26	40
Development Assistance .....	31	44
International Disaster Assistance .....	32	49
Transition Initiatives .....	32	49
Complex Crises Fund .....	32	50
Development Credit Authority .....	32	50
Economic Support Fund .....	35	51
Democracy Fund .....	35	55
Assistance for Europe, Eurasia and Central Asia .....	36	55
Department of State .....	37	56
Migration and Refugee Assistance .....	37	56
United States Emergency Refugee and Migration Assistance Fund .....	37	58
Independent Agencies .....	37	59
Peace Corps .....	37	59
Millennium Challenge Corporation .....	39	59
Inter-American Foundation .....	41	59
United States African Development Foundation .....	41	60
Department of the Treasury .....	42	60
International Affairs Technical Assistance .....	42	60
Title IV—International Security Assistance:	43	60
Department of State .....	43	60
International Narcotics Control and Law Enforcement .....	43	60
Nonproliferation, Anti-Terrorism, Demining and Related Pro- grams .....	44	63
Peacekeeping Operations .....	47	64
Funds Appropriated to the President .....	47	65

	<i>Page number</i>	
	<i>Bill</i>	<i>Report</i>
International Military Education and Training .....	47	65
Foreign Military Financing Program .....	48	65
Title V—Multilateral Assistance:	51	69
Funds Appropriated to the President .....		69
International Organizations and Programs .....		69
International Financial Institutions .....	51	69
Global Environment Facility .....	51	70
Contribution to the International Development Association ...	52	70
Contribution to the International Bank for Reconstruction and Development .....	52	70
Contribution to the Clean Technology Fund .....		70
Contribution to the Strategic Climate Fund .....		70
Contribution to the Green Climate Fund .....		71
Contribution to the Inter-American Development Bank .....	52	71
Contribution to the Asian Development Fund .....	52	71
Contribution to the Asian Development Bank .....		71
Contribution to the African Development Bank .....	53	71
Contribution to the African Development Fund .....	53	72
Contribution to the International Fund for Agricultural De- velopment .....	53	72
Global Agriculture and Food Security Program .....	53	72
Contribution to the North American Development Bank .....	54	72
Contribution to the Global Infrastructure Facility .....		72
Contribution to the Central America and Caribbean Cata- strophe Risk Insurance Program .....		72
Title VI—Export and Investment Assistance:	54	73
Export-Import Bank of the United States .....	54	73
Overseas Private Investment Corporation .....	57	73
Trade and Development Agency .....	59	74
Title VII—General Provisions:	59	74
Title VIII—Overseas Contingency Operations/Global War on Ter- rorism:	266	96
Department of State .....	266	96
Administration of Foreign Affairs .....	266	96
Diplomatic and Consular Programs .....	266	96
Office of Inspector General .....	267	97
Embassy Security, Construction, and Maintenance .....	268	97
International Organizations .....	268	97
Contributions to International Organizations .....	268	97
Contributions for International Peacekeeping Activities .....	268	97
Mechanism for Peace Operations Response .....		98
Related Agency .....	269	98
Broadcasting Board of Governors .....	269	98
United States Agency for International Development .....	269	98
Funds Appropriated to the President .....	269	98
Operating Expenses .....	269	98
Capital Investment Fund .....		98
Bilateral Economic Assistance .....	270	99
Funds Appropriated to the President .....	270	99
International Disaster Assistance .....	270	99
Transition Initiatives .....	270	99
Complex Crises Fund .....		99
Economic Support Fund .....	270	99
Assistance for Europe, Eurasia and Central Asia .....	271	100
Department of State .....	271	100
Migration and Refugee Assistance .....	271	100
United States Emergency Refugee and Migration Assistance Fund .....	271	100
International Security Assistance .....	272	100

	<i>Page number</i>	
	<i>Bill</i>	<i>Report</i>
Department of State .....	272	100
International Narcotics Control and Law Enforcement .....	272	100
Nonproliferation, Anti-Terrorism, Demining and Related Programs .....	272	101
Peacekeeping Operations .....	273	101
Funds Appropriated to the President .....	273	101
Foreign Military Financing Program .....	273	101
General Provisions .....	274	101
Title IX—Additional General Provision:	275	102
Spending Reduction Account .....	275	102
House of Representatives Reporting Requirements .....	.....	102

## OVERVIEW

The Committee recommendation for fiscal year 2017 for activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs is \$52,080,000,000 in new discretionary budget authority, which is \$595,000,000 below the fiscal year 2016 enacted level and \$691,443,000 below the fiscal year 2017 request. Within the total funding provided, the recommendation includes \$14,895,000,000 in title VIII for Overseas Contingency Operations/Global War on Terrorism, pursuant to the authority contained in section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation, as detailed in the bill and this report, yields savings by terminating or not providing funding for many accounts and reducing funds for programs from the prior year and the request, while targeting increases for higher priority programs.

The Committee recommendation prioritizes security programs, including embassy security and international security assistance; humanitarian, health, and development assistance; programs that promote democracy and American ideals; and oversight, transparency, and accountability measures. The Committee provides guidance under this heading on reprogramming, notification, reporting, and consultation requirements contained in the bill and this report.

## SECURITY PROGRAMS

The Committee continues its focus on supporting programs that are critical to the national security interests of the United States, as well as to the security of our allies and partners in the fight against terrorism. The bill reflects a commitment to support embassy security and international security assistance.

### *Embassy Security*

The Committee continues to prioritize the security of diplomatic and development staff and the facilities where they work by fully funding the request for Embassy Security, Construction, and Maintenance and Worldwide Security Protection. To ensure proper oversight of funds, the bill also expands reporting requirements for new embassy construction.

### *Near East*

The Committee continues to provide unwavering support for Israel's security, which is reflected by full funding for the United States-Israel Memorandum of Understanding (MOU) at \$3,100,000,000. The Committee also supports the request for security and economic assistance for Egypt and notes that maintaining security cooperation with Egypt is critical for stability in the region.

The Committee recommendation strongly supports Jordan by providing not less than \$1,275,000,000 to meet economic and security needs and to address the extraordinary strain on Jordan from unrest in the region as the country continues to host significant numbers of refugees.

The Committee recommendation also provides critical assistance to stop the advances of the Islamic State in Iraq and the Levant (ISIL) and other terrorist groups and promote stability in Iraq. The Committee expects that funds will be made available to promote security in all areas of Iraq, including the Kurdistan region, and specifically directs funds to address the security and economic challenges faced by the Kurdistan Regional Government. The Committee notes that a spend plan and advance notification are required before funds are obligated for Iraq, pursuant to sections 7015 and 7076 of this Act.

The Committee recognizes the positive steps made by Tunisia along its democratic transition and notes with concern the terrorist threats Tunisia continues to face. Therefore, the Committee recommendation includes \$160,400,000 for Tunisia, which is above the fiscal year 2016 enacted level and the request, to address instability and bolster security, support the promotion of democracy, and help stabilize the economy.

The Committee is deeply concerned about the nuclear ambitions of Iran and the resulting threat to the United States and our allies. The Committee recommendation strengthens reporting requirements from the prior year related to the Joint Comprehensive Plan of Action and other issues related to Iran.

### *Afghanistan and Pakistan*

The Committee notes the continued importance of United States assistance to secure and stabilize Afghanistan and Pakistan. The Committee understands that the staffing and programming requirements in these countries will remain under continuous review and, for that reason, has not designated specific funding recommendations. The Committee expects the Administration to refine its plans for programs, facilities, and staff in consultation with the Committees on Appropriations. The Committee further requires spend plans and advance notifications before funds are obligated for Afghanistan and Pakistan, pursuant to sections 7015 and 7076 of this Act.

### *Latin America*

To address security concerns in Latin America, the Committee recommendation provides strong support for Colombia, Mexico, and the Caribbean Basin. The Committee believes it is critical to continue robust support for counternarcotics and law enforcement efforts, as well as assistance for rule of law and judicial reform ac-

tivities in the region, in order to fight drug trafficking and violent crime before it reaches the borders of the United States.

The Committee remains concerned about the thousands of unaccompanied children that continue to arrive at the southern border of the United States from Central America. The Committee notes the positive steps taken by the governments of El Salvador, Guatemala, and Honduras since the crisis peaked during the summer of 2014, including through the development of a joint plan to address shared challenges in the region, and the progress made by these countries to meet conditions included in the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016.

The Committee recommendation maintains funding at the fiscal year 2016 enacted level for the United States Strategy for Engagement in Central America (the Strategy), but conditions all assistance to the central governments of the Northern Triangle countries of El Salvador, Guatemala, and Honduras to ensure their commitment is sustained. The funding recommendation to implement the Strategy prioritizes security and includes \$393,000,000 for the Central America Regional Security Initiative (CARSI), which is above the fiscal year 2016 enacted level and the request, in order to enhance border security; counter the activities of criminal gangs, drug traffickers and organized crime; and combat human smuggling and trafficking. The Committee believes that challenges in the region span more than just the Northern Triangle countries and includes enhanced resources to address security needs in neighboring countries, including targeted assistance to improve the capability of the Government of Costa Rica to respond to security challenges. The Committee supports continued resources to train security forces in the region and expects the Government of Colombia to continue to contribute its expertise in this area.

#### *Ukraine and Other Countries in Europe and Eurasia*

The Committee is troubled by the continued threat faced by Ukraine and other countries in Europe and Eurasia due to Russian aggression. In response, the Committee recommendation takes the following steps: (1) prohibits any assistance to the central government of the Russian Federation; (2) maintains the fiscal year 2016 enacted level for Assistance for Europe, Eurasia and Central Asia; (3) bolsters assistance to Ukraine; (4) provides \$50,000,000 under Foreign Military Financing Program that can be accessed for European and Eurasian countries, which is in addition to funding otherwise provided to these countries; (5) makes funds available for broadcasting to the region to counter Russian propaganda and for independent media in Ukraine; and (6) maintains humanitarian accounts at the fiscal year 2016 enacted level, which will help address the significant number of displaced people affected by conflict in Ukraine and, if needed, to respond to further Russian aggression and resulting displacement.

#### *Programs to Combat Terrorism*

The Committee continues to be concerned about the threat of terrorism globally and provides support throughout the bill for programs to address this threat to the national security of the United States.

The Committee recommendation provides \$419,500,000 for antiterrorism programs, which is above the fiscal year 2016 enacted level and the request. Funds are intended to prevent and counter terrorist safe havens and to assist partners in the fight against ISIL and other terrorist groups. The Committee further notes the rise of terrorism in Africa and maintains the fiscal year 2016 enacted level for the Trans-Sahara Counterterrorism Partnership and the Partnership for Regional East Africa Counterterrorism.

*Programs to Combat Wildlife Poaching and Trafficking*

The Committee continues its focus on efforts to stop wildlife poaching and trafficking and notes that such activities provide lucrative resources for criminal networks, some with links to terrorism, thereby further contributing to instability around the world. The Committee recommendation includes \$80,000,000 to address this crisis, which is above the request and the same as the fiscal year 2016 enacted level.

HUMANITARIAN, HEALTH, AND DEVELOPMENT ASSISTANCE

The Committee notes that foreign assistance helps to advance foreign policy and national security objectives and that such support also reflects the values, generosity, and goodwill of the American people. The Committee understands that disease, hunger, poverty, and displacement of vulnerable people around the world can threaten and destabilize countries and governments and thereby undermine the national security of the United States.

To address crises around the world resulting from large-scale displacement and instability, the Committee recommendation maintains the extraordinary level of funding provided for disaster and refugee assistance in fiscal year 2016. The Committee notes that, according to the Office of the United Nations High Commissioner for Refugees, the number of refugees, asylum-seekers, and displaced people is now at its highest level in the post-World War II era.

As the Syrian conflict continues and the security and humanitarian situation grows more complex in the surrounding region, the Committee remains concerned about the increasing burden and resulting instability in the communities that host refugees and displaced persons. In addition to funds provided under International Disaster Assistance, Migration and Refugee Assistance, and Emergency Refugee and Migration Assistance, the Committee recommendation provides funds under Economic Support Fund and Development Assistance to increase assistance to host communities with large refugee populations, and the Committee expects needs in Iraq, Jordan, and Lebanon to be prioritized.

The Committee recommendation continues to devote significant resources to critical health concerns around the world, such as improving the health of mothers and children and combatting HIV/AIDS, tuberculosis, and malaria. The Committee highlights the inclusion of funds to promote global health security and address emerging health threats.

The Committee recommendation maintains the fiscal year 2016 enacted level for Development Assistance and the Millennium Challenge Corporation (MCC) and notes that economic growth and

education are key aspects of long-term development. The Committee continues to support independent evaluations and monitoring of development programs and course corrections for programs that are not meeting their stated goals.

#### PROGRAMS THAT PROMOTE DEMOCRACY AND AMERICAN IDEALS

The Committee notes that during this time of unprecedented political change in many countries around the world, American leadership is critical. It is imperative that assistance is provided to advance democracy worldwide. The Committee is concerned about increased repression of civil society in many countries, which inhibits the ability of citizens to exercise their fundamental freedoms, such as freedom of association, speech, and religion. This disturbing global trend requires a renewed focus on democracy promotion in order to overcome obstacles put in place by increasingly repressive governments.

The Committee recommendation, therefore, exceeds the request for the National Endowment for Democracy and the Democracy Fund and maintains language in section 7032 for democracy programs at not less than the fiscal year 2016 enacted level. The Committee recommendation also fully funds the request for international broadcasting activities, maintains funding for the Peace Corps, and increases funding for educational and cultural exchange programs in order to further promote American values and democratic principles.

The Committee places special emphasis on efforts to address human trafficking, so that men, women, and children around the world can live without fear of exploitation and have the freedom to choose their own future. The Committee continues its commitment to address this issue by increasing funding for anti-trafficking programs to \$65,000,000, which is above the fiscal year 2016 enacted level and the request, and also by fully funding the request for the Office to Monitor and Combat Trafficking in Persons at the Department of State.

#### OVERSIGHT, TRANSPARENCY, AND ACCOUNTABILITY

The Committee takes seriously its responsibility to conduct proper oversight, and during calendar year 2016, the Subcommittee on State, Foreign Operations, and Related Programs held eight hearings and briefings in order to prioritize funding requests; understand the political, economic, and security situation in critical countries around the world; and improve transparency and effectiveness of programs. Additionally, the Surveys and Investigations staff of the Committee continues to review programs and provide updates on studies that began in prior years. The Government Accountability Office (GAO) also provides reports on matters within the jurisdiction of the Subcommittee, and the cooperation of GAO is greatly appreciated.

Proper management of taxpayer dollars must be a focus of all United States Government agencies, and this is particularly important for the Department of State, the United States Agency for International Development (USAID), and other agencies charged with advancing the interests of the United States around the world. Waste, fraud, and abuse in the programs funded in this bill will not be tolerated. Reflecting its commitment to oversight, trans-



parency, and accountability, the Committee has fully funded the requests for the Inspectors General of agencies within the jurisdiction of the Subcommittee, and maintained or strengthened provisions contained in prior years on multi-year commitments, direct funding for governments and local organizations, and the United Nations. In addition, the Committee continues its focus on reducing unnecessary expenditures and expects the Departments and agencies funded by this Act to work with the Office of Management and Budget (OMB) to reduce printing and reproduction costs and directs agencies to provide information in the congressional budget justification (CBJ) for fiscal year 2018 on reductions made in fiscal year 2017 as a result of such efforts.

The Committee notes with concern the management challenges faced by the Department of State and USAID. For this reason, the Committee recommendation takes steps to promote improved management of resources provided in this Act with a focus on the following: (1) modernizing how assistance is provided to the militaries of our allies and partners; (2) addressing deficiencies in information technology, including financial systems, e-mail and records management, and cyber-security; and (3) providing funding for the ForeignAssistance.gov Web site to make foreign assistance data more accessible to the public.

#### REPROGRAMMING, NOTIFICATION, REPORTING, AND CONSULTATION REQUIREMENTS

The Committee recommendation grants limited reprogramming authorities to ensure that funds are devoted to the highest priorities, particularly due to changes in circumstances of countries facing unrest, terrorism, and violence. The Committee notes that reprogramming notifications must be submitted subject to the regular notification procedures of the Committees on Appropriations. For the purposes of the bill and this report, “regular notification procedures” means notification must be provided 15 days in advance of obligation of funds. The Committee cautions that, pursuant to section 7015(e), advance notification requirements may only be waived if failure to do so would pose a substantial risk to human health or welfare. The Committee expects the use of this authority to be extremely rare and directs the Secretary of State and the USAID Administrator to use this authority judiciously. Additional notification requirements are added in fiscal year 2017 to ensure appropriate Congressional oversight of funds.

For the purposes of the bill and this report, the Committee directs that the term “reporting procedures” of the Committees on Appropriations shall mean a report must be provided to such Committees not later than 90 days after the conclusion of fiscal year 2017; and the terms “consultation requirements” of the Committees on Appropriations, “in consultation with” the Committees on Appropriations, and “consult with” the Committees on Appropriations shall mean a consultation must occur with such Committees not later than 45 days after enactment of this Act, unless another time-frame is specified.

TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY  
DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for Administration of Foreign Affairs provides funds for the broad range of activities necessary to support the operations and activities of more than 275 diplomatic and consular posts in 190 countries. The Committee recommends a total of \$8,151,985,000 for the activities of the Department of State in fiscal year 2017. Of the total amount provided, \$7,993,085,000 is derived from discretionary funds and \$158,900,000 is mandatory spending. Additional funds are provided under title VIII.

*Embassy Security.*—The Committee recommendation provides \$6,071,348,000, (including funding provided in title VIII) as detailed in the table below, to meet urgent security requirements. The total amount provided is \$454,501,000 above the fiscal year 2016 enacted level and the same as the budget request. Funds are made available for the purchase of property and for construction, rehabilitation, and maintenance of United States diplomatic and consular missions and other posts overseas, the costs for the Department of State associated with the continued expansion of the Marine Security Guard Program, and the personnel and equipment required to protect United States Government employees and their families under Chief of Mission (COM) authority and property worldwide.

EMBASSY SECURITY

[Budget authority in thousands of dollars]

Program/Activity	Fiscal Year 2016	Fiscal Year 2017 Request	Committee Recommendation	Changes from Fiscal Year 2016
Worldwide Security Protection (WSP) .....	3,395,100	3,714,689	3,714,689	319,589
Embassy Security, Construction, and Maintenance <sup>1</sup> .....	2,221,747	2,356,659	2,356,659	134,912
Total, Embassy Security .....	5,616,847	6,071,348	6,071,348	454,501

<sup>1</sup> Amounts do not include cost sharing reimbursements made available for construction and maintenance from other Federal agencies.

DIPLOMATIC AND CONSULAR PROGRAMS

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$5,622,913,000
Fiscal Year 2017 request <sup>1</sup> .....	6,539,932,000
Committee recommendation <sup>1</sup> .....	6,094,501,000
Change from enacted level .....	+471,588,000
Change from request .....	– 445,431,000

<sup>1</sup> In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$6,094,501,000 for Diplomatic and Consular Programs, including up to \$1,899,479,000 for WSP. Additional funds are provided under title VIII.

The Committee expects the Secretary of State to continue funding overseas inflation and Locally Employed Staff (LES) wage increases through funds made available in the Buying Power Maintenance Account.

The Committee recommendation does not include the funds requested for new non-security positions, unless noted herein or specifically authorized by law. The Committee supports filling existing positions that become vacant due to attrition, as needed. If the Secretary of State intends to create new positions, the Committee will consider a reprogramming proposal, if funds are derived from the elimination of positions that are redundant or of lower priority.

Funds made available under this heading are allocated in the following manner:

*Human resources.*—The Committee recommendation includes \$2,541,247,000 for human resources, of which \$463,417,000 is for WSP. Funds support American salaries at overseas and domestic United States diplomatic missions. The Committee recommendation includes the amounts requested for the diversity recruitment initiative.

*Overseas programs.*—The Committee recommendation includes \$1,344,199,000 for overseas programs, of which not more than \$12,000,000 is for the Bureau of Conflict Stabilization Operations. Funds for Overseas Programs support the operational programs of regional bureaus of the Department of State. Funds support the operations of United States embassies, consulates, and other diplomatic posts worldwide. Additional funds are provided under title VIII.

The Committee recommendation does not include the funds requested for the Ambassador's Fund for Cultural Preservation under this heading. Support of such projects is more appropriately derived from funds appropriated under bilateral economic assistance accounts.

*Diplomatic policy and support.*—The Committee recommendation includes \$749,428,000 for the operational programs and management offices of the functional bureaus of the Department of State. The Committee recommendation includes the program increases requested for improvements to the Freedom of Information Act program and the Document Review Unit. The recommendation also includes \$1,000,000 for the Office of the Special Coordinator for Tibetan Issues and funds to support positions authorized in law for fiscal year 2017 for the Bureau of Intelligence and Research.

*Security programs.*—The Committee recommendation includes \$1,458,307,000 for security programs, of which \$1,436,062,000 is for WSP. Funds support the personnel, equipment and training necessary for the protection of diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information.

#### *Fees and Transfers*

The Committee recommendation also includes language similar to prior years and requested for fiscal year 2017, which: (1) permits not to exceed \$14,000,000 to be transferred to Emergencies in the Diplomatic and Consular Service for emergency evacuations and terrorism rewards; (2) provides not to exceed \$15,000 from reimbursements, surcharges, and fees for use of Blair House facilities in accordance with the Department of State Basic Authorities Act of 1956; and (3) makes available not to exceed \$5,000,000 in fee collections until expended for various activities.

*International Center, Washington, D.C.*—The Committee recommendation does not include a separate account for the Inter-

national Center, as proposed in the request. The recommendation continues prior year language under this heading related to the collection of fees from other executive agencies and funds derived from the reserve authorized by section 5 of the International Center Act.

#### *Border Security Program*

In addition to the funds appropriated under this heading, an estimated \$4,197,681,000 will become available through currently authorized fees and surcharges, as well as proposed extensions of expiring fees and surcharges, if authorized, for the Border Security Program. These funds will support the passport and visa program and maintain consular operations that protect United States citizens overseas, safeguard security interests of the United States, facilitate entry of legitimate travelers, and foster economic growth.

*Foreign fighters from the United States.*—The Committee remains concerned about United States citizens who travel abroad who may be engaged in terrorist activity. The prospect of such United States nationals abroad poses a serious threat to both United States national security and foreign policy objectives. The Committee directs the Secretary of State to work with interagency partners to identify such persons and to take action to deny or revoke passports of Americans in accordance with the authority of 22 CFR 51.60(c)(4), as appropriate.

*Visa processing and training.*—The Committee notes its continued focus on improving systems and procedures related to visa processing, including ensuring that State Department employees processing visa applications have the necessary training to review and process such applications in a secure and timely manner. The Committee directs the Secretary of State, after consultation with other appropriate United States Government agencies, to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on capacity and infrastructure challenges in the visa processing system that existed as of October 1, 2015, modifications made to address such challenges as of September 30, 2016, and recommendations for future actions. The Committee directs the Secretary of State to prioritize the national security interests of the United States when considering any modifications to the current visa review process.

#### *Worldwide Security Protection*

The Committee recommendation includes \$1,899,479,000 for WSP. Additional funds are provided under title VIII.

The WSP program provides critical funding for the protection of life, property, and information of the Department of State and supports a worldwide guard force protecting overseas diplomatic missions, residences, and domestic facilities. Nearly 800 Diplomatic Security (DS) special agents serve in regional security offices at diplomatic posts worldwide. The DS special agents abroad, known as Regional Security Officers (RSOs), manage security programs and also provide the first line of defense for United States personnel, their families, United States diplomatic missions, and national security information. RSOs serve as the primary advisor to the COM on all security matters by developing and implementing security programs that shield United States missions and residences over-

seas from physical and technical attack. Roughly 2,500 direct-hire security personnel are deployed worldwide to support and protect United States Government staff and facilities. In addition, the WSP appropriation supports the protection of national security information and the integrity of the information systems of the Department of State.

*Local guard forces.*—The Committee is aware of the need to reexamine the use of host country personnel for local guard services at some sensitive overseas diplomatic posts. While host country personnel may have the will to protect, they may not have the capability, particularly in growing threat environments. Conversely, a local guard force may have the capability, but not the necessary will, to protect facilities and personnel. The Committee notes that the recommendation includes a total of \$3,714,689,000 for WSP, which is \$319,589,000 above the fiscal year 2016 level. Accordingly, the Committee requests that in developing the fiscal year 2017 operating plan, the Secretary of State shall incorporate in such plan a strategy and funding recommendations for addressing this matter.

*Security training.*—The Foreign Affairs Counter Threat (FACT) training course is one of the central training programs provided to COM personnel and their families to prepare them to safely live and work overseas. The Department of State has reported to the Committee that FACT training will be maintained at the Interim Training Facility until the new Foreign Affairs Training Center (FASTC) is fully operational. The Committee directs the Secretary of State to ensure that FACT training is not disrupted during the FASTC construction and transition process.

Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State to submit to the Committees on Appropriations a progress report on the FASTC project. Semi-annual progress reports should be submitted until completion of the project. Each report shall include the current cost estimate, training course transition plans, and steps taken to reduce the impact of any job losses that may result at existing training sites once FASTC becomes operational.

*Sensitive information.*—The Committee notes that growing regional unrest and threats to United States diplomatic facilities and personnel have resulted in the evacuation of many overseas posts. The Committee urges the Secretary of State to ensure that overseas diplomatic posts have the necessary capabilities to quickly, safely, and permanently destroy sensitive information that must be left behind, including through exploring new tools and equipment to enhance such capabilities.

*Security screening.*—The Committee encourages the Department of State to assess the current status of security screening equipment deployed at overseas locations in high threat environments and identify where the greatest needs exist for upgraded physical and technical security screening technologies and countermeasures.

#### *Other Matters*

*Atrocity prevention.*—The Committee recommendation includes funds to support the participation of the State Department in the activities of the Atrocities Prevention Board.

*Chief of Mission nominees.*—The Committee expects the Secretary of State to continue to make publicly available the reports concerning COM nominees required under section 304(a)(4) of the Foreign Service Act of 1980, including posting such reports on the Web site of the Department of State within seven days of submission of a report to Congress.

*Child abduction and access.*—The Committee notes that when making use of the waiver in section 204 of the Goldman Act, the Secretary of State is required to provide a detailed justification for such waiver involving a country with a pattern of non-compliance. The Committee expects the Secretary to comply with this requirement. Further, the Committee directs the Secretary to include in such justification the reason, if any, for why actions 4–8 under section 204(d) are not being taken.

*Columbia River Treaty.*—The Committee understands the United States Entity submitted the Regional Recommendation for the Future of the Columbia River Treaty after 2024 to the Department of State on December 13, 2013, and an interagency policy committee is currently reviewing the recommendation. The Committee directs the Department of State to work with other participating agencies to press for a conclusion to the review process and to expeditiously begin negotiations with Canada to modernize the Columbia River Treaty in calendar year 2016.

*Democracy, Human Rights, and Labor (DRL).*—The Committee recommendation includes the requested funds for human rights vetting. The recommendation also includes funds for support of the Special Envoy to Monitor and Combat Anti-Semitism. The Committee remains concerned about the rise of anti-Semitism and the increase in anti-Semitic incidents around the world. The Committee supports efforts by the Department of State to emphasize Holocaust education.

*Foreign assistance data availability and transparency.*—The Committee supports the ForeignAssistance.gov Web site, which makes official government data on foreign assistance publicly available. The Committee recommendation continues language in section 7031(d), which directs that funds appropriated under titles I and II, and funds made available to any independent agency in title III, be made available to support the ongoing provision of information on foreign assistance as a means of ensuring support for the collection, verification, and publication of such data.

In addition, the Committee urges the Secretary of State, in consultation with the USAID Administrator, to continue to support evaluation activities, capacity building, and collaborative evaluations aimed at improving aid transparency.

*Hong Kong Policy Act report.*— Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State to update the report described in section 301 of the United States-Hong Kong Policy Act of 1992 and to transmit it to the appropriate congressional committees.

*Intellectual property protection.*—The Committee continues to strongly support the intellectual property enforcement and protection efforts of the Department of State.

*Intercountry adoptions.*—The Committee strongly reaffirms its commitment to intercountry adoption as a means to offering a permanent family to a child and supports its inclusion among the

range of options for providing permanency for children in accordance with the principles of the Hague Adoption Convention.

The Committee urges the Department of State to proactively prioritize, and make funds available for, improving the capacity of foreign government agencies and nongovernmental organizations, through technical assistance that will help to prevent child abandonment and connect orphans, displaced, and abandoned children with permanent homes through family reunification, guardianship, and domestic and intercountry adoption.

Furthermore, the Committee encourages the Department of State to better incorporate at the mission level, policies that reflect the commitment of the United States Government to the principle that every child has a right to a permanent family; that advocate for consideration of international placement of children where in-country placement does not serve the child's best interests and does not provide appropriate, protective, and permanent care quickly; and to streamline and strengthen the United States Government intercountry adoption programs and processes.

*Monitoring and Combating Trafficking in Persons.*—The Committee recommendation includes \$12,500,000 for the Office to Monitor and Combat Trafficking in Persons. Funds are provided to ensure the Office can fulfill the mandates from the Trafficking Victims Protection Act and subsequent authorizations, including to support the coordination of the President's Interagency Task Force and Senior Policy Operating Group, deployment of rapid response teams, production of the Trafficking in Persons Report, implementation of child protection compacts, diplomatic engagement and technical assistance, and management and oversight of increased assistance appropriated in this Act to combat trafficking in persons.

The Committee directs the Secretary of State to post the National Human Trafficking Resources Center hotline, email address, and Web site information in all United States Embassies and Consulates in areas where visa applications are processed. The Committee also supports funds being made available to develop the Global Human Trafficking Hotline.

The Committee directs that funds be made available for continued support of the United States Advisory Council on Human Trafficking, as authorized by section 115 of the Justice for Victims of Trafficking Act of 2015 (Public Law 114–22).

*Office for the Coordinator for Cyber Issues.*—The Committee recommendation includes \$5,497,000 for the Office for the Coordinator for Cyber Issues, including the additional Foreign Service position for expanding United States engagement on international cyberspace security issues.

*Office of Holocaust Issues.*—The Committee recognizes the important work of the Office of Holocaust Issues and urges the Secretary of State to ensure the Office has sufficient funding to meet workload demands.

*Prisoner transfers from United States Naval Station, Guantanamo Bay, Cuba.*—Section 7064 of this Act maintains the requirement that the Secretary of State notify the Committees on Appropriations of the terms of any agreement with the United States to receive by transfer an individual detained at the United States Naval Station, Guantanamo Bay, Cuba, not later than five days

after the conclusion of the agreement, including whether funds appropriated by this or prior Acts making appropriations for the Department of State, foreign operations, and related programs will be made available for assistance for such country pursuant to such agreement.

Section 7064 also requires the Secretary of State to provide a report to the Committees on Appropriations, not later than 45 days after enactment of this Act and every 45 days thereafter through fiscal year 2017, summarizing negotiations over the previous 45 days between Department of State personnel and officials of foreign governments over the potential transfer to such governments of an individual, or individuals, detained at United States Naval Station Guantanamo Bay. The report may be provided in classified form if necessary.

*Protection of cultural properties.*—The Committee is aware that the Department of State has under review the Second Protocol to the 1954 Hague Convention on the Protection of Cultural Property in the Event of Armed Conflict. The Committee requests that the Secretary of State be prepared to discuss the status of such review during the hearing process on the fiscal year 2018 budget request.

*Public diplomacy.*—The Committee continues to support public diplomacy personnel and programs and expects the Secretary of State to include projected funding for public diplomacy in the operating plan required by section 7076 of this Act.

The Committee remains concerned that efforts to counter ISIL and other terrorist organizations are not effectively coordinated within the United States Government. The Committee expects the Secretary of State, in coordination with the Under Secretary for Public Diplomacy, to convene an interagency working group for the purpose of employing the tools of public diplomacy to counter propaganda targeted toward the United States and our allies and partners in a more focused and coordinated fashion. Further, the Committee directs the Under Secretary for Public Diplomacy to report to the Committees on Appropriations, not later than 180 days after enactment of this Act, on such efforts.

*Real property.*—The Committee expects the Secretary of State to help facilitate resolutions of commercial disputes for United States entities seeking return of real property seized, held, or expropriated by foreign governments, as appropriate.

*Religious freedom.*—The Committee is pleased that the Ambassador-at-Large for Religious Freedom is working to advance religious freedom programs and initiatives as a critical component of United States diplomatic efforts, pursuant to the International Religious Freedom Act (IRFA) of 1998 and directs the Secretary of State to consider elevating this position within the organizational structure of the Department of State.

The Committee recognizes that the steady growth of religious persecution and decline of religious freedom around the world highlights the need to have United States diplomats trained to understand and advocate for religious freedom, as required by IRFA. The Committee notes that the advancement of religious freedom would help persecuted religious minorities, further political stability, enhance economic growth, and undermine religion-related violence and terrorism. Section 708 of the Foreign Service Act of 1980 requires the Secretary of State to develop training, but the Com-



mittee believes additional focus is required to appropriately address this issue. Accordingly, section 7033 of this Act designates \$1,000,000 above the request to carry out section 103 of H.R. 1150, the Frank R. Wolf International Religious Freedom Act, as passed by the House of Representatives on May 16, 2016. Such funds will support the development and implementation of an international religious freedom curriculum. The Committee expects that amounts for curriculum development will be made available in accordance with the purposes and in the manner detailed in section 103(a) of H.R. 1150 and shall be awarded on a competitive basis.

*Sensitive records.*—The Committee is aware of ongoing issues facing the Department of State regarding the secure management of sensitive records and is also aware of emerging technologies to secure and manage such records. The Department of State shall keep the Committee informed regarding efforts to better secure and manage sensitive information and the potential value in employing these emerging technologies.

*Small business.*—The Secretary of State is encouraged to expand opportunities for small businesses to compete for Department of State contracts, including small businesses owned and controlled by socially and economically disadvantaged individuals.

*State Partnership Program.*—The Committee believes the National Guard State Partnership Program strengthens security and disaster response cooperation between the United States and nations participating in the Partnership and builds professionalism and respect for civilian control of the military. The Committee expects the Department of State and the Department of Defense to continue to inform United States Embassy officials and foreign governments about the value of the State Partnership Program, including the objectives of the program, examples of successful engagements, and COM and Combatant Commander requests for the Program.

*United States citizens detained in Iran.*—The Committee remains concerned about United States citizens missing and detained in Iran. The Committee urges the Secretary of State to prioritize these cases, and to continue to press the Government of Iran for the immediate release of those detained and to provide any information it possesses regarding any United States citizens that have disappeared within its borders.

*Workforce diversity.*—The Committee supports the efforts of the Department of State to increase diversity in hiring, retention, and promotion within its workforce, including the allocation of funds to continue and expand its recruitment programs, professional development activities, and outreach efforts in fiscal year 2017.

The Committee supports ongoing partnerships between the Department of State and community colleges, universities, and other institutions to improve the diversity and excellence of the United States Foreign Service (Foreign Service) by preparing both graduate and undergraduate students for positions in the Foreign Service.

Funds in this Act under this heading are allocated according to the following table and are subject to sections 7015 and 7076 of this Act.

## DIPLOMATIC AND CONSULAR PROGRAMS

[Budget authority in thousands of dollars]

Category	Budget Authority
Human Resources .....	2,541,247
<i>Worldwide Security Protection</i> .....	[463,417]
Overseas Programs .....	1,344,199
Diplomatic Policy and Support .....	749,428
Security Programs .....	1,458,307
<i>Worldwide Security Protection</i> .....	[1,436,062]
Subtotal, Diplomatic and Consular Programs Appropriated Funds .....	6,093,181
International Chancery Center .....	1,320
Total, Diplomatic and Consular Programs .....	6,094,501
Bureau/Office	Budget Authority
Bureau of Administration:	
<i>Freedom of Information Act (FOIA)</i> .....	33,960
Conflict Stabilization Operations .....	21,633
Ambassadors Fund for Cultural Preservation .....	—
Cultural Antiquities Task Force .....	1,000
Democracy, Human Rights, and Labor:	
<i>Human Rights Vetting</i> .....	[7,000]
<i>Office of International Religious Freedom</i> .....	[6,990]
<i>[Of which, Religious Freedom Curriculum Development]</i> .....	[1,000]
<i>Special Envoy to Promote Religious Freedom in the Near East and South Central Asia</i> .....	[1,000]
Office of Terrorism Financing and Economic Sanctions Policy .....	5,150
Office to Combat Trafficking in Persons .....	12,500
Legal Advisor:	
<i>Document Review Unit</i> .....	[2,889]
Office of the Secretary:	
<i>Office of the Special Coordinator for Tibetan Issues</i> .....	[1,000]
<i>Office of the Coordinator for Cyber Issues</i> .....	[5,497]

## CAPITAL INVESTMENT FUND

Fiscal Year 2016 enacted level .....	\$66,400,000
Fiscal Year 2017 request .....	12,600,000
Committee recommendation .....	12,600,000
Change from enacted level .....	— 53,800,000
Change from request .....	0

The Committee recommendation includes \$12,600,000 for Capital Investment Fund. Funds provided are in addition to an estimated \$283,300,000 in expedited passport fees, which will be used to support the information technology modernization effort, for a total of \$295,900,000 in fiscal year 2017 for support of the Information Technology Strategic Plan of the Department of State.

## OFFICE OF INSPECTOR GENERAL

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$72,700,000
Fiscal Year 2017 request <sup>1</sup> .....	87,069,000
Committee recommendation <sup>1</sup> .....	87,069,000
Change from enacted level .....	+14,369,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$87,069,000 for support of the oversight personnel and activities of the Office of Inspector General at the Department of State. Additional funds are provided under title VIII.

Funds provided under this heading will support the audits, investigations, and inspections of worldwide operations and programs of the Department of State and Broadcasting Board of Governors. The Committee expects the Office of Inspector General to continue the coordination of audit plans and activities involving Department of State operations and programs in Afghanistan with the Special Inspector General for Afghanistan Reconstruction (SIGAR) in order to ensure the development of comprehensive oversight plans and to avoid duplication.

#### EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal Year 2016 enacted level .....	\$590,900,000
Fiscal Year 2017 request .....	639,773,000
Committee recommendation .....	602,790,000
Change from enacted level .....	+11,890,000
Change from request .....	-36,983,000

The Committee recommendation includes \$602,790,000 for Educational and Cultural Exchange Programs.

*Citizen Exchange Program.*—The Committee recommendation includes \$112,000,000 for the Citizen Exchange Program. Citizen exchange programs provide American and foreign participants the opportunity to gain knowledge and share expertise and experiences through professional, youth, cultural, and other exchanges. Funds above the request are intended to support new competitive awards administered in cooperation with the various divisions within the Office of Citizen Exchanges.

*Congress-Bundestag Youth Exchange Program.*—The Committee recommendation includes \$4,125,000 for the Congress-Bundestag Youth Exchange Program (CBYX). This program is integral for the continuation of a strong relationship between the United States and Germany.

*Fulbright Program.*—The Committee recommendation includes \$236,000,000 for the Fulbright program. Active in over 160 countries, the program provides exchange opportunities to create and sustain mutual understanding between students, scholars, teachers, and professionals in the United States and those from other countries. Within the amount provided, funds are available for continued support of the Hubert H. Humphrey Fellowship program.

*Mexico.*—The Committee directs the Department of State to increase United States-Mexico academic exchanges at the high school, college, and post graduate level and to consult with Committees on Appropriations on such plans.

*New programs.*—The Committee recommendation does not provide funds for new programs proposed in the fiscal year 2017 request. Such initiatives may be supported through existing Department of State programs, funds, and transfers, subject to the regular notification procedures of the Committees on Appropriations.

*Other exchanges.*—The Committee recognizes the value of competitive exchange programs for young people, including the Youth Exchange and Study program; the Future Leaders Exchange; educator programs, including critical language programs; and programs providing overseas training in strategic languages for Americans. The Committee urges the Secretary of State to continue to prioritize exchange programs from countries with high importance to United States national security.

*Special academic, professional, and cultural exchanges.*—The Committee encourages the Secretary of State to continue support of special academic, professional, and cultural exchange programs where consistent with strategic priorities, including Mexico and Central America and Tibetan exchanges and fellowships. The Committee expects funds for special academic, professional, and cultural exchange programs to be awarded on a competitive basis and the planned levels for each to be included in the fiscal year 2017 operating plan.

Section 7076 of this Act includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. The Committee expects that such plan will include the distribution of unobligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2017. The Committee also directs that the operating plan include the amounts reserved within Academic Programs and Professional and Cultural Exchanges for ‘rapid response’ flexibility.

Funds made available under this heading are allocated in the following manner and are subject to the requirements of sections 7015 and 7076 of this Act.

#### EXCHANGE PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Committee Recommendation
Academic Programs:	
Fulbright Program .....	236,000
Global Academic Exchanges .....	59,541
<i>English Language Programs</i> .....	<i>[43,000]</i>
Special Academic Exchanges .....	15,900
Total, Academic Programs .....	311,441
Professional and Cultural Exchanges:	
International Visitor Program .....	90,665
Citizen Exchange Programs .....	112,000
<i>Congress Bundestag Youth Exchange</i> .....	<i>[4,125]</i>
Special Professional and Cultural Exchanges .....	5,575
Total, Professional and Cultural Exchanges .....	208,240
Young Leaders Initiative .....	17,900
Program and Performance .....	5,493
Exchanges Support .....	59,716
Total, Exchange Programs .....	602,790

#### REPRESENTATION EXPENSES

Fiscal Year 2016 enacted level .....	\$8,030,000
Fiscal Year 2017 request .....	8,263,000
Committee recommendation .....	8,030,000
Change from enacted level .....	0
Change from request .....	– 233,000

The Committee recommendation includes \$8,030,000 for Representation Expenses authorized by section 905 of the Foreign Service Act of 1980.

Funds provided under this heading are used to reimburse FSOs for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign gov-

ernments and appropriate members of local communities. The Secretary of State is directed to submit semi-annual reports to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

#### PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal Year 2016 enacted level .....	\$30,036,000
Fiscal Year 2017 request .....	30,344,000
Committee recommendation .....	30,036,000
Change from enacted level .....	0
Change from request .....	- 308,000

The Committee recommendation includes \$30,036,000 for Protection of Foreign Missions and Officials.

Funds provided under this heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. To be eligible for reimbursement under the regular program, the costs must be incurred in a city with 20 or more consular or diplomatic missions staffed by accredited personnel and all costs must be certified as eligible by the Bureau of Diplomatic Security of the Department of State. In addition, funds may be used for reimbursement for an extraordinary event in a jurisdiction that does not meet the regular program eligibility requirements, if specifically allowed. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Committee requests that the Department of State continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions that are certified as meeting the program requirements and the amount of unobligated funds available to pay such claims.

Section 7034(i) of this Act continues authority for the Secretary of State to transfer expired unobligated balances from funds made available under Diplomatic and Consular Programs. The Committee directs the Department of State to include any expired balances transferred to this heading in the report required by the previous paragraph.

#### EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$1,473,896,000
Fiscal Year 2017 request <sup>1</sup> .....	1,117,859,000
Committee recommendation <sup>1</sup> .....	1,117,859,000
Change from enacted level .....	- 356,037,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,117,859,000 for Embassy Security, Construction, and Maintenance. An additional \$1,238,800,000 is provided under this heading in title VIII, which brings the total in the bill for Embassy Security, Construction, and Maintenance to \$2,356,659,000, the same as the request.

The recommendation designates \$358,698,000 for priority worldwide security upgrades, acquisition, and construction, and

\$759,161,000 for other repair, maintenance, construction, and operations costs.

*New embassy construction program.*—The Committee recommendation continues language in section 7004 requiring all agencies and departments to fully meet their capital cost sharing obligations under subsection (e) of section 604 of the Secure Embassy Construction and Counterterrorism Act of 1999, in order to be allocated office space or other accommodations in newly constructed or renovated diplomatic facilities. In addition, the recommendation continues language in section 7004 of this Act, similar to language carried in prior years, directing the Secretary of State, in consultation with the Director of the Office of Management and Budget, to determine the annual program level and agency shares in a manner that is proportional to the Capital Security Cost Share (CSCS) contribution of the Department of State.

As of May 2016, 132 new facilities had been constructed under the new embassy construction program and another 57 facilities were under design or construction. The Committee expects that projects undertaken by this program will continue to address the security needs of the highest priority facilities.

The Committee recommendation includes \$173,700,000 for the CSCS contribution of the Department of State. In addition, \$844,800,000 is included under this heading in title VIII for overseas facility construction. These amounts, combined with \$1,184,000,000 in estimated CSCS reimbursements from other agencies, provides a total for construction and design of new secure embassy and consulate compounds of \$2,202,500,000 for fiscal year 2017. This amount is consistent with the recommendation of the Benghazi Accountability Review Board and fully supports the accelerated multi-year program to construct new secure replacement facilities for the most vulnerable embassies and consulates.

*Enhanced notification and reporting requirements.*—The Committee believes that the enhanced notification requirements in section 7004(d) are necessary to enable the Committee to conduct appropriate oversight of construction projects, and therefore continues, with modifications, these requirements as set forth below. The Committee has made these modifications to ensure standard and consistent reporting of key project factors to facilitate comparative analysis. For purposes of this section, the Department is directed to clearly define and consistently report the elements of each project factor and an explanation of any changes from previous reports or notifications for a project.

Notifications made pursuant to section 7004(d) shall include, at a minimum, the following project factors: (1) the location and size of the property to be acquired, including the proximity to existing United States diplomatic facilities and host government ministries; (2) the justification of need for acquiring the property and construction of new facilities and the reconciled appraised value of the project; (3) the detailed breakdown of the total project costs, including, at a minimum, the projected schedule and the following cost categories: site acquisition, project development, planning, design, construction, other construction costs, including costs planned for the procurement of art, value added tax, contingencies, and any other relevant costs; (4) the revenues derived from, or estimated to be derived from, real property sales associated with the project, if

applicable; (5) the recommendations of the value engineering studies required pursuant to OMB Circular A-131 and Bureau of Overseas Building Operations Policy and Procedure Directive, Cost 02 that have been completed for any new diplomatic facility justified in Appendix 1 of the CBJ for fiscal year 2017 for the Department of State, or not previously justified to the Committee and the Department's adjudication of those recommendations; (6) any unique requirements of the project that may increase the cost of the project, such as consular workload, legal environment, physical and/or security requirements, and seismic capabilities; (7) the number of waivers required pursuant to section 606 of Appendix G of Public Law 106-113, if applicable; (8) any religious, cultural, or political factors that may affect the cost, location, or construction timeline; (9) the current and projected number of desks, agency presence, and the projected number of United States direct hire staff, LES, and Third Country Nationals; (10) the current and projected number of beds, if applicable; and (11) the most recent rightsizing analysis, and a justification for exceeding the staffing projections of such rightsizing analysis, if applicable.

The Committee remains concerned about growth in costs associated with the Mexico City Embassy and Beirut Embassy projects. Therefore, the Committee recommendation continues the requirement for quarterly reports for these projects in section 7004(e). The reports should include the following: (1) the project factors as specified under Enhanced Notification Requirements in section 7004(d) of this Act that were used to develop the initial cost estimate to justify the project; (2) changes in these factors from the initial cost estimate to the current estimate, with an explanation of such changes; and (3) an explanation of cost containment measures being used to address cost growth from the initial estimates.

*Maintenance Cost Sharing (MCS).*—The recommendation includes \$184,998,000 for the Maintenance Cost Sharing program. This amount, combined with \$215,000,000 in estimated MCS reimbursements from other agencies, provides a total of \$399,998,000 for fiscal year 2017 for maintenance, repair, and renovation projects of existing facilities. Such projects are necessary to extend the useful life of existing infrastructure and protect prior year investments made through the CSCS program in new embassy compounds.

*Other repair, construction, and operations.*—The Committee recommendation includes \$759,161,000 for other repair, construction, and operations costs. These funds support the management of United States Government real property overseas, maintenance of Government-owned and long-term leased properties at over 275 locations, and leasing of office and functional facilities and residential units, not only for the Department of State, but also for all United States employees overseas under COM authority.

*Operating plan.*—Section 7076 of this Act requires the Secretary of State to submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. Such plan should include all resources available to the Department in fiscal year 2017 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2016.

*Procurement of art for embassies.*—The Committee notes concerns about the cost of procuring art for new embassy and consulate compounds. The Committee understands that the current practice is to reserve 0.5 percent of the cost of new construction projects for such procurements. The Committee expects the Department of State to provide greater detail on such expenditures. Accordingly, the Committee has added the projected cost of art to the enhanced notification requirements delineated under this heading and directs the Secretary of State to include in the CBJ for fiscal year 2018 a table displaying the amount expended for the procurement of art in fiscal year 2016 and the amounts estimated for fiscal years 2017 and 2018.

#### EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Fiscal Year 2016 enacted level .....	\$7,900,000
Fiscal Year 2017 request .....	7,900,000
Committee recommendation .....	7,900,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$7,900,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. Funding provided under this heading is available until expended.

This appropriation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs, including for the following purposes: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation continues prior year language providing the authority to transfer up to \$1,000,000 from this heading to the Repatriation Loans Program heading. This authority will ensure an adequate level of resources for loans to American citizens through the Repatriation Loans Program, should additional funds be required in fiscal year 2017 due to an unanticipated increase in the number of loans.

#### REPATRIATION LOANS PROGRAM ACCOUNT

Fiscal Year 2016 enacted level .....	\$1,300,000
Fiscal Year 2017 request .....	1,300,000
Committee recommendation .....	2,300,000
Change from enacted level .....	+1,000,000
Change from request .....	+1,000,000

The Committee recommendation includes a total of \$2,300,000 for the Repatriation Loans Program Account for the subsidy cost of repatriation loans totaling up to \$4,305,000, as authorized by 22 U.S.C. 2671.



## PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal Year 2016 enacted level .....	\$30,000,000
Fiscal Year 2017 request .....	31,963,000
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	-1,963,000

The Committee recommendation includes \$30,000,000 for Payment to the American Institute in Taiwan. The Committee recommendation supports operating expenses of the American Institute in Taiwan (AIT) and funds may also be made available for special projects and consular upgrades.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the AIT and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the AIT to carry out these activities.

## PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Fiscal Year 2016 enacted level .....	\$158,900,000
Fiscal Year 2017 request .....	158,900,000
Committee recommendation .....	158,900,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$158,900,000 for Payment to the Foreign Service Retirement and Disability Fund.

This appropriation, which is a mandatory program for budget scorekeeping purposes, is authorized by the Foreign Service Act of 1980, which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special government contributions (including this account), interest on investments, and voluntary contributions.

## INTERNATIONAL ORGANIZATIONS

## CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$1,344,458,000
Fiscal Year 2017 request <sup>1</sup> .....	1,290,891,000
Committee recommendation <sup>1</sup> .....	1,279,384,000
Change from enacted level .....	-65,074,000
Change from request .....	-11,507,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,279,384,000 for Contributions to International Organizations. Additional funds are provided under title VIII.

*Compliance with reporting requirements.*—The Department of State has not complied with multiple reporting requirements included under this heading in prior years, and section 7048(h) in-

cludes language withholding 10 percent of funding for the International Organizations Bureau until these reports are submitted.

*Major capital projects.*—The Committee recommendation does not include funding for major capital projects for the United Nations (UN), including the UN Capital Master Plan (CMP), and section 7048(e) prohibits funds in this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs from being used for such projects. The Committee intends this prohibition to apply to any capital project for which the total assessed cost over the life of the project to all member states is expected to exceed \$10,000,000.

Not later than 90 days after enactment of this Act, the Committee directs the Department of State to provide an updated report to the Committees on Appropriations on the current status of the CMP, including its initial scope and costs, any modifications made or planned, the total current cost, contributions made to date by each UN member state, and any remaining or expected unmet requirements due to cost over-runs from the initial CMP or that resulted from additional requirements after the initial CMP. The report should include options for the UN to absorb any additional costs within current resources.

*Operating plan.*—Section 7076 of this Act requires an operating plan for funds under this heading be submitted to the Committees on Appropriations not later than 45 days after enactment of this Act.

*Peace process.*—The Committee is troubled by reports of one-sided resolutions that may come before the United Nations concerning the Israeli-Palestinian conflict as well as efforts to reestablish the parameters for Middle East peace negotiations. Such resolutions may actually hinder the prospects for a resumption of negotiations between the parties. The Committee expects the Secretary of State to support the resumption of direct negotiations as the means of achieving a lasting peace. Furthermore, the Committee instructs the United States Ambassador to the United Nations to continue to employ the longstanding United States policy to veto one-sided Security Council resolutions when such resolutions are not consistent with United States policy.

*UN budget.*—The Committee recommendation includes language carried in the prior year requiring the Secretary of State to transmit to the Committees on Appropriations the most recent biennial budget prepared by the UN at the time of the submission of the President's budget to Congress. The Committee recommendation also includes language carried in the prior year requiring the Secretary of State to notify the Committees on Appropriations at least 15 days in advance of any UN action to increase funding for any UN program without identifying an offsetting decrease elsewhere in the UN budget.

*UN Educational, Scientific, and Cultural Organization (UNESCO).*—The Committee notes that, due to the application of Public Law 101-246 and Public Law 103-236, United States contributions are currently being withheld from UNESCO. The Committee notes that no funds were requested and none are provided in this Act for a contribution to UNESCO.

*UN Human Rights Council (UNHRC).*—The Committee is concerned about the credibility and effectiveness of the UNHRC and

notes with disappointment the ascension to the UNHRC of countries with poor human rights records. The Committee remains concerned with the continued, disproportionate focus of the UNHRC on Israel and includes modified language in section 7048(c) prohibiting funds to the UNHRC unless certain conditions are met.

The Committee notes with concern the recent passage by the UNHRC of resolution A/HRC/31/L.39, which is counterproductive to achieving peace between Israel and the Palestinians. The Committee does not expect the United States to participate in efforts related to the implementation of this resolution, and directs the Department of State to urge the UNHRC and other countries to do the same.

Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State to submit an updated report to the Committees on Appropriations on all United States contributions to the UNHRC for the preceding fiscal year, including amounts provided through the UN Regular Budget and through voluntary contributions.

*UN reform.*—The Committee expects the Department of State and the United States Mission to the UN (USUN) to keep UN reform a high priority and to work in conjunction with other UN member states to increase the accountability and operational efficiency of the UN and other international organizations.

The Committee supports efforts to increase accountability by strengthening internal controls and systems to investigate and eliminate waste, fraud, and abuse. The Committee expects the UN and each specialized agency to have a designated official to carry out an independent ethics function and to provide protection from retaliation to whistleblowers who volunteer information concerning ongoing waste, fraud, and abuse. The Committee recommendation continues language in section 7048(a) withholding a portion of funds until the Secretary of State certifies that certain transparency and accountability requirements have been met.

The Committee supports efforts to increase operational efficiency by evaluating and prioritizing activities and terminating duplicative or unnecessary administrative costs. The Committee also supports efforts to examine and cancel expensive commercial leases and downsize operations in areas with high costs of living and construction costs. Not later than 180 days after enactment of this Act, the Secretary of State is directed to submit a report to the Committees on Appropriations on these matters. Such report should include a description of estimated cost savings and cost avoidance of reforms undertaken by the UN and affiliated agencies.

*UN Tax Equalization Fund.*—The Committee notes that a balance of \$27,650,137 remains available to the United States from the UN Tax Equalization Fund, which is accounted for in the Committee recommendation. The Committee believes that any UN credits available to the United States should either be returned to the United States or applied to the UN regular budget and such credits should not be used to pay for major capital projects.

*United States contributions to international organizations.*—The Committee directs the Secretary of State to include the source of funds (including each Federal agency and account) and a concise description of the purpose of such funds in the report on United States financial contributions to international organizations re-

quired by section 405(b) of the Foreign Relations Authorization Act, Fiscal Year 2003.

*Voting practices of UN member states.*—Not later than 120 days after enactment of this Act, the Committee directs the Department of State to continue to submit a report to the Committees on Appropriations on the voting practices of UN member states.

#### CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$666,574,000
Fiscal Year 2017 request <sup>1</sup> .....	806,930,000
Committee recommendation <sup>1</sup> .....	563,866,000
Change from enacted level .....	– 102,708,000
Change from request .....	– 243,064,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$563,866,000 for Contributions for International Peacekeeping Activities. Additional funds are provided under title VIII. The Committee provides funding for the UN Support Office for the African Union Mission in Somalia under Peacekeeping Operations instead of this heading.

The Committee continues to be concerned about the scope, duration, and costs of UN peacekeeping missions and includes language directing the Secretary of State to work with the UN and members of the UN Security Council to evaluate and prioritize peacekeeping missions, and to consider a draw down when mission goals have been substantially achieved. Not later than 90 days after enactment of this Act, the Secretary of State is directed to submit a report to the Committees on Appropriations describing efforts by the Department of State to review UN peacekeeping operations, including prioritization of missions and proposals for reducing the costs and scope of missions. The Committee notes that the CBJ for fiscal year 2017 includes funding to enable Department of State personnel to review UN mission budgets and effectiveness and expects the findings of such efforts to be included in the report.

The Committee recommendation continues language requiring notification at least 15 days in advance of voting for any new or expanded mission, including the estimated cost and duration of the mission, the objectives of the mission, the national interest that will be served, and the exit strategy. The notification must also identify the sources of funds, including any reprogramming and transfers, that will be used to pay the cost of the new or expanded mission, and the estimated cost in future fiscal years. The Committee notes that the notification may be provided less than 15 days in advance of voting for a new or expanded mission in the event of an emergency. The Committee directs the Secretary of State to review the practices of the Department of State and USUN to ensure the appropriate and judicious application of this provision.

The Committee recommendation continues language stating that funds shall be made available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being provided equal procurement opportunities and language prohibiting funds for any peacekeeping mission that will involve United States Armed Forces under the command and

control of a foreign national unless certain requirements have been met.

*Compliance with reporting requirements.*—The Department of State has not complied with multiple reporting requirements included under this heading in prior years, and section 7048(h) includes language withholding 10 percent of funding for the International Organizations Bureau until these reports are submitted.

*Credits.*—The Committee recommendation continues language requiring the Secretary of State to report to the Committees on Appropriations on any credits available to the United States. The bill requires that notifications and operating plans submitted under this heading include an estimate of all known credits.

*Operating plan.*—Section 7076 of this Act requires an operating plan for funds under this heading be submitted to the Committees on Appropriations not later than 45 days after enactment of this Act.

*Oversight and reform.*—The Committee continues to support independent oversight of the UN to identify waste, fraud, and abuse, and the Committee supports reforms to ensure that such practices are eliminated. The Committee expects the Department of State to provide the necessary support to ensure oversight of UN peacekeeping missions.

The Committee recommendation continues language in section 7048(a) withholding a portion of funds for the UN until the Secretary of State certifies that certain transparency and accountability requirements have been met.

*Peacekeeping rate.*—The Committee recommendation does not include a requested provision to adjust the statutory rate for the United States assessment for peacekeeping activities. The Committee directs the Department of State and USUN to seek a reduction of the United States-assessed rate for international peacekeeping activities and ensure UN peacekeeping costs are shared on a more equitable basis.

*Trafficking in persons and sexual exploitation.*—The Committee remains concerned about cases of UN peacekeepers abusing the people they have been sent to protect. The Committee recommendation includes language carried in the prior year that requires, prior to the obligation of funds, the Secretary of State to certify and report on a peacekeeping mission-by-mission basis that the UN is implementing effective policies and procedures to prevent UN employees, contractor personnel, and peacekeeping troops from trafficking in persons, exploiting victims of trafficking, or committing acts of illegal sexual exploitation or other violations of human rights.

The Committee notes with great concern the continued sexual exploitation and abuse by UN peacekeepers and supports a zero-tolerance policy. Accordingly, the Committee recommendation includes new language that requires the Secretary of State to evaluate and report on whether each mission has established and is effectively implementing policies and procedures to: (1) vet all peacekeeping personnel serving at such mission; (2) increase awareness about sexual exploitation and abuse, including through community outreach programs; (3) process complaint receipt, management, and assistance for victims of sexual exploitation and abuse; (4) promptly respond to reports of sexual exploitation and abuse with trained

personnel; (5) promptly repatriate any peacekeeping unit for which an allegation of sexual abuse and exploitation has been substantiated; (6) complete investigations into allegations of sexual exploitation and abuse within six months and within three months if the allegations are egregious; (7) bring to justice individuals convicted of sexual abuse and exploitation; (8) suspend deployments from countries that fail to investigate and hold accountable individuals convicted of sexual abuse and exploitation; and (9) ensure transparency, including by making information about prosecutions publicly available.

#### INTERNATIONAL COMMISSIONS

##### INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

Fiscal Year 2016 enacted level .....	\$73,707,000
Fiscal Year 2017 request .....	76,534,000
Committee recommendation .....	74,707,000
Change from enacted level .....	+1,000,000
Change from request .....	-1,827,000

The Committee recommendation includes a total of \$74,707,000 for International Boundary and Water Commission, United States and Mexico (IBWC), including \$45,307,000 for Salaries and Expenses and \$29,400,000 for Construction.

The Committee recommendation includes not less than the request for the Rio Grande Flood Control System Rehabilitation Project to continue and maintain levee projects along the Rio Grande, including environmental, hydrologic, hydraulic, and low water weir studies along the Rio Grande Valley that are consistent with the projects outlined within the Mexican Water Treaty of 1944, Treaty Series 994.

The Committee notes the treaty obligations of Mexico to supply water deliveries to the Rio Grande and recognizes the importance of transparency concerning such matters. The Committee directs IBWC to regularly publish water delivery data on its Web site, including projections for the balance of water deliveries. The Committee expects IBWC to hold quarterly meetings with interested stakeholders to inform them of IBWC activities and receive feedback.

##### AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal Year 2016 enacted level .....	\$12,330,000
Fiscal Year 2017 request .....	12,258,000
Committee recommendation .....	12,258,000
Change from enacted level .....	-72,000
Change from request .....	0

The Committee recommendation includes \$12,258,000 for American Sections, International Commissions, of which \$7,552,000 is for the International Joint Commission, \$2,304,000 is for the International Boundary Commission, and \$2,402,000 is for the Border Environment Cooperation Commission.

The Committee remains concerned about the adverse impact on communities in the United States from the release of effluent from Victoria, British Columbia, Canada. The Committee urges the Secretary of State to work with the relevant Federal agencies and the Government of Canada to facilitate an expeditious resolution to the

matter and adherence by all parties to commitments made in international and bilateral agreements.

#### INTERNATIONAL FISHERIES COMMISSIONS

Fiscal Year 2016 enacted level .....	\$36,681,000
Fiscal Year 2017 request .....	32,502,000
Committee recommendation .....	36,681,000
Change from enacted level .....	0
Change from request .....	+4,179,000

The Committee recommendation includes \$36,681,000 for International Fisheries Commissions.

Funds appropriated under this heading support the United States share of the expenses of the international fisheries commissions and related organizations, as well as the travel expenses of the United States commissioners. The commissions funded by this appropriation were established by treaties and agreements negotiated by the United States and were ratified by the President with the advice and consent of the Senate. The treaties protect access to shared international fisheries resources and support other vital economic and environmental interests. The commercial and recreational fisheries managed by these organizations generate income from \$12 to \$15 billion annually for the United States.

Funds made available under the heading are allocated in the following manner and are subject to the requirements of sections 7015 and 7076 of this Act:

#### INTERNATIONAL FISHERIES COMMISSIONS

[Budget authority in thousands of dollars]

Commission/Activity	Committee Recommendation
Great Lakes Fishery Commission .....	24,219
<i>Lake Champlain Basin</i> .....	[-]
Inter-American Tropical Tuna Commission .....	1,750
Pacific Salmon Commission .....	3,450
International Pacific Halibut Commission .....	4,150
Other Marine Conservation Organizations .....	3,112
Total, International Fisheries Commissions .....	36,681

#### RELATED AGENCY

##### BROADCASTING BOARD OF GOVERNORS

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$738,887,000
Fiscal Year 2017 request .....	777,843,000
Committee recommendation <sup>1</sup> .....	767,143,000
Change from enacted level .....	+28,256,000
Change from request .....	-10,700,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$767,143,000 under this heading to carry out United States international communications activities and operations overseen by the Broadcasting Board of Governors (BBG), of which \$758,267,000 is for international broadcasting operations and \$8,876,000 is for broadcasting capital improvements. Additional funds are provided under title VIII.

## INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation includes \$758,267,000 for International Broadcasting Operations. Additional funds are included in title VIII.

This account funds the operating, program, and engineering costs of Voice of America (VOA), Radio Free Europe/Radio Liberty (RFE/RL), Radio Free Asia (RFA), the Middle East Broadcasting Networks, and BBG. The recommendation also includes funding for broadcasting to Cuba under this account. Funds made available under the heading are allocated in the following manner and are subject to the requirements of sections 7015 and 7076 of this Act:

## INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Federal Entities	Committee Recommendation
International Broadcasting Bureau (IBB) .....	61,403
Voice of America (VOA) .....	219,673
<i>OCO/GWOT—Afghanistan/Pakistan</i> .....	2,200
<i>OCO/GWOT—Syria/Iraq</i> .....	2,600
<i>Subtotal, VOA Program Level</i> .....	224,473
Office Cuba Broadcasting .....	28,130
Technology, Services and Innovation .....	183,428
<i>Internet Freedom and Circumvention Activities</i> .....	[15,000]
Subtotal, Federal Entities .....	492,634
<i>Subtotal, Federal Entities with OCO/GWOT</i> .....	497,434
Independent Grantee Organizations:	
Radio Free Europe/Radio Liberty .....	118,388
<i>OCO/GWOT—Afghanistan/Pakistan</i> .....	2,200
<i>Subtotal, RFE/RL Program Level</i> .....	120,588
Radio Free Asia .....	38,775
Middle East Broadcasting Networks (MBN) .....	108,470
<i>OCO/GWOT—Syria/Iraq</i> .....	3,700
Subtotal, MBN Program Level .....	112,170
Subtotal, Grantees .....	265,633
<i>Subtotal, Grantees with OCO/GWOT</i> .....	271,533
Total, International Broadcasting Operations (IBO) .....	758,267
<i>Total, IBO Program Level with OCO/GWOT</i> .....	768,967

The Committee recommendation continues the requirement that the BBG notify the Committees on Appropriations within 15 days of any determination by the Board that any of its broadcast entities were found to be in violation of the principles, standards, or journalistic code of ethics.

*Countering ISIL and violent extremism.*—The Committee recommendation includes funds for program enhancements to counter the misinformation of ISIL and other violent extremist groups in the Middle East, and Central and South Asia.

The Committee directs the Chief Executive Officer of the BBG to coordinate with the Under Secretary of Public Diplomacy at the Department of State on efforts of the BBG to appropriately employ the tools of public diplomacy to counter propaganda targeted to



ward the United States and our allies and partners in a more focused and coordinated fashion and in a manner consistent with the standards of professional journalism.

*Countering Internet censorship.*—The Committee recommendation includes \$2,500,000 above the request for expansion of unrestricted access to information on the Internet in accordance with section 7078 of this Act. The Committee supports work to enhance access to information and independent media, including the operational expansion through competitively awarded procurements of field-tested programs that provide unmonitored and uncensored access to the Internet for large numbers of users and research and development of existing and new technologies.

*Countering Russian media.*—The Committee recommendation includes the \$7,800,000 program enhancement requested for BBG programs to counter Russian media. The Committee remains deeply concerned about the concerted effort to use media to subvert Russian-speaking citizens of former Soviet Republics, including the Baltic States and Ukraine, and supports the development of indigenously produced Russian-language media in these countries to counter government propaganda.

*East Asia and the Pacific.*—The Committee recommendation provides \$38,775,000 for RFA, including funds to continue the Tibetan language service. The Committee strongly supports the Tibetan language services of the VOA and RFA which the Committee understands provide the only sources of independent information accessible to the people of Tibet.

*Office of Cuba Broadcasting (OCB).*—The Committee recommendation provides not less than \$28,130,000 for OCB Radio and TV Marti broadcasting to the people of Cuba, pursuant to the Radio Broadcasting to Cuba Act of 1983 and the Television Broadcasting to Cuba Act of 1990. In addition, section 7045(c) of this Act prohibits implementation of the proposed restructuring and merger of OCB and the VOA Spanish Division unless specifically authorized by a subsequent Act of Congress.

*VOA Africa.*—The Committee notes the ongoing importance of VOA Africa programming, including programs in South Sudan, Somalia, and the Democratic Republic of the Congo (DRC) focused on supporting democratic transitions and the development of civil society. The Committee urges BBG to continue to prioritize such programs.

#### BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes \$8,876,000 for broadcasting capital improvements.

#### RELATED PROGRAMS

##### THE ASIA FOUNDATION

Fiscal Year 2016 enacted level .....	\$17,000,000
Fiscal Year 2017 request .....	12,000,000
Committee recommendation .....	17,000,000
Change from enacted level .....	0
Change from request .....	+5,000,000

The Committee recommendation includes \$17,000,000 for The Asia Foundation (TAF).

Authorized by The Asia Foundation Act of 1983, TAF operates programs throughout Asia. TAF program priorities are developed in consultation with the Department of State and focus at the country and regional levels on building democratic institutions and improving governance, supporting policies and institutions required for open markets, increasing opportunities for women's participation and empowerment, and encouraging stability and cooperative relations among nations in the Asia-Pacific region.

The Committee supports the efforts of TAF to seek donations from private foundations and corporations, competitively-bid awards from governmental and multilateral development agencies, and fee-based or reimbursable agreements as a means of sustaining program activities. The Committee directs TAF to include a summary table in the CBJ for fiscal year 2018 detailing total revenue and support by category for fiscal year 2016 and projected for fiscal year 2017.

#### UNITED STATES INSTITUTE OF PEACE

Fiscal Year 2016 enacted level .....	\$35,300,000
Fiscal Year 2017 request .....	37,884,000
Committee recommendation .....	35,300,000
Change from enacted level .....	0
Change from request .....	-2,584,000

The Committee recommendation includes \$35,300,000, for the United States Institute of Peace (USIP), as authorized.

The Committee notes that USIP receives funds from interagency transfers, reimbursements, and offsetting receipts to support USIP programs. The Committee urges USIP to continue to seek competitive awards from Federal agencies and to fully implement fee-based or reimbursable agreements, where appropriate, as a means of sustaining USIP activities and programs in a fiscally constrained environment. In addition, the Committee directs USIP to include information in the CBJ for fiscal year 2018 on the amount of funds received from other Federal agencies and the amount of revenue generated from fees and reimbursable agreements in fiscal year 2016, and projected for fiscal years 2017 and 2018.

#### CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Fiscal Year 2016 enacted level .....	\$96,000
Fiscal Year 2017 request .....	122,000
Committee recommendation .....	122,000
Change from enacted level .....	+26,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2017 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, as authorized by section 633 of Public Law 108-199. Interest and earnings for fiscal year 2017 are projected to total \$122,000.

#### EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal Year 2016 enacted level .....	\$400,000
Fiscal Year 2017 request .....	350,000
Committee recommendation .....	350,000
Change from enacted level .....	-50,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2017 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, as authorized by sections 4 and 5 of the Eisenhower Exchange Fellowship Act of 1990. Interest and earnings for fiscal year 2017 are projected to total \$350,000.

#### ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal Year 2016 enacted level .....	\$13,000
Fiscal Year 2017 request .....	47,000
Committee recommendation .....	47,000
Change from enacted level .....	+34,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2017 of interest and earnings from the Israeli Arab Scholarship Endowment Fund, as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993. Interest and earnings for fiscal year 2017 are projected to total \$47,000.

#### EAST-WEST CENTER

Fiscal Year 2016 enacted level .....	\$16,700,000
Fiscal Year 2017 request <sup>1</sup> .....	0
Committee recommendation .....	0
Change from enacted level .....	- 16,700,000
Change from request .....	0

<sup>1</sup>The fiscal year 2017 request includes \$10,800,000 for the East-West Center under Educational and Cultural Exchange Programs.

The Committee recommendation does not include an appropriation for the East-West Center.

#### INTERNATIONAL CENTER, WASHINGTON, D.C.

Fiscal Year 2016 enacted level .....	\$0
Fiscal Year 2017 request .....	1,320,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	- 1,320,000

The Committee recommendation does not include a separate account for International Center, Washington, D.C. as requested. Funds for the International Center are provided under Diplomatic and Consular Programs.

#### NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal Year 2016 enacted level .....	\$170,000,000
Fiscal Year 2017 request .....	103,500,000
Committee recommendation .....	170,000,000
Change from enacted level .....	0
Change from request .....	+66,550,000

The Committee recommendation includes \$170,000,000 for the National Endowment for Democracy (NED).

Of the total amount provided, the Committee directs that \$117,500,000 shall be allocated in the traditional and customary manner, including for the core institutes.

The remaining \$52,500,000 shall be for democracy, human rights, and rule of law programs; as well as for the next phase of the NED mid-to long-term strategic approach and response to immediate and unanticipated challenges or opportunities, regarding which the President of the NED shall consult with the core insti-

tutes on the use of such funds, and the core institutes shall be eligible to receive funds for such purposes.

The Committee is concerned that new, more sophisticated, and transnational threats to democracy abroad have emerged in recent years. The NED, with its four core institutes, its global grants programs and activities, and its extensive experience, is uniquely positioned to lead a strategic response to such threats. The Committee commends the NED for building on its unparalleled experience and work in the most difficult political environments to develop a transnational approach to defending democratic norms, values, and institutions to address many key strategic challenges. The Department of State and USAID should recognize the ability of the NED to address these challenges.

The Committee continues to support democracy and human rights programs for Tibet and directs that not less than the amounts provided in fiscal year 2016 be continued for such purposes.

Not later than 45 days after enactment of this Act, the President of the NED is directed to submit a report to the Committees on Appropriations on the proposed uses of the funds provided under this heading on a regional and country basis. The report should include a description of programmatic goals for each region and country and how the planned use of funds will meet such goals. The Committee directs the NED to consult with the Committees on Appropriations in advance of any significant deviation from the plans outlined in such report. This grant should continue to be provided directly to the NED, and therefore funds under this heading shall not be subject to prior approval by the Department of State or USAID or to administrative or management surcharges, and minimal expenses, if any, should be charged to general Department of State operating expenses. Further, the NED should not be precluded from competitively bidding on other grant solicitations.

## OTHER COMMISSIONS

### COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

#### SALARIES AND EXPENSES

Fiscal Year 2016 enacted level .....	\$676,000
Fiscal Year 2017 request .....	888,000
Committee recommendation .....	888,000
Change from enacted level .....	+212,000
Change from request .....	0

The Committee recommendation includes \$888,000 for Commission for the Preservation of America's Heritage Abroad, as authorized.

### UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

#### SALARIES AND EXPENSES

Fiscal Year 2016 enacted level .....	\$3,500,000
Fiscal Year 2017 request .....	3,500,000
Committee recommendation .....	3,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$3,500,000 for the United States Commission on International Religious Freedom, as authorized by title II of the IRFA of 1998.

The Commission conducts independent reviews, reports on facts and circumstances of violations of religious freedom abroad, and recommends options for United States policies with respect to foreign countries engaging in or tolerating violations of religious freedom.

#### COMMISSION ON SECURITY AND COOPERATION IN EUROPE

##### SALARIES AND EXPENSES

Fiscal Year 2016 enacted level .....	\$2,579,000
Fiscal Year 2017 request .....	2,579,000
Committee recommendation .....	2,579,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,579,000 for Commission on Security and Cooperation in Europe, as authorized by Public Law 94-304.

The Commission was established in 1976 to monitor the acts of the signatories that reflect compliance with or violation of the articles of the Final Act of the Conference on Security and Cooperation in Europe, with particular regard to provisions relating to human rights and cooperation in humanitarian fields.

#### CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S REPUBLIC OF CHINA

##### SALARIES AND EXPENSES

Fiscal Year 2016 enacted level .....	\$2,000,000
Fiscal Year 2017 request .....	2,000,000
Committee recommendation .....	2,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,000,000 for the Congressional-Executive Commission on China.

Established by the China Relations Act of 2000, the Commission's mission is to monitor compliance of the Government of the People's Republic of China (PRC) with international human rights standards and to track the development of the rule of law in the PRC. The Commission reports annually on these issues to the President and the Congressional leadership, making recommendations for policy action and legislation, when appropriate.

#### UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW COMMISSION

##### SALARIES AND EXPENSES

Fiscal Year 2016 enacted level .....	\$3,500,000
Fiscal Year 2017 request .....	3,500,000
Committee recommendation .....	3,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$3,500,000 for United States-China Economic and Security Review Commission.

The Committee recommendation continues by reference the authorities, conditions, and limitations carried under this heading in division F of Public Law 111–117 that provide an administrative framework for the operations of the Commission.

Established by the National Defense Authorization Act, 2001, the mission of the Commission is to monitor, investigate, and assess the “national security implications of the bilateral trade and economic relationship” between the United States and the PRC. The Commission reports annually on these issues to Congress, making recommendations for policy action and legislation when appropriate.

## TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

### FUNDS APPROPRIATED TO THE PRESIDENT

#### OPERATING EXPENSES

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$1,143,614,000
Fiscal Year 2017 request <sup>1</sup> .....	1,306,340,000
Committee recommendation <sup>1</sup> .....	1,184,416,000
Change from enacted level .....	+40,802,000
Change from request .....	– 121,924,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,184,416,000 for Operating Expenses. Additional funds are provided under title VIII.

Funds under this heading are provided for salaries and expenses of employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID.

The Committee directs the USAID Administrator to provide an update to the report required by House Report 114–154 to reflect employment data as of the end of fiscal year 2017. Such report shall be subject to the reporting procedures of the Committees on Appropriations.

The Committee notes that USAID must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

*Diversity.*—The Committee expects the USAID Administrator to continue initiatives, including fellowships, to promote diversity in the workforce.

*Procurement.*—The Committee directs the USAID Administrator to consult with the Committees on Appropriations on any proposed significant or substantive change to USAID guidance or directives related to acquisition and assistance prior to issuing such guidance or directives to USAID posts worldwide.

The Committee directs USAID to ensure that technical officers comply with statutory and regulatory requirements in selecting the appropriate instrument type when administering all contracts and awards. USAID shall consult with the Committee on the guidelines used when selecting the appropriate mechanism.

As in prior years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract or other non-competitive grant or contract; raising the ceiling on an existing Indefinite Quantity Contract (IQC); issuing a new IQC; awarding an umbrella

grant; or raising the ceiling on an existing umbrella grant. The Committee expects the thresholds for notification to be the same as in fiscal year 2012.

The Committee remains concerned about USAID limiting competition for certain contracts and grants. The Committee directs the USAID Administrator to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on any procurement actions for which competition was limited, and the justification for each such action taken, during fiscal year 2016.

The Committee continues to be concerned about the difficulty with which United States companies, including small, minority-owned, and disadvantaged business enterprises; universities; and non-governmental organizations have in navigating the acquisition and assistance process at USAID. The Committee expects that, to the maximum extent practicable, the USAID Administrator shall ensure that United States small, minority-owned, veteran, and disadvantaged business enterprises fully participate in the provision of goods and services. Not later than 120 days after enactment of this Act, the Committee directs the USAID Administrator to submit to the Committees on Appropriations an annual report that describes the actions taken to meet this objective and the success of those efforts.

The Committee recommends funding in title VI of this Act for the United States Trade and Development Agency (USTDA) to provide technical procurement advisory assistance and services for USAID and other Federal agencies for middle income and lower income countries that need assistance developing and aligning their standards and regulations with the broader international community.

The Committee recommends that USAID increase its engagement with United States engineering firms to assist the participation of such firms in the development of physical infrastructure projects funded by this Act.

#### CAPITAL INVESTMENT FUND

Fiscal Year 2016 enacted level .....	\$168,300,000
Fiscal Year 2017 request .....	66,145,000
Committee recommendation .....	199,985,000
Change from enacted level .....	+31,685,000
Change from request .....	+133,840,000

The Committee recommendation includes \$199,985,000 for Capital Investment Fund.

The Committee notes that USAID must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

#### OFFICE OF INSPECTOR GENERAL

Fiscal Year 2016 enacted level .....	\$66,000,000
Fiscal Year 2017 request .....	67,600,000
Committee recommendation .....	67,600,000
Change from enacted level .....	+1,600,000
Change from request .....	0

The Committee recommendation includes \$67,600,000 for Office of Inspector General.

The Committee directs the Office of Inspector General to submit its annual audit plan within the first quarter of fiscal year 2017.

## TITLE III—BILATERAL ECONOMIC ASSISTANCE

## FUNDS APPROPRIATED TO THE PRESIDENT

## GLOBAL HEALTH PROGRAMS

Fiscal Year 2016 enacted level .....	\$8,503,450,000
Fiscal Year 2017 request .....	8,576,500,000
Committee recommendation .....	8,916,500,000
Change from enacted level .....	+413,050,000
Change from request .....	+340,000,000

The Committee recommendation includes \$8,916,500,000 for Global Health Programs.

*USAID Global Health Programs*

The Committee recommendation includes \$3,246,500,000 for global health programs to be directly apportioned to USAID. The Committee recommendation includes \$997,000,000 for maternal and child health; \$125,000,000 for nutrition programs under this heading; \$22,000,000 for programs benefiting vulnerable children; \$236,000,000 to combat tuberculosis; \$200,000,000 for global health security and emerging health threats; and \$845,000,000 to prevent and treat malaria. Included under this heading is authority to provide a contribution to the United Nations Children's Fund (UNICEF), and the Committee recommendation includes \$132,500,000 for such contribution.

*Global health security and emerging health threats.*—The Committee recommendation includes \$200,000,000 to promote global health security and to address emerging health threats overseas. Not later than 30 days after enactment of this Act, and prior to the initial obligation of funds, the Committee directs the USAID Administrator to submit to the Committees on Appropriations a report on the proposed uses of such funds on a country and project basis. The Committee directs that such report shall be updated and submitted to the Committees on Appropriations every 60 days until funds are obligated. The Committee directs the GAO to conduct a review of the use of funds provided and consult with the Committees on Appropriations on the elements of such review. USAID shall reimburse the GAO for the cost of such a review from funds provided under this heading.

*Malaria.*—The Committee reaffirms its support for the Coordinator of United States Government Activities to Combat Malaria Globally as established in Public Law 110–293, including oversight of relevant programs across government agencies.

The Committee does not include requested language to repurpose unobligated balances appropriated under title IX of Division J of Public Law 113–235 for malaria programs and instead provides additional funds under this heading for that purpose.

*Maternal and child health.*—The health of a mother is directly related to the health of her children, and the Committee continues its commitment to maintain an emphasis on expanding access to programs that have proven effective in reducing maternal and child mortality. From funds provided under this heading, the Committee directs USAID to increase funding for programs to prevent and treat obstetric fistula. Within the funds provided, the Committee



also encourages USAID to continue supporting programs for maternal and neonatal tetanus.

Subject to the consultation requirements of the Committees on Appropriations, USAID shall consider the need and cost-effectiveness of supporting programs that focus on the following health issues: children with hydrocephalus; children with autism; programs for children with disabling burn injuries; non-communicable diseases; sickle cell disease; and neurological disorders, including Alzheimer's disease and dementia.

The Committee expects the USAID Administrator to consult with the Committees on Appropriations regarding steps taken to increase equitable access to qualified health workers in developing countries.

*Neglected tropical diseases (NTDs).*—The Committee notes the success of USAID in combating NTDs and supports the continuation of these life-saving programs.

*Nutrition.*—The Committee directs that not less than \$125,000,000 shall be provided for nutrition programs under this heading, including continued funding for Vitamin A and iodine deficiency disorder programs. The Committee supports effective nutrition interventions to reduce stunting, increase breastfeeding, and treat severe malnutrition. The Committee expects the USAID Administrator to consult with the Committees on Appropriations regarding the use of funds in this Act to implement the Nutrition for Growth Compact.

*Pharmaceuticals.*—The Committee is concerned about the potential side effects from pharmaceuticals and pharmaceutical trials supported by funds in this Act. Not later than 90 days after enactment of this Act, the Committee directs the USAID Administrator to provide a report to the Committees on Appropriations on all pharmaceutical purchases and pharmaceutical trials planned to be supported during fiscal year 2017. The Committee expects USAID to require that recipients of pharmaceuticals and participants in pharmaceutical trials are fully informed of their potential side effects.

*Polio.*—The Committee provides \$59,000,000 for programs to combat and eradicate polio, of which not less than \$51,500,000 is provided under this heading. The Committee notes that global polio eradication programs are also funded by the Centers for Disease Control and Prevention (CDC).

*Reproductive health/voluntary family planning.*—The Committee recommendation includes section 7058 of this Act, which provides not more than \$461,000,000 for reproductive health and voluntary family planning in this Act. This provision also addresses funds provided under Economic Support Fund for reproductive health and family planning.

The Committee recommendation continues prior year language that does the following: (1) requires that none of the funds appropriated in this Act, or any unobligated balances, may be made available to any organization or program, which as determined by the President, supports or participates in the management of a program of coercive abortion or involuntary sterilization; (2) states that funds cannot be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortion; (3) specifies that population funds shall be

available only to voluntary family planning projects that offer, either directly or through referral, information about access to a broad range of family planning methods and services; (4) requires that in awarding grants for natural family planning under section 104 of the Foreign Assistance Act, no applicant shall be discriminated against because of such applicant's religious or conscientious commitment to offer only natural family planning; and (5) requires the provision of accurate information related to condoms.

The Committee includes language in section 7056 of this Act prohibiting funds for any foreign nongovernmental organization that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term.

The Committee encourages USAID to increase funding for fertility-awareness models of family planning that are proven effective, including those that rely on mobile and internet technologies. Awards should be made through an open and competitive process, and are subject to the funding limitations and restrictions in this Act and section 104 of the Foreign Assistance Act of 1961, as well as the consultation requirements of the Committees on Appropriations.

*Research.*—The Committee directs the Department of State and USAID to coordinate and undertake a consultative process with the Department of Defense, the CDC, the National Institutes of Health (NIH), the Food and Drug Administration, and the United States Office of the Global AIDS Coordinator (OGAC) as agencies develop their global health research priorities to ensure that United States investments in global health research are efficient, coordinated, and streamlined.

*Tuberculosis.*—The Committee expects the USAID Administrator to consult with the Committees on Appropriations regarding the use of funds in this Act to implement the President's National Action Plan for Combating Drug Resistant Tuberculosis.

*Vaccines.*—The Committee recommends a United States contribution of \$275,000,000 for GAVI, the Vaccine Alliance in recognition that vaccines are key to decreasing the number of children who die before age five.

The Committee agrees that developing a vaccine is essential to the fight against malaria and HIV and encourages USAID to continue funding to support their advancement as part of a comprehensive prevention, diagnostic, and treatment strategy to reduce malaria and HIV worldwide.

*Vulnerable children.*—The Committee directs that not less than \$22,000,000 shall be provided to support programs and activities that address the needs of vulnerable children, including childhood blindness programs.

The Committee supports psychiatric care for children facing adversity and separation from their families due to conflict and economic instability and directs the USAID Administrator to allocate Displaced Child and Orphans Fund (DCOF) resources for such purposes. Not later than 30 days after enactment of this Act, the USAID Administrator is directed to report to the Committees on Appropriations on planned funding levels and programs for this purpose.

The Committee notes that six priority countries were selected for the United States Government Action Plan on Children in Adversity (APCA). The Committee encourages USAID to work to develop a coordinated strategy across all government agencies and a process for collaborative country planning for each of these six countries. The Committee directs the USAID Administrator to regularly update the Committee on APCA implementation.

The Committee supports implementation of all three core objectives under the APCA, which focus on building strong beginnings, putting family care first, and protecting children from violence, exploitation, abuse, and neglect. The Committee encourages USAID to apply DCOF resources to plan and budget for activities that support all APCA core objectives, including, but not limited to, increasing the percentage of children living within appropriate, permanent, and protective family care; reducing the percentage of children living in institutions; and increasing adequate nutrition, education opportunities, care, and protection for families and their children.

#### *HIV/AIDS Prevention and Treatment*

The Committee recommendation includes \$6,000,000,000 to fight HIV/AIDS, which is the same as the fiscal year 2016 enacted level. Of this amount, the Committee recommendation includes \$5,670,000,000, which shall be directly apportioned to the Department of State. The Committee recommends continued support for a United States contribution to the Joint United Nations Programme on HIV/AIDS (UNAIDS).

The Committee recognizes the significant achievements of the President's Emergency Plan for AIDS Relief (PEPFAR) through the support of anti-retroviral treatment, testing, counseling, and other prevention measures. The Committee recommends prioritizing pregnant women within treatment programs to prevent mother-to-child transmission. Additionally, the Committee recommends that the United States Office of the Global AIDS Coordinator (OGAC) build upon the success of the Accelerating Children's Treatment Initiative, including a focus on capacity for HIV diagnostics and anti-retroviral treatment for infants and young children at the highest risk of dying without treatment.

The Committee supports OGAC's engagement with post-secondary institutions as authorized in section 204(c) of Public Law 110–293.

*Microbicides.*—The Committee recommends continued support for microbicide development and directs OGAC to coordinate with USAID, NIH, other Federal agencies, and donors in order to advance microbicide development and implementation. The Committee directs OGAC to update the Committees on Appropriations on a regular basis on the progress made in achieving an effective microbicide.

*Program data.*—The Committee supports the continued development of high-quality data sets including site-specific program data, information regarding site and service delivery quality, and program efficiency data to inform where and how PEPFAR resources should be allocated to have the greatest impact. The Committee encourages OGAC to strengthen and maintain these data sets and to continue to use this data to inform decision making.

*Public-private partnerships.*—The Committee recognizes the important work by OGAC in partnering with the private sector and other institutional donors to leverage public and private investments in global health. These efforts are instrumental in combating a number of health issues unique to the survival of women and mothers in sub-Saharan Africa, including screening for disease, education and awareness campaigns, and other critical improvements to the overall health systems and services in some of the most underserved areas. The Committee encourages OGAC to consider expanding these efforts to improve the health of women worldwide.

*Reporting requirement.*—The Committee directs that the quarterly reporting requirement included in the Statement of Managers accompanying the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2004 under the heading “Global HIV/AIDS Initiative” shall cease as of the date of enactment of this Act. The Committee directs OGAC to continue to post information on obligations and expenditures on its Web site.

*The Global Fund to Fight AIDS, Tuberculosis, and Malaria (Global Fund).*—The Committee is supportive of the Global Fund and its performance-based, results-oriented multilateral funding mechanism to combat HIV/AIDS and other infectious diseases. The Committee recommends up to \$1,350,000,000 to meet such commitment, and any funds not able to be obligated because of statutory limitations may be available for bilateral PEPFAR programs.

Oversight of the Global Fund remains a top priority, as well as continued support for an independent Office of Inspector General. Therefore, the Committee recommendation continues language withholding 10 percent of funds provided to the Global Fund until the Secretary of State certifies to the Committees on Appropriations that the Secretariat and Board of the Global Fund have not adopted policies that would make the work of the Office of Inspector General less transparent or less comprehensive.

The Committee directs the Secretary of State to provide to the Committees on Appropriations an update to the report required in House Report 113–185 on Global Fund issues related to financial systems, taxation, the United Nations Development Programme, and Secretariat budget transparency.

*Vulnerable children.*—The Committee encourages OGAC to continue to align existing programs for vulnerable children with the goals and objectives of APCA and ensure that orphans and vulnerable children remain a priority within PEPFAR country programs. The Committee supports the continued integration of APCA’s first objective into PEPFAR Mother-to-Child Transmission Programs; continued programming that focuses on strengthening families and preventing family separation, as well as identifying children outside of parental care for placement into permanent families; and continued support for efforts to meet the needs of children living outside of family care.

#### DEVELOPMENT ASSISTANCE

Fiscal Year 2016 enacted level .....	\$2,780,971,000
Fiscal Year 2017 request .....	2,959,573,000
Committee recommendation .....	2,780,971,000
Change from enacted level .....	0
Change from request .....	– 178,602,000

The Committee recommendation includes \$2,780,971,000 for Development Assistance.

#### *Agriculture*

The Committee includes \$1,000,600,000 for food security and agriculture development. The Committee supports a comprehensive approach that links food security, agricultural production, and economic growth in order to address causes of hunger and poverty and also recommends integrating nutrition and the principles of sustainable natural resource management into this approach. The Committee notes the importance of women in increasing sustainable agriculture production and expects assistance and training to focus on women in order to create long-term solutions to food insecurity and malnutrition. The Committee continues to support programs that increase access for smallholder farmers to land tenure. The Committee encourages additional public-private partnerships to assist USAID to cost effectively achieve its food security and Feed the Future goals. The Committee recognizes the importance of biofortification as a part of the global food security strategy and urges continued support for such efforts.

The Committee provides \$15,000,000 for a contribution as authorized by section 3202 of Public Law 110–246, as amended by section 3206 of Public Law 113–79.

*Feed the Future Innovation Labs.*—The Committee recommendation includes not less than \$60,000,000 for the Feed the Future Innovation Labs, and the Committee commends USAID for its increased engagement with United States universities to capitalize on the unparalleled research capacities of United States institutions of higher education to solve the world’s most challenging agricultural development and food security problems. The Committee expects that the request level for the Feed the Future Innovation Labs will be designated in the CBJ for fiscal year 2018.

*Spend plan.*—Section 7076 of this Act requires the USAID Administrator to submit a spend plan on food security and agriculture development and the Committee expects such plan to detail the proposed use of funds by account, office, and country prior to funds being obligated. The spend plan should also specify any funds to be transferred to other agencies or international financial institutions and the purpose of such transfer.

#### *Economic Growth*

*Microenterprise and microfinance.*—The Committee recommendation includes not less than \$265,000,000 in this Act for microenterprise and microfinance development programs. The Committee notes that USAID is required to target half of all microfinance and microenterprise funds to the very poor, defined as those living on less than \$1.25 a day, pursuant to section 251(c) of the Foreign Assistance Act of 1961. The Committee directs the USAID Administrator to prioritize investments in microenterprise and microfinance in sub-Saharan Africa to reach the poorest and most marginalized and to consult with the Committees on Appropriations on efforts to focus existing resources for this purpose. The Committee encourages investment in a variety of financial services that allow the poor to save, borrow, and access insurance, remittances, and other key services. The Committee supports microen-

terprise and microfinance programs to promote economic development in Mexico and Central America.

*Trade capacity building.*—The Committee continues to support capacity building activities related to the free trade agreements with the countries of Central America, Colombia, Peru, and the Dominican Republic to ensure that United States workers and businesses can compete on a level playing field.

### *Education*

*American Schools and Hospitals Abroad (ASHA).*—The Committee recommendation includes \$26,000,000 for the ASHA program, which is the same as the fiscal year 2016 enacted level. The Committee continues to recognize the important contributions made to United States foreign policy interests by institutions funded by this program, including fostering a positive image of the United States around the world. The Committee notes the distinct mandate of ASHA from other USAID development programs, including the focus on public diplomacy and fostering American values, ideas, and practices. The Committee also notes that many of the successful ASHA programs operate in countries that are largely absent of other USAID programs. USAID should consider the strategic impact that ASHA programs can have in particular countries and regions in fostering a stronger commitment to fundamental American values. The Committee expects ASHA funds to continue to be allocated through an open and competitive process. The Committee expects USAID to allocate funds to administer the ASHA program from funds provided for Operating Expenses on a proportionate basis with other agency programs.

*Basic education.*—The Committee believes basic education should be a key component of the United States Government strategy in developing countries. An educated citizenry will result in sustained economic growth, strengthened democratic institutions, the empowerment of women and girls, and decreased extremism. The Committee recommendation includes not less than of \$800,000,000 for basic education programs in this Act and directs USAID to use meaningful metrics in evaluating its basic education programs. The Committee supports increased United States participation in the Global Partnership for Education and includes not less than \$75,000,000 for a contribution.

The Committee is concerned that USAID has not sufficiently integrated programs for pre-primary education into the basic education strategy. Not later than 90 days after enactment of this Act, the USAID Administrator is directed to submit a report to the Committees on Appropriations on the criteria used to determine where pre-primary education programs are funded. The report should also include a list of countries and funding levels for all current pre-primary education programs.

The Committee notes that violence against children can be pervasive in settings where children are expected to be safe and protected, such as homes and schools, and the negative impact such violence has on education outcomes. The Committee therefore encourages that basic education programs support the objectives and outcomes outlined in the United States Government Action Plan on Children in Adversity.

The Committee believes that schools can be centers of learning and development for an entire community and expects programs in other sectors to be integrated with schools and educational programs as much as possible. USAID should prioritize technical assistance for local governments to foster communities of learning and should encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. USAID is directed to consult with the Committees on Appropriations on this initiative on a regular basis, as well as stakeholders, during continued implementation of the basic education strategy to sustain progress in literacy and basic education programs. Such consultations should include how the strategy will impact all age groups. The Committee supports funds for basic education programs in the Western Hemisphere. The Committee recommends USAID consider school-based eye health programs to help ensure access to eyeglasses for children.

The Committee notes the reporting requirement contained in section 7060 of this Act and directs USAID to continue to consult with the Committees on Appropriations on progress made to reduce the funding pipeline of basic education assistance.

*Higher education.*—The Committee recommendation includes \$235,000,000 for assistance for higher education, which is \$10,000,000 above the fiscal year 2016 level. The additional \$10,000,000 is included for new partnerships between higher education institutions in the United States and Malawi. The Committee notes the important role United States universities have played in advancing recent innovations in e-learning and directs USAID to include a focus within the new partnerships to increase access to higher education through the use of this technology.

In addition, the Committee recommendation includes not less than \$35,000,000 for new programs to build institutional capacity of universities and colleges in developing nations through partnerships with United States universities. The Committee directs USAID to initiate new competitive grants for partnerships of a sufficient length and size to make a transformational impact on colleges and universities in developing nations.

The Committee supports the work of the USAID Global Development Lab to accelerate the creation, testing, and scaling of high-impact approaches to development and directs that \$27,400,000 be made available for the Higher Education Solutions Network (HESN). The Committee expects that the request level for the HESN will be designated in the CBJ for fiscal year 2018.

The Committee notes that reaching underserved populations in Latin America and the Caribbean with educational programs of sufficient duration to provide leadership, language skills, and career training is important for countries' economic and social development. Therefore, the Committee urges USAID to prioritize educational opportunities at post-secondary institutions for underserved populations in the region.

The Committee includes further direction on funds made available under this heading for Vietnam in section 7043 of this report and expects the USAID Administrator to consult with the Committees on Appropriations on the use of funds for higher education programs in the country.

The Committee expects funds provided for higher education to be made available through open and competitive processes.

#### *Global Programs*

The Committee includes language on conservation and programs to combat trafficking in persons under section 7060 of this report.

*African descent.*—The Committee directs the USAID Administrator to consult with the Committees on Appropriations on steps taken by USAID to address the specific needs of people of African descent in countries in which USAID operates.

*Burn prevention.*—The Committee supports burn prevention efforts through the distribution of fire-safe cookstoves and directs that USAID consult with the Committees on Appropriations on the estimated need and cost effectiveness of programs that focus on essential treatment for children with disabling burn injuries. The Committee further directs that USAID integrate burn prevention and treatment into existing programs, as appropriate.

*Child marriage.*—The Committee recommends funding at not less than the fiscal year 2016 level for programs that reduce the incidence of child marriage and to meet the needs of married girls.

*Domestic resource mobilization.*—The Committee supports the efforts of USAID and the Office of Technical Assistance of the Department of the Treasury to help countries better mobilize their own financial resources. Domestic resource mobilization offers the opportunity to create tools and capacity in partner countries to increase the accountability of governments to their people and significantly raise new resources to invest in and achieve their health, education, and other development goals.

*Reconciliation programs.*—The Committee provides \$26,000,000 under this heading and Economic Support Fund to support people-to-people reconciliation programs that bring together individuals of different ethnic, religious, and political backgrounds from areas of civil strife and war, of which \$10,000,000 shall be for reconciliation activities between Israelis and Palestinians. Funds shall be awarded through a competitive grant process. The Committee expects the Department of State and USAID to ensure that funds provided for reconciliation programs in the Middle East include a rigorous vetting and evaluation process and are consistent with United States foreign policy objectives in the region.

*Water, sanitation, and hygiene (WASH).*—The Committee recommendation includes not less than \$400,000,000 in this Act for long-term, sustainable water supply, sanitation, and hygiene projects pursuant only to Public Law 109–121, as amended by Public Law 113–289. The Committee directs that not less than \$145,000,000 of such funds be made available for programs and activities in sub-Saharan Africa, which should be prioritized for the poorest communities and countries in accordance with Public Law 113–289. The Committee expects these programs to include robust monitoring and evaluation and directs USAID to consult with the Committees on Appropriations on these efforts. Access to adequate water, sanitation, and hygiene is a critical component of disease prevention, and the Committee supports greater integration of WASH services with nutrition and health programs, which reinforces priority actions identified in the USAID Water and Development Strategy. The Committee notes that a lack of access to toilets,



adequate sanitation, and hygiene products impacts women and girls in particular and recommends USAID address this issue in the design of WASH programs.

*Youth programs.*—Not later than 120 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, is directed to submit a report to the Committees on Appropriations on efforts to ensure foreign assistance adequately supports positive youth development outcomes.

#### INTERNATIONAL DISASTER ASSISTANCE

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$874,763,000
Fiscal Year 2017 request <sup>1</sup> .....	125,000,000
Committee recommendation <sup>1</sup> .....	909,057,000
Change from enacted level .....	+34,294,000
Change from request .....	+784,057,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$909,057,000 for International Disaster Assistance. When combined with funds provided under title VIII, the amount recommended is the same as the fiscal year 2016 enacted level.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, and supplementary and therapeutic food; potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons.

The Committee expects the reporting requirement included under this heading in the joint explanatory statement accompanying division K of Public Law 113–76 to continue for fiscal year 2017.

*Child protection.*—The Committee recognizes the need for additional protection of children in conflict and crisis settings and encourages the Office of Foreign Disaster Assistance to play an increasing leadership role to protect children in humanitarian crises.

*Minority communities.*—Conflict and instability intensify the challenges facing minority communities, including Christian populations. The Committee urges the USAID Administrator to ensure that eligible individuals and families from such communities have access to humanitarian assistance and resettlement services.

#### TRANSITION INITIATIVES

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$30,000,000
Fiscal Year 2017 request <sup>1</sup> .....	15,000,000
Committee recommendation <sup>1</sup> .....	40,600,000
Change from enacted level .....	+10,600,000
Change from request .....	+25,600,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$40,600,000 for Transition Initiatives. When combined with funds provided under title VIII, the amount recommended is the same as the request. The Committee directs that funds provided above the fiscal year 2016 enacted level be made available to address regional instability re-

sulting from violence caused by ISIL, with a particular focus on unmet needs in the Kurdistan region of Iraq.

Funds provided in this account support programs targeting key transitions to democracy for countries in crisis and quick-impact activities for conflict prevention or stabilization.

The Committee recommendation continues the following requirements: (1) funds made available under this heading may only be administered by the Office of Transition Initiatives (OTI); (2) five days prior to starting a new program, USAID must submit a report to the Committees on Appropriations; and (3) up to \$15,000,000 of funds appropriated by this Act to carry out the provisions of part I of the Foreign Assistance Act of 1961 may be used for the purposes and with the authorities provided under this heading if the Secretary of State determines it is in the national interest and following consultation with the Committees on Appropriations.

The Committee directs OTI to submit a report to the Committees on Appropriations summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2017, including programs supported with transferred funds, subject to the reporting requirements of the Committees on Appropriations.

#### COMPLEX CRISES FUND

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$10,000,000
Fiscal Year 2017 request <sup>1</sup> .....	10,000,000
Committee recommendation .....	0
Change from enacted level .....	- 10,000,000
Change from request .....	- 10,000,000

<sup>1</sup> In addition, the fiscal year 2016 enacted level and the fiscal year 2017 request include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include an appropriation for the Complex Crises Fund.

#### DEVELOPMENT CREDIT AUTHORITY

Program Account:	
Fiscal Year 2016 enacted level .....	\$40,000,000
Fiscal Year 2017 request .....	60,000,000
Committee recommendation .....	40,000,000
Change from enacted level .....	0
Change from request .....	- 20,000,000
Administrative Expenses:	
Fiscal Year 2016 enacted level .....	\$8,120,000
Fiscal Year 2017 request .....	10,000,000
Committee recommendation .....	8,120,000
Change from enacted level .....	0
Change from request .....	- 1,880,000

The Committee recommendation includes a ceiling of \$40,000,000 on the amount that may be transferred from bilateral economic assistance accounts for the subsidy cost of loan guarantees under the Development Credit Authority (DCA) program. The Committee recommendation includes an appropriation of \$8,120,000 for administrative expenses.

The bill includes a requirement that USAID notify the Committees on Appropriations prior to the use of gifts for DCA transactions or in transactions resulting in negative subsidy.

The Committee notes that USAID must submit a spending report to the Committees on Appropriations as required in section 7076 of this Act.

## ECONOMIC SUPPORT FUND

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$1,896,315,000
Fiscal Year 2017 request <sup>1</sup> .....	2,408,454,000
Committee recommendation <sup>1</sup> .....	1,601,559,000
Change from enacted level .....	– 294,756,000
Change from request .....	– 806,895,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,601,559,000 for Economic Support Fund. Additional funds are provided under title VIII.

Funds appropriated under this heading in this Act are allocated according to the following table and are subject to section 7019.

## ECONOMIC SUPPORT FUND

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Africa .....	341,752
East Asia and the Pacific .....	115,410
Near East .....	1,919,280
South and Central Asia .....	1,077,055
Western Hemisphere .....	528,304
Global Programs .....	42,431
Total, Economic Support Fund .....	4,024,232
of which, OCO/GWOT .....	[2,422,673]

The Committee notes that funds are requested under this heading to advance United States interests by helping countries meet political, economic, and security needs.

*Africa*

The Committee provides additional direction on programs in this region under section 7042 of this report.

*Democratic Republic of the Congo.*—The Committee includes \$75,188,000 for the DRC, which is the same as the request. Funds are provided to support economic and agricultural development opportunities, as a result of the improving investment climate in the DRC, including in eastern DRC. Funds should also support democracy and governance, rule of law, and civil society capacity building. The Committee notes the success of public-private partnerships to help small farmers with agricultural development initiatives and encourages USAID to continue to support such efforts.

*Somalia.*—The Committee directs that funds be made available for Somalia at not less than the fiscal year 2016 level. Funds should be used to support the formation of legitimate, durable institutions that will enhance peace and stability in the country. The Secretary of State is directed to submit a report to the Committees on Appropriations on the use of assistance for Somalia and shall consult with the Committees on the content of the report prior to submission.

### *East Asia and the Pacific*

*People's Republic of China (PRC).*—The Committee recommendation includes a prohibition on direct assistance to the Government of the PRC from this account.

*Tibet.*—The Committee includes \$8,000,000, which is the same as the fiscal year 2016 enacted level, to support activities that preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan autonomous areas in the PRC. The Committee notes the development challenges facing Tibetan communities in South Asia and includes \$6,000,000, which is the same as the fiscal year 2016 enacted level, to continue to support Tibetan communities in India and Nepal in the areas of education, skills development, and entrepreneurship.

### *Near East*

The Committee provides additional direction on programs in the region under section 7041 of this report.

*Lebanon.*—The Committee includes not less than \$12,000,000 for scholarships for Lebanese students with high financial need to attend not-for-profit educational institutions in Lebanon that meet standards comparable to those required for American accreditation. Students graduating from public and private high schools in Lebanon should be eligible for scholarships if they demonstrate financial need, have strong academic records, and show potential to contribute to the long-term political, economic, and social development of Lebanon. The Committee directs that these funds be awarded through an open and competitive process.

*Middle East Partnership Initiative (MEPI).*—The Committee includes \$70,000,000 for MEPI, which is the same as the fiscal year 2016 enacted level. The Committee directs that \$12,000,000 be made available for the MEPI scholarship program.

*Middle East Regional Cooperation Program.*—The Committee includes \$5,000,000 for the Middle East Regional Cooperation Program, which is the same as the request.

*Near East Regional Democracy.*—The Committee includes \$32,000,000 for the Near East Regional Democracy program, which is the same as the fiscal year 2016 enacted level. The Committee expects the funds provided above the request to be used to support programs to increase the participation of women in politics, including as candidates in elections, and in consultation with diaspora communities in the United States.

### *South and Central Asia*

The Committee provides additional direction on programs in this region under section 7044 of this report.

The Committee supports regional economic integration programs that support transit, trade, and energy linkages in the region and increase economic growth and stability by expanding trade through neighboring countries.

### *Western Hemisphere*

The Committee provides additional direction on programs in this region under section 7045 of this report.

*Colombia.*—The Committee recommendation includes not less than the fiscal year 2016 enacted level for assistance for Colombia under this heading. The bill provides additional funding for Colombia pursuant to section 7045 of this Act and this report.

*Caribbean Basin Security Initiative (CBSI).*—The Committee provides \$25,000,000 for CBSI, which is the same as the fiscal year 2016 enacted level.

*Central America Regional Security Initiative (CARSI).*—The Committee provides \$143,000,000 for CARSI and further direction is included under section 7045 of the Act and this report.

*Cuba.*—The Committee recommendation includes \$30,000,000 for programs to promote democracy and strengthen civil society in Cuba, of which not less than \$8,000,000 shall be for the NED. The remaining funds should be administered by DRL, the Bureau of Western Hemisphere Affairs (WHA) and USAID, and the Committee encourages these bureaus and USAID to consider the unique capabilities of the core institutes of the NED in implementing similar programs. The Committee directs that funds shall only be used for programs and activities pursuant to section 109(a) of the Cuban Liberty and Solidarity (LIBERTAD) Act of 1996 and section 1705 of the Cuban Democracy Act (CDA) of 1992, and shall not be used for business promotion, economic reform, entrepreneurship or any other assistance that is not democracy-building. With respect to grantee selection and implementation, the Committee directs that grants exceeding \$1,000,000, or to be implemented over a period of 12 months, shall be awarded only to organizations with experience promoting democracy inside Cuba.

*Mexico.*—The Committee provides \$49,004,000 for Mexico only for programs to support justice reform, promote good governance, protect human rights, implement crime and violence prevention programs, and facilitate United States-Mexico trade and investment. The Committee supports development programs along the United States-Mexico border that address the root causes of violence and instability.

The Committee recognizes that the United States and Mexico face difficult challenges in securing our shared border, while also facilitating the efficient flow of commerce and trade. The Committee notes the efforts of the Department of State and other United States Government agencies to engage with their Mexican counterparts on issues of common concern, such as efforts to improve port of entry infrastructure, equipment, and technology. The Committee encourages the Department of State, in cooperation with other United States Government agencies, to explore new opportunities for cooperation with Mexican authorities.

The Committee supports judicial reform efforts in Mexico and notes the positive outcomes in states that have implemented reforms. The Committee notes that programs supported by the United States have trained thousands of federal justice sector personnel, including attorneys, judges, and law students in Mexico.

The Committee notes the increased efforts of the Government of Mexico to address the migration of unaccompanied, undocumented minors from Central America to the United States. The Committee expects the Department of State and USAID to work with the Government of Mexico to ensure unaccompanied children receive proper services.

*Venezuela.*—The Committee provides \$8,000,000 for democracy programs in Venezuela.

#### *Global Programs*

*Counterterrorism.*—The Committee provides \$6,000,000 for the Counterterrorism Bureau. The Committee does not include funds requested for the Counterterrorism Partnerships Fund under this heading, but notes funds are provided under Nonproliferation, Anti-terrorism, Demining and Related Programs.

*Foreign assistance resources.*—The Committee recommendation includes the request for the Office of U.S. Foreign Assistance Resources to support aid transparency and evaluation.

*Forensic Anthropology.*—The Committee recommendation includes \$4,000,000 for forensic anthropology programs pursuant to section 7034(b)(3)(A).

*Green Climate Fund.*—Section 7034 prohibits funds in this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs for a contribution, grant, or any other payment to the Green Climate Fund.

*Independent media.*—The Committee continues to support assistance for independent media, including in Afghanistan, Burma, and Pakistan.

*National Ocean Policy.*—The Committee notes that no funds are requested in fiscal year 2017 for the implementation of the National Ocean Policy, and the Committee recommendation includes no funding for this purpose. The Committee further notes that any funds obligated in support of this policy are subject to the notification requirements contained in this Act.

*Oceans and International Environmental Scientific Affairs.*—The Committee includes only \$1,500,000 for the Office of Oceans and International Environmental Scientific Affairs, which is the request level for wildlife trafficking.

*Parliamentary exchanges.*—The Committee includes \$1,900,000 for the House Democracy Partnership and encourages coordination with USAID in implementing parliamentary strengthening programs.

The Committee notes concerns about USAID decreasing legislative strengthening programs in emerging and transitioning democracies. The Committee directs the USAID Administrator to support legislative strengthening programs in those countries where the House Democracy Partnership is engaged in an active program.

*Protection of religious minorities.*—The Committee includes \$10,000,000 for programs to protect religious minorities pursuant to section 7033(b)(2) of this Act.

*Rule of law and judicial reform.*—The Committee believes the rule of law is fundamental to promoting democracy and sustainable development. The Committee notes that the rule of law is strengthened by promoting independent judiciaries, human rights and women's rights, combating human trafficking and corruption, and increasing public accountability and access to justice. The Committee continues to support programs to develop fair and transparent judicial systems that advance the rule of law worldwide.

*Special Representatives.*—The Committee includes \$15,000,000, which is the same as the request, for the Office of the Coordinator

for Cyber Issues and the Ambassador-at-Large for Global Women's Issues.

#### DEMOCRACY FUND

Fiscal Year 2016 enacted level .....	\$150,500,000
Fiscal Year 2017 request .....	0
Committee recommendation .....	150,500,000
Change from enacted level .....	0
Change from request .....	+150,500,000

The Committee includes \$150,500,000 for Democracy Fund, which is the same as the fiscal year 2016 enacted level.

Funds included under this heading were requested under Development Assistance and Economic Support Fund. Of the funds provided, \$82,250,000 shall be for the Human Rights and Democracy Fund of DRL at the Department of State, and \$68,250,000 shall be for the Bureau for Democracy, Conflict and Humanitarian Assistance at USAID.

#### ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$491,119,000
Fiscal Year 2017 request .....	0
Committee recommendation <sup>1</sup> .....	491,119,000
Change from enacted level .....	0
Change from request .....	+491,119,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$491,119,000 for Assistance for Europe, Eurasia and Central Asia. Additional funds are provided under title VIII.

Funds appropriated under this heading in this Act are allocated according to the following table and are subject to section 7019.

#### ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Europe and Eurasia .....	828,364
Central Asia .....	101,324
Total, Assistance for Europe, Eurasia and Central Asia .....	929,688
of which, OCO/GWOT .....	[438,569]

The Committee includes \$3,000,000 pursuant to section 7034(d) of this Act regarding research and training authorized by the Soviet-Eastern European Research and Training Act of 1983.

*Cyprus.*—The Committee notes that no funds are requested for Cyprus, but should the Secretary of State decide to provide funds, such assistance must be used only for scholarship programs, bi-communal projects, and measures aimed at reunification of the island and designed to reduce tensions and promote peace and cooperation between the two communities on Cyprus. The Committee notes that such programs are subject to the requirements of section 7015 of this Act.

*Elections, governance, and judicial reform.*—The Committee supports efforts by the Department of State to assist the countries in

the region, including Albania, in conducting free and fair elections, improving governance, and implementing judicial reforms.

*Reconciliation programs.*—The Committee expects that funds may be made available to further the economic, social development, and reconciliation goals of Public Law 99–415 at levels consistent with amounts provided in prior years.

*Romania.*—The Committee notes the receipt of the report required by House Report 114–154 on confiscated church property in Romania. Section 7077 of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016 requires the Secretary of State to publicly post reports submitted to the Committee. The Committee expects the Secretary to post this report on the State Department Web site, if the appropriate determination is made, in a timely manner.

*Ukraine.*—The Committee recommendation includes not less than the fiscal year 2017 request for assistance for Ukraine under this heading. The bill provides additional funding for assistance for Ukraine pursuant to section 7069 of this Act.

## DEPARTMENT OF STATE

### MIGRATION AND REFUGEE ASSISTANCE

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$931,886,000
Fiscal Year 2017 request <sup>1</sup> .....	922,597,000
Committee recommendation <sup>1</sup> .....	771,096,000
Change from enacted level .....	– 160,790,000
Change from request .....	– 151,501,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$771,096,000 for Migration and Refugee Assistance. When combined with additional funds for Migration and Refugee Assistance provided under title VIII, the amount recommended is the same as the fiscal year 2016 enacted level.

Of the funds made available under this heading in this title, the Committee recommendation includes not less than \$35,000,000 to respond to small-scale emergency humanitarian requirements, \$7,500,000 for refugees resettling in Israel, and not more than the fiscal year 2015 level of \$394,254,000 for the United States Refugee Admissions Program.

*Children in disaster and conflict.*—The Committee recognizes the need for enhanced protection of children separated from their families as a result of civil conflict or natural disaster and encourages the Secretary of State and the USAID Administrator to support identification, tracing for such children, and the development of systems for identifying, enumerating, and documenting children outside of family care.

*Minority communities.*—Conflict and instability in the Middle East and Africa intensify the challenges facing minority communities, including Christian populations. The Committee urges the Secretary of State to ensure that eligible individuals and families from such communities have access to humanitarian assistance and resettlement services.

*Refugees in Algeria.*—The Committee urges the Secretary of State to work with the United Nations High Commissioner for Refugees (UNHCR), and other relevant international partners and



governments to conduct a census in the refugee camps near Tindouf, Algeria and to make funds available as may be necessary to support such a census. The Committee directs the Secretary of State to work with the UNHCR and other partner agencies and governments to seek appropriate and durable solutions including to ensure that those refugees in the camps near Tindouf, Algeria who wish to be voluntarily repatriated to their country of origin. The Committee notes it has previously raised concerns about the protracted refugee situation in the camps near Tindouf, Algeria. Not later than 90 days after enactment of this Act, the Secretary shall submit to the Committees on Appropriations a report on the steps taken to conduct a census, whether all parties are cooperating, and what other actions have been taken to promote durable solutions to this protracted refugee situation.

*Resettlement in Israel.*—The Committee recommendation includes not less than \$7,500,000 for refugees from the former Soviet Union, Eastern Europe, and other refugees resettling in Israel, which is the same as the request and similar to language carried in prior years.

*Syrian refugees.*—The Committee remains concerned about refugees from Syria and the burden they face as well as the strain on host communities. The Committee urges the Department of State to continue to do the following: (1) help host countries expand their national systems to accommodate refugee needs; (2) increase host country capacity to deliver basic services to their own citizens; (3) strengthen the ability of local governments to respond to the refugee influx; (4) employ policies and programs to close gaps in distribution of need-based aid to at-risk minority populations; and (5) ensure that refugees have freedom of movement and meaningful access to economic opportunity.

Not later than 90 days after enactment of this Act, the Secretary of State shall submit to the Committee on Appropriations, a report detailing country commitments and plans, including non-traditional donors, to assist in the Syrian refugee crisis. The report should also include the type and duration of the pledge, and whether such countries have followed through with their commitments.

*Tibetan refugees.*—The Committee supports the continued allocation of funds to assist Tibetan refugees in Nepal and India at a level commensurate with prior years. The Committee remains concerned about the challenges facing Tibetan refugees in Nepal and again urges the Secretary of State to press the Government of Nepal to reaffirm its long tradition of permitting Tibetan refugees to safely transit Nepal, and to respect the rights of, and provide legal protections to, Tibetans residing in Nepal.

*United Nations Relief and Works Agency (UNRWA) accountability.*—The Committee recommendation includes language in section 7048(d) of this Act prohibiting funds appropriated under this heading from being made available to UNRWA until the Secretary of State certifies and reports to the Committees on Appropriations that UNRWA is:

- (1) utilizing Operations Support Officers in the West Bank, Gaza, and other fields of operation to inspect UNRWA installations and reporting any inappropriate use;
- (2) acting promptly to address any staff or beneficiary violation of its own policies (including the policies on neutrality and impar-

tiality of employees) and the legal requirements under section 301(c) of the Foreign Assistance Act of 1961;

(3) implementing procedures to maintain the neutrality of its facilities, including implementing a no-weapons policy, and conducting regular inspections of its installations, to ensure they are only used for humanitarian or other appropriate purposes;

(4) taking necessary and appropriate measures to ensure it is operating in compliance with the conditions of section 301(c) of the Foreign Assistance Act of 1961 and continuing regular reporting to the Department of State on actions it has taken to ensure conformance with such conditions;

(5) taking steps to ensure the content of all educational materials currently taught in UNRWA-administered schools and summer camps is consistent with the values of human rights, dignity, and tolerance and does not induce incitement;

(6) not engaging in operations with financial institutions or related entities in violation of relevant United States law, and is taking steps to improve the financial transparency of the organization; and

(7) in compliance with the United Nations Board of Auditors' biennial audit requirements and is implementing in a timely fashion the Board's recommendations.

The Committee directs that in reviewing whether UNRWA is meeting the requirements of paragraph (2), the Secretary of State shall ensure that UNRWA's employment policies prohibit staff from being members of militant political parties or a Foreign Terrorist Organization designated pursuant to section 219 of the Immigration and Nationality Act, including members of Hamas.

The Secretary of State is directed to include in the annual report required by section 4 of the United Nations Participation Act of 1945 (Public Law 79–264) a justification of why it is in the national interest of the United States to provide funds to UNRWA. Such justification shall include an analysis of the current definition of Palestinian refugees that is used by UNRWA, how that definition corresponds with, or differs from, that used by UNHCR, other UN agencies, and the United States Government, and whether such definition furthers the prospects for lasting peace in the region. The Committee directs that such report be posted on the publicly available Web site of the Department of State.

#### UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Fiscal Year 2016 enacted level .....	\$50,000,000
Fiscal Year 2017 request <sup>1</sup> .....	10,000,000
Committee recommendation <sup>1</sup> .....	0
Change from enacted level .....	– 50,000,000
Change from request .....	– 10,000,000

<sup>1</sup>In addition, the fiscal year 2017 request and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include funds under this heading in this title. Funds are provided under title VIII.

## INDEPENDENT AGENCIES

## PEACE CORPS

## (INCLUDING TRANSFER OF FUNDS)

Fiscal Year 2016 enacted level .....	\$410,000,000
Fiscal Year 2017 request .....	410,000,000
Committee recommendation .....	410,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$410,000,000 for Peace Corps.

The Committee recommendation for Peace Corps will provide support for the positive contributions of Americans serving as volunteers throughout the world, including volunteer safety and security operations. The Committee recommendation continues the ban on the use of funds for abortion, with certain exceptions, and requires an operating plan pursuant to section 7076 of this Act.

The Committee recommendation continues the requirement that the Peace Corps consult with and notify the Committees on Appropriations prior to any decisions to open, close, significantly reduce, or suspend a domestic or overseas office or country program. The Committee directs the Director of the Peace Corps to submit a report to the Committees on Appropriations, listing all decisions made during the fiscal year to change the status of offices or country programs and the justifications for such decisions, subject to the reporting procedures of the Committees on Appropriations.

## MILLENNIUM CHALLENGE CORPORATION

Fiscal Year 2016 enacted level .....	\$901,000,000
Fiscal Year 2017 request .....	1,000,000,000
Committee recommendation .....	901,000,000
Change from enacted level .....	0
Change from request .....	- 99,000,000

The Committee recommendation includes \$901,000,000 for Millennium Challenge Corporation. The Committee recommendation includes a limitation of \$105,000,000 for administrative expenses and not more than \$100,000 may be for representational expenses.

*Corruption.*—The Committee directs the CEO of the MCC to continue to update the Committees on Appropriations on efforts to seek better data on governance and other measures of corruption.

*MCC mandate.*—The Committee continues to direct the CEO of the MCC to include the corresponding economic rate of return estimated for each line item funded in the compact in congressional notifications submitted for new compacts.

*Reporting requirements.*—The Committee directs the MCC to continue to adhere to the directives contained in House Report 114–154 with respect to reporting requirements.

## INTER-AMERICAN FOUNDATION

Fiscal Year 2016 enacted level .....	\$22,500,000
Fiscal Year 2017 request .....	22,200,000
Committee recommendation .....	22,500,000
Change from enacted level .....	0
Change from request .....	+300,000

The Committee recommendation includes \$22,500,000 for Inter-American Foundation (IAF).

The Committee directs the IAF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act.

#### UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

Fiscal Year 2016 enacted level .....	\$30,000,000
Fiscal Year 2017 request .....	28,200,000
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	+1,800,000

The Committee recommendation includes \$30,000,000 for United States African Development Foundation (USADF).

The Committee directs the USADF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act for new grants.

The Committee notes that the USADF must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

#### DEPARTMENT OF THE TREASURY

##### INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal Year 2016 enacted level .....	\$23,500,000
Fiscal Year 2017 request .....	33,500,000
Committee recommendation .....	28,500,000
Change from enacted level .....	+5,000,000
Change from request .....	– 5,000,000

The Committee recommendation includes \$28,500,000 for International Affairs Technical Assistance by the Department of the Treasury.

#### TITLE IV—INTERNATIONAL SECURITY ASSISTANCE

##### DEPARTMENT OF STATE

##### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$894,821,000
Fiscal Year 2017 request <sup>1</sup> .....	813,773,000
Committee recommendation <sup>1</sup> .....	1,003,570,000
Change from enacted level .....	+108,749,000
Change from request .....	+189,797,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,003,570,000 for International Narcotics Control and Law Enforcement. Additional funds are provided under title VIII.

Funds appropriated under this heading in this Act are allocated according to the following table and are subject to section 7019.

##### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

[Budget authority in thousands of dollars]

Country or Program	Committee Recommendation
Africa Regional Aviation Platform .....	\$40,000

## INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT—Continued

[Budget authority in thousands of dollars]

Country or Program	Committee Recommendation
Caribbean Basin Security Initiative .....	25,200
Central America Regional Security Initiative .....	250,000
Combat Trafficking in Persons .....	45,000
Combat Wildlife Poaching and Trafficking .....	40,000
Demand Reduction .....	12,500
International Law Enforcement Academies .....	27,000
Mexico .....	100,000
Morocco .....	5,000
Philippines .....	9,000
Western Hemisphere Regional Security Cooperation .....	10,000

Not later than 45 days after enactment of this Act and prior to the initial obligation of funds appropriated under this heading, the Committee directs the Secretary of State to submit a report to the Committees on Appropriations on the proposed uses of funds on a program and country-by-country basis for each program, project, and activity. The Committee notes that such report does not meet the notification requirements under section 7015 of this Act.

The Committee recommendation includes funding to combat trafficking in persons as well as wildlife poaching and trafficking and provides further direction on these programs in section 7060 of this report.

#### *Programs*

*Africa regional aviation platform.*—The Committee includes \$40,000,000 to expand the Bureau of International Narcotics and Law Enforcement Affairs (INL) aviation assets into Africa. The Committee notes the INL Air Wing has experience operating in some of the most challenging, remote, and dangerous countries in the world and expects the aviation assets to be used to address some of the greatest security challenges for law enforcement in Africa, in particular to combat wildlife poaching and trafficking, and assist in counternarcotics operations and border security efforts, as appropriate. The Committee recommends demonstration programs be undertaken in Tanzania and one other country for this important work. The Committee notes that with respect to anti-poaching activities, helicopters have been successful as observation and transport mechanisms in East Africa. The Committee directs the Secretary of State to develop an implementation plan, not later than 90 days after enactment of this Act, which should include the location, size, and mandate of such a regional aviation platform and a timeline to full implementation. The Committee further directs the Secretary of State to consult with the Committees on Appropriations on the development of such plan. Additionally, the Committee directs the Secretary of State to review current air wing assets that could be redeployed and repurposed for use in Africa.

*Caribbean Basin Security Initiative (CBSI).*—The Committee includes \$25,200,000 for CBSI, which is the same as the fiscal year 2016 enacted level. The Committee supports activities provided under CBSI to combat organized crime and drug-related violence in a region particularly susceptible to the drug trade. Not later than 45 days after enactment of this Act, the Committee directs the Sec-

retary of State, in coordination with the USAID Administrator, to provide to the Committees on Appropriations a report on the uses of all funds provided for CBSI on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2016. The Committee further directs the report be updated for fiscal year 2017, subject to the reporting requirements of the Committees on Appropriations.

*Central America Regional Security Initiative (CARSI).*—The Committee provides \$250,000,000 for CARSI and further direction is included under section 7045 of the Act and this report.

*Colombia.*—The Committee recommendation includes not less than the fiscal year 2016 enacted level for assistance for Colombia under this heading. Further direction is provided under section 7045 of the Act and this report.

*Intellectual property rights.*—The Committee supports international efforts of United States Government agencies to strengthen justice sector institutions and law enforcement in the area of intellectual property rights.

*Mexico.*—The Committee includes funding to support Mexico's ability to combat organized crime and drug trafficking and secure its borders. Funding is also provided to assist the Mexican government in strengthening criminal justice institutions and building a modern border system. The Committee supports close and sustained coordination of law enforcement efforts and intelligence sharing between the United States and Mexico to combat the activities of drug trafficking organizations along our shared border.

The Committee is concerned about the illicit trafficking of narcotics, particularly heroin and fentanyl, through Mexico to the United States and directs the Department of State to prioritize programs to work with Mexico to reduce the flow of illicit narcotics.

The Committee notes the increased efforts of the Government of Mexico to address the migration of unaccompanied, undocumented minors from Central America traveling to the United States. The Committee recommendation includes funding to continue to support efforts to secure Mexico's borders and encourages a continued focus on Mexico's southern border with Guatemala and Belize.

The Committee directs the Department of State, in consultation with other relevant agencies, to provide a report to the Committees on Appropriations describing the implementation of assistance for Mexico since fiscal year 2008. Such report should detail information on activities and funding in support of border security, including Mexico's southern border. Such report shall be subject to the reporting requirements of the Committees on Appropriations.

The Committee notes the ongoing collaboration between the United States and the Government of Mexico to strengthen Mexico's judicial system. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the progress achieved by the Government of Mexico to do the following: (1) investigate and prosecute violations of human rights in civilian courts; (2) enforce prohibitions against torture and the use of testimony obtained through torture; (3) promptly transfer detainees to the custody of civilian judicial authorities, in accordance with Mexican law, and cooperate with such authorities in such cases; and (4) search for

the victims of forced disappearances and investigate and prosecute those responsible for such crimes.

*Ukraine.*—The Committee recommendation includes not less than the request for assistance for Ukraine under this heading. The Committee recommendation provides additional funding for assistance for Ukraine pursuant to section 7069 of this Act. The Committee supports programs in Ukraine that strengthen the rule of law, fight corruption, and improve law enforcement, including the development of the Patrol Police.

*Western Hemisphere regional security cooperation.*—The Committee provides \$10,000,000 to continue training and technical assistance among partner countries in the Western Hemisphere. The Committee notes that between 2010 and 2015, the Government of Colombia trained approximately 16,000 military and law enforcement officials from Central American countries. The Committee notes the expertise of Colombia in this area and expects training and technical assistance to continue.

#### NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$506,381,000
Fiscal Year 2017 request <sup>1</sup> .....	454,196,000
Committee recommendation <sup>1</sup> .....	506,381,000
Change from enacted level .....	0
Change from request .....	+52,185,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$506,381,000 for Nonproliferation, Anti-terrorism, Demining and Related Programs. Additional funds are provided under title VIII.

Funds appropriated under this heading in this Act are allocated according to the following table and are subject to section 7019.

#### NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

[Budget authority in thousands of dollars]

Program	Committee Recommendation
Nonproliferation Programs .....	\$297,972
<i>Nonproliferation and Disarmament Fund</i> .....	[30,000]
<i>Export Control and Related Border Security Assistance</i> .....	[65,000]
<i>Global Threat Reduction</i> .....	[76,022]
Antiterrorism Programs .....	419,500
<i>Antiterrorism Assistance Program</i> .....	[191,500]
<i>Counterterrorism Financing</i> .....	[15,000]
<i>Terrorist Interdiction Program</i> .....	[33,000]
<i>Counterterrorism Partnerships Fund</i> .....	[175,000]
Conventional Weapons Destruction .....	168,000
Total, Nonproliferation, Anti-terrorism, Demining and Related Programs .....	885,472
Of which, OCO/GWOT .....	[379,091]

*Nonproliferation programs.*—The Committee includes \$297,972,000 for Nonproliferation Programs. The Committee emphasizes that nonproliferation programs of the Department of State and other Federal agencies are critical to protect the United States, and the Committee urges close coordination among all agencies involved in nonproliferation activities.

*Antiterrorism programs.*—The Committee includes \$419,500,000 in this Act for Antiterrorism Programs, including \$191,500,000 for the Antiterrorism Assistance (ATA) Program, which provides counterterrorism law enforcement training to critical partner countries. The Committee recommendation provides \$25,000,000 above the request for ATA with a focus on increasing international airport and aviation security, including passenger and baggage screening, and crisis response. The Committee also directs the Department of State to review any unallocated ATA funding from the prior year and direct funding toward such activities. In programming such funds, the Department of State should consider national security risks to the United States and the extent to which countries are meeting international standards for airport and aviation security. Not later than 90 days after enactment of this Act, the Secretary of State is directed to submit a spend plan to bolster airport and aviation security in key countries.

The Committee recommendation supports efforts to assist countries at risk from terrorist activity enhance their border security capabilities through the Terrorist Interdiction Program. The Committee recommendation also supports efforts of the Department of State and other Federal agencies to assist foreign countries to detect, disrupt, and dismantle terrorist financial networks.

The Committee recommendation includes \$175,000,000 in this Act for the Counterterrorism Partnerships Fund (CTPF) to prevent and counter terrorist safe havens and address the flow of foreign fighters to countries in which violent extremists or violent extremist organizations operate. Funds should be used to disrupt foreign fighter travel, increase border security, strengthen criminal laws, and incarcerate terrorists and their facilitators and financiers. Funds should also be made available to assist partners in the fight against ISIL. Of the total amount provided for CTPF, not less than \$95,000,000 shall be made available to support the security forces of the Kurdistan Regional Government.

*Conventional Weapons Destruction.*—The Committee includes \$168,000,000 for Conventional Weapons Destruction Programs.

*Country levels.*—The Committee provides not less than the request for Argentina, Egypt, Jordan, Laos, Mexico, Morocco, Tunisia, and Ukraine. The Committee recommendation includes not less than the fiscal year 2016 level for assistance for Colombia under this heading, and further direction is provided under section 7045 of the Act and this report.

#### PEACEKEEPING OPERATIONS

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$131,361,000
Fiscal Year 2017 request <sup>1</sup> .....	126,291,000
Committee recommendation <sup>1</sup> .....	162,254,000
Change from enacted level .....	+30,893,000
Change from request .....	+35,963,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$162,254,000 for Peacekeeping Operations. Additional funds are provided under title VIII.

*Child soldiers.*—The Committee includes language in section 7034 of this Act requiring that funds should not be used to support military training or operations that include child soldiers.



*Near East.*—The Committee recommendation includes \$44,500,000 for the Multinational Force and Observers Mission in the Sinai. The Committee directs that funds made available above the level of the United States contribution are intended to support ongoing and new force protection requirements.

*Somalia.*—Consistent with prior years, the Committee recommendation includes funds under this heading in title VIII for the UN Support Office for the African Union Mission in Somalia, instead of under Contributions for International Peacekeeping Activities. The Committee recommendation allows bills to be paid for such mission up to the statutory rate.

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal Year 2016 enacted level .....	\$108,115,000
Fiscal Year 2017 request .....	110,300,000
Committee recommendation .....	110,300,000
Change from enacted level .....	+2,185,000
Change from request .....	0

The Committee recommendation includes \$110,300,000 for International Military Education and Training.

The Committee notes that International Military Education and Training (IMET) and Expanded International Military Education and Training (E-IMET) programs are a valuable part of United States security assistance. In addition to providing professional training and education, IMET exposes foreign students to American democratic values, particularly respect for civilian control of the military and the government, and internationally recognized standards of individual and human rights. IMET and E-IMET serve as tools to strengthen military alliances and international coalitions that are critical to United States national security.

*Country levels.*—The Committee provides not less than the request for Argentina, Colombia, Egypt, Jordan, Mexico, Morocco, Tunisia, and Ukraine. The Committee recommendation does not provide funding for Nicaragua.

*Report.*—Section 7034(b) includes language carried in the prior year requiring a report on security assistance within 120 days after enactment of this Act. With respect to assistance provided under this heading, the report should include a description of the type of course content provided for each country as well as an update on the implementation of reforms made in the current fiscal year to enhance IMET and E-IMET effectiveness and recommendations for the following fiscal year.

##### FOREIGN MILITARY FINANCING PROGRAM

Fiscal Year 2016 enacted level <sup>1</sup> .....	\$4,737,522,000
Fiscal Year 2017 request <sup>1</sup> .....	4,701,813,000
Committee recommendation <sup>1</sup> .....	4,795,612,000
Change from enacted level .....	+58,090,000
Change from request .....	+93,799,000

<sup>1</sup>In addition, the fiscal year 2016 enacted level, the fiscal year 2017 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$4,795,612,000 for Foreign Military Financing Program. Additional funds are provided under title VIII.

The Committee recognizes that Foreign Military Financing (FMF) programs are a key component of building partner nation capacity to address common threats and helping allies and partners defend themselves. FMF provides grants for the acquisition of United States defense equipment, services, and training. The Committee notes that such assistance enables nations to improve defensive capabilities, fosters bilateral military relationships with the United States, and builds interoperability in joint missions.

The Committee recommendation continues prior year language allowing the Secretary of State to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on Appropriations. The Committee notes the limited use of this authority and encourages its use more broadly, including for the following: (1) countries in the Middle East and North Africa to confront terrorist threats; (2) Central American countries to address border security; (3) African countries to address the wildlife trafficking and poaching crisis; (4) countries in the Asia-Pacific region facing threats to their territory; and (5) countries in Europe and Eurasia facing Russian aggression.

Funds appropriated under this heading in this Act are allocated according to the following table and are subject to section 7019.

#### FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Country	Committee recommendation
Caribbean Basin Security Initiative .....	7,500
Egypt .....	1,300,000
Europe and Eurasia Regional .....	50,000
Georgia .....	30,000
Israel .....	3,100,000
Iraq .....	250,000
Jordan .....	450,000
Mexico .....	7,000
Moldova .....	12,750
Morocco .....	10,000
Peru .....	1,800
Philippines .....	50,000
Tunisia .....	65,000

*Argentina.*—The Committee notes renewed security cooperation and engagement between Argentina and the United States. The Committee supports the use of funds in this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs for mutually agreed upon goals in the areas of counternarcotics, law enforcement, and peacekeeping.

*Asia and the Pacific.*—The Committee remains concerned about the military modernization of the PRC and the increasing frequency of aggressive claims in territorial disputes, including on the seas and in cyberspace. The Committee encourages the Administration to continue to engage with allies in the region on the political, economic, and military implications of the strategic rise of the PRC, including through military assistance and sales programs. FMF resources should emphasize building the maritime security capabilities of United States partners in Southeast Asia and the Pacific. The Secretary of State should also work with the Secretary of De-

fense to provide excess defense articles applicable to maritime security missions to countries in the region, as appropriate.

*Burma.*—Funds were not requested and none are provided for assistance for Burma.

*Central America.*—The Committee recommendation provides \$37,540,000 for countries in Central America and further direction is included under section 7045 of the Act and this report.

*Child soldiers.*—The Committee includes language in section 7034 of this Act requiring that funds should not be used to support military training or operations that include child soldiers.

*Colombia.*—The Committee recommendation includes not less than the fiscal year 2016 enacted level for assistance for Colombia under this heading. Further direction is provided under section 7045 of the Act and this report.

*Global coalition against ISIL.*—The Committee recognizes the efforts of the more than 60 coalition partners contributing to the fight against ISIL. However, significant delays in the processing of FMF and FMS cases to partner nations continue to hamper coalition efforts. The Committee directs the Secretary of State to use the authorities provided in this Act to expedite the processing of these cases and related licenses to partners who receive such assistance and, in conjunction with the submission of the first quarterly report required by section 7034(b)(7), provide an update to the Committees on Appropriations on the actions taken to expedite such cases.

*Israel.*—The Committee recommendation includes \$3,100,000,000 in grants for military assistance to Israel, which is the same as the budget request. The Committee notes that of the funds provided for assistance for Israel, not less than \$815,300,000 is available for off-shore procurement of military equipment. The Committee recommendation continues prior year language that funds shall be made available within 30 days of enactment of this Act.

The Committee notes that the funding provided supports the current \$30,000,000,000 ten-year United States-Israel MOU. The Committee further notes the continued importance of Israel as a major strategic partner and ally of the United States in an increasingly unstable and critical region of the world. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests in the region and supports the continuation of the MOU framework to strengthen the strategic partnership to the benefit of both the United States and Israel. The Committee emphasizes that the MOU reflects the commitment of the United States to the security of Israel and to ensuring that Israel's qualitative military edge and defense capabilities are maintained. The Committee understands that negotiations on a third MOU are ongoing and strongly urges the Administration to successfully conclude these negotiations before the current MOU expires.

*Lebanon.*—The Committee recommendation includes language in section 7041(e) of this Act requiring that certain conditions be met prior to the obligation of funds for assistance for Lebanon. The Committee intends that assistance provided to the Lebanese Armed Forces (LAF) will not be used against Israel, and such assistance will not affect Israel's qualitative military edge in the region. The Committee notes that section 7041(e) prohibits funds for the Leba-

nese Internal Security Forces or the LAF if either organization is controlled by a foreign terrorist organization and the Committee directs the Secretary of State to consult with the Committee regarding the rigorous implementation of this provision.

Not later than 90 days after enactment of this Act, the Committee further directs the Secretary of State to submit a report to the Committees on Appropriations, in classified form if necessary, on the performance of the LAF, including an assessment of the operational capabilities of such forces and how the training, curriculum, and equipment provided by the United States contributes to those capabilities. The Committee directs the Secretary of State to regularly consult with the Committees on Appropriations on the activities of the LAF and assistance provided by the United States.

*Modernization initiative, withholding, and reporting requirement.*—The Committee remains concerned that interagency processes have kept agreed-upon security assistance and sales from being delivered promptly and efficiently, often leaving United States allies and partners without the equipment necessary to achieve mutually-defined security objectives. The resulting delays can lead to losses on the battlefield, a loss of confidence among our partners, and a loss of jobs in the United States.

To address these issues, section 7034(b) requires that not less than \$5,000,000 under this heading, for the general costs of administering military assistance and sales, be made available to modernize sales programs authorized by Chapter 2 of the Arms Export Control Act. Such funds should be used to conduct a top-to-bottom review of agency and interagency processes to identify structural and specific issues that cause unnecessary delays and recommend solutions. The review should be awarded on a competitive basis and be conducted by an independent, outside entity. In addition, the review should be conducted subject to the consultation requirements of the Committees on Appropriations, and the Committee expects ongoing consultations will occur, as necessary. The Committee directs the Secretary of State, in consultation with the Secretary of Defense, to post the solicitation for the review not later than 120 days after enactment of this Act. To ensure the solicitation is posted in a timely manner, the bill withholds funding until the Secretary of State reports to the Committees on Appropriations that it has been posted. The review should be completed not later than September 30, 2017, and a copy provided to the Committees on Appropriations. Funds may also be made available to implement interim solutions to issues identified prior to the completion of such review, in consultation with the Committees on Appropriations.

Section 7034(b) also requires the Secretary of State, in consultation with the Secretary of Defense, to submit to the Committees on Appropriations a quarterly report on the status of pending sales made pursuant to Chapter 2 of the Arms Export Control Act. Such report shall include for each pending sale: (1) the country to which the sale is proposed to be made; (2) the amount of the proposed sale; (3) a description of the defense article or service; and (4) the anticipated timeline for completing the sale. For cases where the letter of request for the sale of defense articles or services have been pending for more than 150 days, the report shall include a description of the remaining steps that need to be completed before such sale can be sent to Congress as well as the number of per-

sonnel from the Bureau of Political-Military Affairs currently assigned to such cases. Such report shall be subject to the consultation requirements of the Committee on Appropriations.

*Ukraine.*—The Committee recommendation includes not less than the fiscal year 2016 enacted level for assistance for Ukraine to help the country defend its sovereign territory against Russian aggression. The Committee recommendation provides additional funding for assistance for Ukraine pursuant to section 7069 of this Act. The Committee notes that Ukraine, as a formal North Atlantic Treaty Organization (NATO) partner, is eligible for the full range of activities listed in the NATO Partnership Cooperation Menu, which comprises more than 1,600 activities such as multilateral training exercises and equipment modernization. The Committee directs the Secretary of State to ensure that Ukraine has the appropriate training, lethal defensive weapons, and other equipment to continue to work closely with NATO.

## TITLE V—MULTILATERAL ASSISTANCE

### FUNDS APPROPRIATED TO THE PRESIDENT

#### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal Year 2016 enacted level .....	\$339,000,000
Fiscal Year 2017 request .....	332,900,000
Committee recommendation .....	0
Change from enacted level .....	– 339,000,000
Change from request .....	– 332,900,000

The Committee recommendation does not include an appropriation for International Organizations and Programs. The Committee notes that funds under Global Health Programs may be made available as a contribution to UNICEF.

#### INTERNATIONAL FINANCIAL INSTITUTIONS

*International Monetary Fund (IMF) internal budget.*—The Committee expects the Secretary of the Treasury to submit to the Committees on Appropriations the information required in House Report 114–154 regarding IMF surcharges on loans and the internal budget for the IMF and directs the Secretary to provide updated information on such matters for calendar year 2016.

#### *Concerns about the World Bank Group*

*Budget support.*—The Committee continues to be concerned about the use of budget support, through Development Policy Loans and Program for Results. Not later than 90 days after enactment of this Act, the Committee directs the Secretary of the Treasury to report to the Committees on Appropriations on the ten countries receiving the highest levels of lending for each instrument during calendar year 2016.

*Road projects.*—The Committee directs the Secretary of the Treasury to report to the Committees on Appropriations on steps being taken by the World Bank to ensure the roads it finances are built to adhere to appropriate safety standards. Such report shall be subject to the reporting procedures of the Committees on Appropriations.

*Safeguards review.*—The Secretary of the Treasury shall instruct the United States Executive Director of the International Bank for Reconstruction and Development and the International Development Association to vote against any loan, grant, policy, or strategy if such institution has adopted and is implementing any social or environmental safeguard relevant to such loan, grant, policy, or strategy that provides less protection than World Bank safeguards in effect on September 30, 2015.

#### GLOBAL ENVIRONMENT FACILITY

Fiscal Year 2016 enacted level .....	\$168,263,000
Fiscal Year 2017 request .....	146,563,000
Committee recommendation .....	146,563,000
Change from enacted level .....	– 21,700,000
Change from request .....	0

The Committee recommendation includes \$146,563,000 for Global Environment Facility.

#### CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal Year 2016 enacted level .....	\$1,197,128,000
Fiscal Year 2017 request .....	1,384,072,000
Committee recommendation .....	1,197,128,000
Change from enacted level .....	0
Change from request .....	– 186,944,000

The Committee recommendation includes \$1,197,128,000 for Contribution to the International Development Association.

#### CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

Fiscal Year 2016 enacted level .....	\$186,957,000
Fiscal Year 2017 request .....	5,963,000
Committee recommendation .....	5,963,000
Change from enacted level .....	– 180,994,000
Change from request .....	0

The Committee recommendation includes \$5,963,000 for Contribution to the International Bank for Reconstruction and Development.

#### CONTRIBUTION TO THE CLEAN TECHNOLOGY FUND

Fiscal Year 2016 enacted level .....	\$170,680,000
Fiscal Year 2017 request .....	0
Committee recommendation .....	0
Change from enacted level .....	– 170,680,000
Change from request .....	0

The Committee recommendation does not include an appropriation for Contribution to the Clean Technology Fund.

#### CONTRIBUTION TO THE STRATEGIC CLIMATE FUND

Fiscal Year 2016 enacted level .....	\$49,900,000
Fiscal Year 2017 request .....	0
Committee recommendation .....	0
Change from enacted level .....	– 49,900,000
Change from request .....	0

The Committee recommendation does not include an appropriation for Contribution to the Strategic Climate Fund.

## CONTRIBUTION TO THE GREEN CLIMATE FUND

Fiscal Year 2016 enacted level .....	\$0
Fiscal Year 2017 request .....	250,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	-250,000,000

The Committee recommendation does not include an appropriation for Contribution to the Green Climate Fund. Section 7034 prohibits funds in this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs for a contribution, grant, or any other payment to the Green Climate Fund.

## CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Fiscal Year 2016 enacted level .....	\$102,020,000
Fiscal Year 2017 request .....	21,940,000
Committee recommendation .....	21,940,000
Change from enacted level .....	-80,080,000
Change from request .....	0

The Committee recommendation includes \$21,940,000 for Contribution to the Inter-American Development Bank (IDB).

## CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal Year 2016 enacted level .....	\$104,977,000
Fiscal Year 2017 request .....	99,233,000
Committee recommendation .....	99,233,000
Change from enacted level .....	-5,744,000
Change from request .....	0

The Committee recommendation includes \$99,233,000 for Contribution to the Asian Development Fund.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT BANK

Fiscal Year 2016 enacted level .....	\$5,608,000
Fiscal Year 2017 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-5,608,000
Change from request .....	0

The Committee recommendation does not include an appropriation for Contribution to the Asian Development Bank.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Fiscal Year 2016 enacted level .....	\$34,118,000
Fiscal Year 2017 request .....	32,418,000
Committee recommendation .....	32,418,000
Change from enacted level .....	-1,700,000
Change from request .....	0

The Committee recommendation includes \$32,418,000 for Contribution to the African Development Bank (AfDB).

The Committee recommends a limitation on the amount that the United States Governor of the AfDB may subscribe to the callable portion of the United States share of the General Capital Increase.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal Year 2016 enacted level .....	\$175,668,000
Fiscal Year 2017 request .....	214,332,000
Committee recommendation .....	175,668,000
Change from enacted level .....	0
Change from request .....	- 38,664,000

The Committee recommendation includes \$175,668,000 for Contribution to the African Development Fund.

## CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal Year 2016 enacted level .....	\$31,930,000
Fiscal Year 2017 request .....	30,000,000
Committee recommendation .....	30,000,000
Change from enacted level .....	- 1,930,000
Change from request .....	0

The Committee recommendation includes \$30,000,000 for Contribution to the International Fund for Agricultural Development.

## GLOBAL AGRICULTURE AND FOOD SECURITY PROGRAM

Fiscal Year 2016 enacted level .....	\$43,000,000
Fiscal Year 2017 request .....	23,000,000
Committee recommendation .....	23,000,000
Change from enacted level .....	- 20,000,000
Change from request .....	0

The Committee recommendation includes \$23,000,000 for Global Agriculture and Food Security Program.

## CONTRIBUTION TO THE NORTH AMERICAN DEVELOPMENT BANK

Fiscal Year 2016 enacted level .....	\$10,000,000
Fiscal Year 2017 request .....	45,000,000
Committee recommendation .....	10,000,000
Change from enacted level .....	0
Change from request .....	- 35,000,000

The Committee recommendation includes \$10,000,000 for Contribution to the North American Development Bank (NADBank).

The Committee recommends a limitation on the amount that the United States Governor of the NADBank may subscribe to the callable portion of the United States share of the General Capital Increase.

## CONTRIBUTION TO THE GLOBAL INFRASTRUCTURE FACILITY

Fiscal Year 2016 enacted level .....	\$0
Fiscal Year 2017 request .....	20,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	- 20,000,000

The Committee recommendation does not include an appropriation for Contribution to Global Infrastructure Facility.

## CONTRIBUTION FOR CENTRAL AMERICA AND CARIBBEAN CATASTROPHE RISK INSURANCE PROGRAM

Fiscal Year 2016 enacted level .....	\$0
Fiscal Year 2017 request .....	12,500,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	- 12,500,000



The Committee recommendation does not include an appropriation for Contribution for Central America and Caribbean Catastrophe Risk Insurance Program.

## TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

### EXPORT-IMPORT BANK OF THE UNITED STATES

#### INSPECTOR GENERAL

Fiscal Year 2016 enacted level .....	\$6,000,000
Fiscal Year 2017 request .....	5,700,000
Committee recommendation .....	6,000,000
Change from enacted level .....	0
Change from request .....	+300,000

The Committee recommendation includes \$6,000,000 for Inspector General.

The Committee directs the Inspector General to submit to the Committees on Appropriations its annual audit plan within the first quarter of fiscal year 2017.

#### ADMINISTRATIVE EXPENSES

Fiscal Year 2016 enacted level .....	\$106,250,000
Fiscal Year 2017 request .....	110,000,000
Committee recommendation .....	106,250,000
Change from enacted level .....	0
Change from request .....	–3,750,000

The Committee recommendation includes \$106,250,000 for Administrative Expenses and does not include funds for a subsidy appropriation.

### OVERSEAS PRIVATE INVESTMENT CORPORATION

#### NONCREDIT ACCOUNT

Fiscal Year 2016 enacted level .....	\$62,787,000
Fiscal Year 2017 request .....	88,000,000
Committee recommendation .....	62,787,000
Change from enacted level .....	0
Change from request .....	–25,213,000

The Committee recommendation includes \$62,787,000 for Non-credit Account for administrative expenses.

#### PROGRAM ACCOUNT

Fiscal Year 2016 enacted level .....	\$20,000,000
Fiscal Year 2017 request .....	20,000,000
Committee recommendation .....	20,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$20,000,000 for Program Account for the direct and guaranteed loan credit programs of the Overseas Private Investment Corporation (OPIC).

The Committee recommendation does not extend the authorization of OPIC.

The Committee directs the President of OPIC to include in the CBJ for fiscal year 2017 a confidential annex that describes new loans, guarantees, and insurance approved in fiscal year 2017 by category, recipient, country, level of OPIC resources provided, and source year of financing used, as well as any updates to the pre-

vious report. The Committee also directs OPIC to provide additional detail, including a description of the positive and negative subsidy assigned to the largest projects and the level of guarantee provided.

The Committee directs OPIC to continue to adhere to the directives contained in House Report 112–494 with respect to investment funds, local currency guarantees, and non-governmental and private and voluntary organizations.

#### TRADE AND DEVELOPMENT AGENCY

Fiscal Year 2016 enacted level .....	\$60,000,000
Fiscal Year 2017 request .....	80,700,000
Committee recommendation .....	65,000,000
Change from enacted level .....	+5,000,000
Change from request .....	– 15,700,000

The Committee recommendation includes \$65,000,000 for Trade and Development Agency.

*Procurement assistance.*—The Committee recommendation includes funds to support global procurement assistance from USTDA to educate and train foreign governments and public officials about how to establish procurement practices and policies for programs funded in this Act by USAID, MCC, and Department of State assistance programs. The Committee expects that such assistance will focus on training on risk mitigation measures, as well as on integrating life-cycle cost analysis and best-value determination in a fair, transparent manner.

#### TITLE VII—GENERAL PROVISIONS

Sec. 7001 includes language carried in the prior year regarding allowances and differentials.

Sec. 7002 includes language modified from the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language modified from the prior year requiring inter-agency cost sharing with respect to the construction and use of diplomatic facilities, setting limitations and expanding notification and oversight requirements, and placing conditions and restrictions on certain funds.

Sec. 7005 includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language carried in the prior year extending for one year certain contract authority for award of local guard contracts.

Sec. 7007 includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language carried in the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role; requiring a determination; and providing a waiver under certain conditions.

Sec. 7009 includes language carried in the prior year setting limitations and conditions on transfers between appropriations accounts, requiring audits of certain transfers, and reporting requirements on transfers for the Department of State and USAID. The Committee notes that the Department of State has not complied with the reporting requirement for fiscal year 2016 and expects such report to be submitted promptly.

Sec. 7010 includes language carried in the prior year prohibiting first-class travel.

Sec. 7011 includes language modified from the prior year regarding the availability of funds made available in the Act and new language placing a limitation on the authority unless certain conditions are met related to financial management.

Sec. 7012 includes language carried in the prior year prohibiting assistance for countries in default and allowing exceptions in certain circumstances.

Sec. 7013 includes language carried in the prior year withholding assistance to a country where such assistance is subject to taxation, unless the Secretary of State makes certain determinations, and including a reporting requirement.

The Committee notes that the taxation of foreign assistance by recipient countries remains a problem and directs the Secretary of State to prioritize finding a resolution to the issue by developing a comprehensive plan that addresses failures in preventing taxation of United States assistance.

Sec. 7014 includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the notification requirements for funds made available in the Act.

The Committee notes that all notification requirements apply to funds appropriated in title VIII and designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The provision includes new language requiring notification for certain trust funds. The Committee directs that such notifications include the following information: (1) the office or bureau at USAID, the Department of State, or the Department of the Treasury that will oversee programs and expenditures of the trust fund; (2) the Web site link to publicly available expenditures of the trust fund; (3) assurances that the provisions of this Act or in statute pertaining to funds provided by title III will be adhered to and enforced; (4) a copy of the administrative agreement between the IFI and the United States, or if not available, a draft of the pending agreement; and (5) whether direct government assistance will be provided by the trust fund and specific risk mitigation and anti-corruption steps being taken by the trust fund.

Sec. 7016 includes language carried in the prior year regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language similar to the prior year regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language similar to the prior year regarding funding directives specified in tables in the report accompanying the Act.

Sec. 7020 includes language carried in the prior year prohibiting the use of assistance for certain representation expenses.

Sec. 7021 includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Sec. 7022 includes language similar to the prior year regarding authorization requirements.

Sec. 7023 includes language carried in the prior year defining the terms “program, project, and activity”.

Sec. 7024 includes language carried in the prior year regarding certain authorities for the Peace Corps, Inter-American Foundation, and the United States African Development Foundation.

Sec. 7025 includes language carried in the prior year relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language similar to the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language similar to the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language modified from the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year establishing certain conditions on funds appropriated to IFIs.

Sec. 7030 includes language carried in the prior year regarding debt-for-development programs.

Sec. 7031 includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, corruption and human rights violations, and the foreign assistance Web site.

In subsection (c), the Committee notes that the Department of State has interpreted the term “significant corruption” in this subsection to be corrupt activities that would result in a denial under the 2004 Presidential Proclamation 7750.

Sec. 7032 contains language modified from the prior year regarding democracy programs funded in this Act.

Not later than 90 days after enactment of this Act, the Committee directs the USAID Administrator to submit a report to the Committees on Appropriations on how USAID Missions are implementing the “Amplifying Guidance” in relation to the choice of acquisition and assistance instruments in democracy programs. The USAID Administrator shall consult with the Committee prior to the submission of such report. The Committee encourages the USAID Administrator to make decisions on the choice of instrument publicly available for each democracy program.

The Committee expects country strategies to include performance measures for democracy programs which examine outcome, output, and efficiency measures.

The Committee supports continued investments in programs that enhance the success of elections, including through comprehensive programs that use flexible and cost-effective methods to help prepare for and manage elections, train political parties, educate voters, and enhance transparency and accountability.

Sec. 7033 includes language modified from the prior year regarding international religious freedom.

The Committee commends the Secretary of State for the March 17, 2016, assertion that “Daesh [ISIL] is responsible for genocide against groups in areas under its control, including Yezidis, Christians, and Shia Muslims.” In light of this determination, and the ongoing concerns that these individuals are often unable to reach refugee camps, or are targeted for violence inside these camps, the Committee recommendation expands the directive in section 7033(b)(3) regarding humanitarian programs to ensure services reach these vulnerable populations. In addition, the Committee urges the Secretary to work with UNHCR and other international partners to improve access to secure locations for these vulnerable populations to obtain humanitarian and resettlement services.

Sec. 7034 includes language modified from the prior year granting certain special authorities and limitations relating to funds made available in the Act.

Subsection (b)(3)(B) is modified by including additional funds and countries. The Committee directs that not less than \$8,000,000 be made available to combat human trafficking in Central America and Mexico through the use of DNA forensic technology, which is in addition to funds made available pursuant to section 7060(f) of this Act. The Committee notes that DNA forensic science and DNA databases have a unique capability to confirm identities and have proven to be an effective tool in deterring and preventing human trafficking. The Committee expects the Department of State to work in partnership to further develop the capacity of the governments of Central America and Mexico to utilize DNA forensic science and databases to combat trafficking in persons. These efforts should include collaboration with local law enforcement, civil society, and academic institutions and also leverage investments from the private sector. The Committee expects these funds to be provided through an open and competitive process. Such funds shall be subject to the consultation requirements of the Committees on Appropriations.

The report required in subsection (e) following the completion of the Partner Vetting System pilot program shall include the same criteria described in the explanatory statement accompanying the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016. The Committees on Appropriations shall be consulted on new vetting programs or changes to existing vetting programs.

The Committee notes that the extension of legal protection regarding the conviction issued by the Cairo Criminal Court on June 4, 2013, was made permanent in the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016.

Sec. 7035 continues language carried in the prior year related to the Arab League Boycott of Israel. The Committee is concerned about international efforts to stigmatize and isolate Israel through the boycott, divestment, and sanctions (BDS) movement. The Com-

mittee directs, as part of the annual report to Congress on the Arab League Boycott of Israel, that the President add information about the BDS campaign, covering companies, international organizations, countries, and other organizations, including state investment vehicles, that are involved in promoting the movement, as well as specific steps the Department of State has taken and expects to take to discourage or end politically-motivated efforts to boycott, divest from, or sanction Israel or Israeli entities.

Sec. 7036 includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language carried in the prior year establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7038 includes language carried in the prior year restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language similar to the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Sec. 7041 includes language modified from the prior year regarding countries in the Middle East and North Africa.

Subsection (a), Egypt, is modified from the prior year.

Funds appropriated for Egypt in this Act are allocated according to the following table and are subject to section 7019.

#### EGYPT

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	150,000
International Narcotics Control and Law Enforcement .....	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	3,000
International Military Education and Training .....	1,800
Foreign Military Financing Program .....	1,300,000
Total .....	1,456,800

The Committee directs that not less than \$35,000,000 of the funds made available for assistance for Egypt under Economic Support Fund should be made available for higher education programs, including not less than \$10,000,000 for scholarships at not-for-profit institutions for Egyptian students with high financial need. The Committee notes that the United States and Egypt have shared a strategic relationship based on mutual interest in peace and stability for decades, beginning with the Camp David Accords. One of the pillars of this strategic partnership has been United States security assistance to Egypt. The Committee notes with concern that the decision to move away from cash-flow financing may impede the military-to-military relationship between Egypt and the United States and includes a requirement in paragraph (3) that the Secretary of State submit a report to the Committees on Appropriations on the impact of restructuring military assistance for Egypt. The report shall include an assessment of the impact of restructuring assistance on the strength and stability of the Egyptian

military, the collaborative relationship between the United States Armed Forces and the Egyptian military, and each limitation on procurement of equipment that has resulted from such restructuring.

Subsection (b), Iran, includes language similar to the prior year regarding policy and bilateral and international sanctions with respect to the involvement of the Government of Iran in nuclear and ballistic missile development, support of terrorism, and compliance with the Joint Comprehensive Plan of Action.

For the purposes of the report required by subsection (b)(3)(B), the term “international community” shall mean the UN, China, France, Germany, the Russian Federation, the United Kingdom, and the European Union.

Not later than 30 days after enactment of this Act, the Secretary of State, in consultation with the Secretary of the Treasury, shall submit to the appropriate congressional committees a report concerning the transfer to Iran of \$1,700,000,000 that was announced on January 17, 2016. The report shall be submitted in unclassified form, but may include a classified annex. The Secretary shall consult with the Committees on Appropriations on the content of such report prior to submission.

Subsection (c), Iraq, is similar to language carried in the prior year regarding the use and distribution of assistance for Iraq, and prohibiting the use of funds to construct diplomatic facilities in Iraq in the absence of a land use agreement or enter into a permanent basing rights agreement with the Government of Iraq (GOI).

The Committee continues to support programs to aid ethnic and religious minorities in the Nineveh plains and elsewhere in Iraq and Syria. Support for these communities should, to the maximum extent practicable, be directed to indigenous aid and security organizations on the ground who have a proven track record of supporting local communities. The Committee acknowledges the ongoing need for the GOI to continue integrating these communities into the civil and security infrastructure, while working toward reconciliation of transgressions that have led to marginalization of Iraq’s most vulnerable communities.

The Committee includes \$332,500,000 under Economic Support Fund for Iraq, which is the same as the request, of which \$260,000,000 is provided for a loan guarantee, subject to certain requirements. An additional \$55,000,000 is provided above the request to assist the Kurdistan Regional Government in addressing the economic strains of the humanitarian crisis caused by the violence from ISIL.

The Committee notes that the Constitution of Iraq states that regions and governorates shall be allocated an equitable share of national revenues. The Committee directs the Secretary of State to work with the GOI to ensure that the Kurdistan Regional Government receives sufficient funding and security assistance to address the ongoing security challenges posed by ISIL and other terrorist groups. Additionally, the Committee recommendation includes language directing that not less than 17 percent of the proceeds of any loan guarantee, or direct loan, entered into between the United States and the Government of Iraq be made available to the Kurdistan Regional Government and the Kurdish Peshmerga.

The USAID Administrator and the Secretary of State are directed to support programs in Iraq that address sectarianism, assist vulnerable populations, and strengthen governance, including promoting civil society. Programs should advance peace and reconciliation goals, at national and local levels, and build a strong foundation for the long-term stability of Iraq.

The Committee notes the steps taken by the Department of State and United States Army Corps of Engineers to support the Government of Iraq in addressing structural vulnerabilities of the Mosul Dam. The Committee expects the Secretary of State to continue this support and to keep the Committees on Appropriations informed of the progress in restoration of the dam and any future funding requirements.

Subsection (d), Jordan, includes language carried in the prior year relating to funding levels.

The Committee recommendation includes not less than \$1,275,000,000 for assistance for Jordan. Funds appropriated for Jordan in this Act are allocated according to the following table and are subject to section 7019.

#### JORDAN

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	812,350
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	8,850
International Military Education and Training .....	3,800
Foreign Military Financing Program .....	450,000
Total .....	1,275,000

The Committee notes the importance of the relationship with the Kingdom of Jordan and the strong leadership that Jordan continues to play in advancing peace and stability in the region and in the ongoing campaign to defeat ISIL. The United States should continue to support critical economic aid and to provide the assistance needed to ensure Jordan's success in coalition operations, including to strengthen Jordan's borders with Iraq and Syria.

Subsection (e), Lebanon, is modified by deleting language making funds available notwithstanding a certain provision of law.

Subsection (f), Libya, is modified from the prior year by deleting a funding directive and language on infrastructure projects.

Subsection (g), Morocco, is similar to language in prior years requiring that funds made available for assistance for Morocco shall also be made available for any region or territory administered by Morocco, including the Western Sahara. The Committee recommendation includes not less than the request for Morocco in title III of this Act and makes funds available for assistance for any region or territory administered by Morocco, including the Western Sahara. The Committee expects funds to support democratic reforms and economic development. The Committee remains concerned by the failure to resolve the longstanding dispute over the Western Sahara and the protracted refugee situation in the Polisario-run camps near Tindouf, Algeria. The Committee believes that the Secretary of State should pursue a negotiated settlement to the dispute, consistent with United States policy to support a so-



lution to the issue based on a formula of autonomy under Moroccan sovereignty. These redoubled diplomatic efforts can lead to a realistic and lasting settlement, the completion of a UN peacekeeping mission that has existed for almost twenty-five years, and a more stable region. The Committee also encourages the Administration to support private sector investment in the Western Sahara. The Committee recommendation includes a requirement to consult with the Committees on Appropriations on all of these issues not later than 45 days after enactment of this Act.

Subsection (i), Syria, is modified by limiting the authority related to non-lethal assistance to address the needs of civilians affected by conflict in Syria to title III funds, and by deleting paragraph (2) on Syrian organizations.

The Committee remains concerned that nearly 5 million people are living in hard-to-reach or besieged areas in Syria with little or no access to humanitarian assistance. The Committee urges the Department of State to utilize all diplomatic means to ensure all parties to the conflict and UN agencies fully implement related UN Security Council resolutions; demand that all parties allow delivery of humanitarian assistance; ensure that both goods and services reach all civilians in need; and improve the protection of civilians.

The Committee notes the continued volatile security situation inside Syria and urges the Secretary of State and USAID Administrator to ensure protocols are in place to maintain appropriate distinctions between the delivery of humanitarian and non-lethal assistance.

The Committee continues to support programs to enable voluntary repatriation of Assyrian Christians and other minorities to their ancestral villages in the Khabor region of Syria and elsewhere. The Committee supports programs to prevent casualties and enable safe and voluntary repatriation to the region.

The Committee recognizes that children are particularly vulnerable from the conflict in Syria and urges the Department of State and USAID to continue to prioritize access to programs that assist children with recovery from trauma and develop their skills so future generations can play a meaningful role in the rebuilding of their country.

The Committee recommends that programs be prioritized that support the participation of Syrian women in political and peace processes occurring at the national and local levels, including accessing leadership positions within governing bodies and ensuring meaningful consultation with women to inform national negotiations.

Subsection (j) includes language similar to the prior year related to funding levels for Tunisia.

Funds appropriated for Tunisia in this Act are allocated according to the following table and are subject to section 7019.

#### TUNISIA

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	74,000
International Narcotics Control and Law Enforcement .....	13,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	6,100
International Military Education and Training .....	2,300

TUNISIA—Continued  
[Budget authority in thousands of dollars]

Account	Budget Authority
Foreign Military Financing Program .....	65,000
Total .....	160,400

Subsection (k), West Bank and Gaza, is modified from the prior year by deleting the waiver and modifying the requirements with respect to the International Criminal Court, modifying a funding reduction, and adding a new reporting requirement. The report required in paragraph (3) shall include steps taken by the Secretary of State as well as the Palestinian Authority to end the practice of payments to individuals imprisoned for acts of terrorism.

The Committee notes the ongoing instability in Yemen and has not designated funding levels in fiscal year 2017. Any funds proposed for Yemen shall be notified pursuant to section 7015 of this Act.

Sec. 7042 includes modified language from the prior year regarding assistance for Africa.

The Committee notes with concern the ongoing attacks on civilians by Boko Haram and encourages the Government of Nigeria to strengthen efforts to protect children, including those seeking to obtain an education, and to hold those who conduct such violent attacks accountable. The Committee directs that funds be made available at not less than the fiscal year 2016 level for protection of civilian populations and to support victims of violence from Boko Haram. The Committee encourages USAID to address the unique needs of these victims, especially women and girls, into its programming. Funds made available in this Act for Cameroon, Chad, Niger, and Nigeria may be used for counterterrorism programs, specifically to combat Boko Haram.

The Committee directs the Department of State to continue the reporting requirement contained in the explanatory statement accompanying Public Law 113–76 on the Lord's Resistance Army during fiscal year 2017.

Funds in this Act may not be made available to the central Government of South Sudan until the Secretary of State certifies that the conditions in section 7042(f) have been met. The Committee commends the work of the Panel of Experts on South Sudan, which presented its final report in February 2016. The Panel found evidence that senior leaders on both sides of the conflict in South Sudan violated the August 2015 Comprehensive Peace Agreement and met the criteria of the UN Security Council for the imposition of targeted sanctions. The Committee directs the Secretary of State to encourage members of the international community to implement and enforce meaningful, targeted sanctions on those responsible for the ongoing conflict. The Committee prioritizes funding to ensure that the Joint Monitoring and Evaluation Commission and the Hybrid Court of the African Union have the necessary resources, technical expertise, and support to quickly and effectively fulfill their respective roles in implementing the overall provisions of the peace agreement. The Secretary of State is directed to ensure that data collected by bodies charged with monitoring ceasefire violations, attacks against civilians, violations of international human-

itarian law, and general human rights monitoring is shared in a timely manner and is made publicly available, as appropriate. The Committee directs the Secretary of State to prioritize efforts in South Sudan to promote women's leadership and inclusion in national peace processes, and in the implementation of security, justice, and accountability mechanisms.

The Committee notes the negative impact the drought is having on health and development gains in the Horn of Africa, particularly in Ethiopia. The Committee urges the Secretary of State and the USAID Administrator to ensure access to lifesaving humanitarian assistance, while safeguarding development gains through resilience programs. The Committee encourages the USAID Administrator to support the modernization and strengthening of meteorological and hydrological services that are key to resilience to extreme weather events in West Africa.

The Committee directs the Secretary of State to continue the reporting requirement under this section in House Report 113-499 regarding the resumption of exit permits for adopted children in the DRC.

Sec. 7043 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in Burma, North Korea, the PRC, and Tibet.

The Committee recommendation continues the authority and funding for economic and development assistance for the people of Burma, does not include funding for security assistance, and conditions assistance to the central government. The Committee provides assistance to address the needs of displaced communities on the Thai-Burma border in subsection (a)(1)(B)(iii). The Committee recognizes a transition is underway in Burma that may require adjustments in programming to these communities and directs the USAID Administrator to consult with the Committee on any proposed changes in levels or types of assistance provided.

The Committee recommendation includes \$57,500,000 under Development Assistance for Vietnam. The Committee expects that funds appropriated under Educational and Cultural Exchange Programs and Development Assistance in this Act and prior Acts will support activities authorized by section 211 of the Vietnam Education Foundation Act of 2000, as amended.

Sec. 7044 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in Afghanistan, Pakistan, and for regional programs.

Subsection (a)(2)(B) prohibits the obligation of funds for the Government of Afghanistan (GOA) until the Secretary of State certifies certain conditions are met, including that the necessary policies and procedures are in place to ensure GOA compliance with section 7013 of this Act regarding the prohibition on taxation of United States assistance. The Committee notes that per the requirements in section 7013, 200 percent of the total taxes assessed by the GOA during fiscal year 2017 on funds appropriated in this Act shall be withheld from obligation in the next fiscal year for funds allocated for the GOA if the Secretary of State certifies that such taxes have not been reimbursed.

The Committee expects the Secretary of State to consider the meaningful inclusion of Afghan women in the political process as a factor when making the certification required by subsection (a)(2)(B)(iii).

The Committee supports continued funding for programs that support traditional Afghan businesses in crafts that serve as an economic catalyst by increasing exports.

The Committee includes funds under International Narcotics Control and Law Enforcement for the recruitment, retention, and professionalization of women in the police forces of Afghanistan and Pakistan.

Not later than 90 days after enactment of this Act, the Committee directs the Secretary of State to submit a report to the Committees on Appropriations on the extent to which the Government of Bangladesh is supporting human rights and workers' rights; implementing policies to protect freedom of expression, association, and religion, and due process of law; and ensuring free, fair, and participatory elections. The Committee directs that funds made available for assistance for Bangladesh shall include programs to improve labor conditions.

Sec. 7045 includes language modified from the prior year regarding programs and funding in the Western Hemisphere.

Subsection (a), United States Strategy For Engagement In Central America (Strategy), provides up to \$750,000,000 for the Strategy. Funds appropriated in this Act are allocated according to the following table and are subject to section 7019.

#### UNITED STATES STRATEGY FOR ENGAGEMENT IN CENTRAL AMERICA

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Development Assistance	
El Salvador .....	75,000
Guatemala .....	117,500
Honduras .....	97,500
Nicaragua .....	10,000
Subtotal .....	300,000
Economic Support Fund	
Central America Regional Security Initiative .....	143,000
Subtotal .....	143,000
Global Health Programs—USAID	
Guatemala .....	13,000
Subtotal .....	13,000
Foreign Military Financing Program	
Belize .....	1,000
Costa Rica .....	6,400
El Salvador .....	1,900
Guatemala .....	1,740
Honduras .....	4,500
Panama .....	2,000
Western Hemisphere Regional .....	20,000
Subtotal .....	37,540
International Military Education and Training (IMET)	
Belize .....	250
Costa Rica .....	700
El Salvador .....	800
Guatemala .....	760
Honduras .....	750
Panama .....	700
Subtotal .....	3,960
International Narcotics Control and Law Enforcement	
Central America Regional Security Initiative .....	250,000

## UNITED STATES STRATEGY FOR ENGAGEMENT IN CENTRAL AMERICA—Continued

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
<i>of which, Costa Rica</i> .....	<i>[25,000]</i>
Subtotal .....	250,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	
Panama .....	500
Subtotal .....	500
Overseas Private Investment Corporation	
Regional .....	2,000
Subtotal .....	2,000
Total, United States Strategy for Engagement in Central America .....	750,000

The bill includes the requirement for an updated multi-year spend plan, which should identify funds to be transferred to other agencies, IFIs, or commissions, and the purpose of such transfers. The plan should also specify amounts planned for each of the central governments of El Salvador, Guatemala, and Honduras.

The bill includes modified language conditioning assistance for each of the central governments of El Salvador, Guatemala, and Honduras, and the Committee encourages the State Department and USAID to continue to work with the respective governments on such matters. The Committee directs the Secretary of State to continue to include in the portion of the report relating to commercial disputes, an assessment of the economic investment conditions in El Salvador, Guatemala, and Honduras, and a description of outstanding disputes, including the confiscation of real property, between United States entities and the governments of such countries.

The Committee directs the Secretary of State, in coordination with the USAID Administrator, to update the plan for monitoring and evaluation of programs funded by this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs, to implement the Strategy, and provide the updated plan and results to the appropriate congressional committees not later than September 30, 2017. The Committee directs that the plan submitted shall: (1) link the Strategy's objectives and sub-objectives to specific programs and their intended outcomes; (2) include performance indicators for each objective and sub-objective; and (3) establish benchmarks and annual goals for each indicator. The Committee expects the Department of State and USAID to use impact and performance evaluations to measure progress, adjust programs accordingly, and include such information in the plan submitted.

Not later than 120 days after enactment of this Act, the Committee directs the Comptroller General of the United States to initiate an assessment of programs funded that implement the United States Strategy for Engagement in Central America. The assessment should review programs implemented under the Strategy and examine whether the Strategy is achieving its stated goals and objectives. The assessment should also describe how programs funded under the Strategy differ from United States assistance programs for such countries in the past, and review the plan for monitoring and evaluation of the Strategy developed by the Department of State and USAID. The Comptroller General shall submit a report,

including the findings of such assessment along with recommendations, as appropriate, to Congress.

Country notification requirements are maintained for Guatemala, El Salvador, and Honduras in section 7015. The Committee directs that such notifications indicate whether funds will support: (1) current or new programs; the central government of such country; or an IFI or a commission; and (2) how such programs align with the Strategy and the plan for monitoring and evaluation.

The Committee recommendation does not include funds for cash transfer assistance or major infrastructure projects. It is expected that if supported as part of the Plan of the Alliance for Prosperity, such projects would be financed by El Salvador, Guatemala, Honduras, and other donors, including multilateral development banks.

The Committee recommendation supports programs and activities to address the underlying factors for migration from the Northern Triangle to the United States.

The Committee provides \$300,000,000 for Development Assistance to support governance, transparency, and accountability; increase food security and education; and reduce poverty, especially in areas that have high levels of outward migration to the United States.

The Committee encourages USAID to develop sustainable, community-based programs that enhance the capacity of national and local governments and civil society in the region. Programs should unite the public and private sectors with civil society in a common effort. The Committee encourages USAID to seek partners with extensive regional experience in working with all levels of government, international organizations, and civil society. USAID programs should leverage the private sector and prioritize programs that facilitate job creation.

The Committee supports agricultural programs that seek to capitalize on the region's comparative advantages in this sector and encourages engagement with small- and medium-scale farmers to enable them to participate in value chains and increase their access to markets. The Committee encourages USAID to utilize the knowledge and experience of the United States land-grant university system in working on such issues.

The Committee supports programs to repatriate and reintegrate migrants returning from the United States with a priority on ensuring unaccompanied children receive proper care and services.

The bill includes the authority to transfer, following consultation with the Committees on Appropriations, funding under Development Assistance to the IDB and the IAF in support of the Strategy. The Committee recommends up to \$15,000,000 for a transfer to the IAF.

The Committee provides \$143,000,000 under Economic Support Fund and \$250,000,000 under International Narcotics Control and Law Enforcement for CARSI. The Committee believes that citizen security is a prerequisite for long-term development and sustained economic growth in the region. CARSI programs should: (1) support crime and violence prevention programs targeted at at-risk youth living in insecure neighborhoods and where there is significant criminal gang activity; (2) bolster border security; (3) counter criminal gangs, drug traffickers and organized crime; and (4) combat human smuggling and trafficking. The Committee expects pro-

grams to target areas with high levels of outward migration to the United States.

The bill makes available CARSI funds to support international commissions against corruption and impunity after consultation with, and subject to the regular notification procedures of, the Committees on Appropriations. The Committee recommendation provides \$5,000,000 for the International Commission against Impunity in Guatemala (CICIG). The Committee expects congressional notifications submitted for CICIG, the Mission to Support the Fight against Corruption and Impunity in Honduras, and any similar Commission that may be established in El Salvador, to specify the activities to be supported, the planned agency oversight of such funds, and a brief description of the activities and investigations undertaken by such commission during the previous six months.

The Committee provides not less than \$3,250,000 from CARSI funds for the Office of the Attorney General of Guatemala, which shall be provided on a cost-matching basis. The Committee also supports programs to increase the capability of police sexual assault units in Guatemala in areas with the highest prevalence of sexual assault.

The Committee supports efforts to strengthen the investigative capacity of the Salvadoran National Civil Police and the Salvadoran Public Prosecutors to lead effective criminal investigations and prosecutions of crimes against women and children, including sexual violence. The Committee provides not less than \$3,000,000 from CARSI funds for the Salvadoran Public Prosecutors.

The Committee recommendation includes not less than \$8,000,000 from CARSI funds for programs to combat human trafficking in Central America through the use of DNA forensic technology, in accordance with 7034(b) of this Act. The Committee provides further direction on these matters in this report under that section.

Not later than 45 days after the enactment of this Act, the Committee directs the Secretary of State, in coordination with the USAID Administrator, to provide to the Committees on Appropriations a report on the uses of all funds provided for CARSI on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2016. The Committee further directs the report be updated for fiscal year 2017, subject to the reporting requirements of the Committees on Appropriations.

The Committee recommendation includes Foreign Military Financing Program funding to support efforts by the security forces of Central American countries to increase border and maritime security and enhance the authority of law enforcement in areas at risk of exploitation by criminal organizations.

The Committee notes that the United States and Costa Rica have a history of strong ties based on shared values and security cooperation. The Committee believes that this can serve as a model to meet shared challenges in other countries in the region and provides security assistance to support the efforts of Costa Rica. The Committee notes that recent immigration and human smuggling and trafficking through Costa Rica have stressed government systems that deal with such challenges. The Committee expects funds made available under Foreign Military Financing Program and

International Narcotics Control and Law Enforcement to support Costa Rica's ability to control its territory, interdict illegal drugs and other contraband, and secure its borders.

The Committee encourages the Export-Import Bank, USTDA, and OPIC to support private investment in, and exports to, Central America in support of the Strategy.

Subsection (b), Colombia, provides not less than \$300,095,000 for assistance for Colombia, which is the same as the fiscal year 2016 level. The Committee supports Colombia's efforts to expand state presence, provide citizen security and access to government services, and counter illicit crop cultivation and narcotics trafficking. The Committee continues to recognize the strategic importance of Colombia and notes the improvements made in the everyday lives of the Colombian people that have resulted over the last fifteen years.

Paragraph (3) provides an additional \$191,130,000 if a final peace accord is reached and the Secretary of State certifies and reports to the Committees on Appropriations that it is in the national interest of the United States to support the implementation of such an accord. In making such certification, the Secretary shall consider recent and expected actions by the Government of Colombia to: (1) combat illicit drug production, including through eradication and interdiction efforts, and enforcement of criminal penalties on drug traffickers; (2) resolve outstanding commercial and trade disputes with the United States; (3) work with the United States to extradite fugitives; and (4) train the security forces of partner countries in Central America in support of shared security goals. The Committee expects the report submitted to include information regarding these factors.

The Committee provides funding under Economic Support Fund for USAID programs to expand the reach of democratic institutions, foster reconciliation, and create the conditions for sustained economic growth in Colombia. The Committee directs the USAID Administrator to develop a plan for consolidating existing development programs and to graduate and transition responsibility for long-standing programs that have met key development milestones to the Government of Colombia, as appropriate. In the event that a peace accord is reached and the required certification made, such programs and resources should be redeployed to areas to support the accord. Programs funded under Economic Support Fund shall be subject to the consultation requirements of the Committees on Appropriations.

The Committee supports assistance for conflict-affected populations, Afro-Colombians, and indigenous communities. The Committee also supports human rights programs and the efforts of international and non-governmental human rights organizations. In the event that a peace accord is reached and the required certification made, additional Economic Support Fund funding should support expanding civilian government institutions into former conflict zones and addressing humanitarian and development needs of populations in war-torn areas. The Committee encourages funding for Colombian civil society, programs to support truth and reconciliation, support for victims, the protection of human rights defenders and other vulnerable groups, peacebuilding, and civic edu-



cation, and encourages the participation of women in the peace process.

The Committee includes funding under International Narcotics Control and Law Enforcement to combat illegal armed groups and drug trafficking organizations, prevent illicit narcotics from reaching the United States, and strengthen the Colombian National Police. The Committee is concerned about the recent spike in coca production and expects the Department of State to work with the Government of Colombia to reverse this trend.

The Committee encourages a continued focus on justice and rule of law activities, including within the Colombian Armed Forces. Not later than 90 days after enactment of this Act, the Secretary of State is directed to submit a report to the Committees on Appropriations on these issues. The report should include steps taken by the Government of Colombia to do the following: (1) subject cases involving members of the Colombian military who have been credibly alleged to have violated human rights to civilian jurisdiction; (2) uphold its international obligations by holding accountable persons responsible for crimes against humanity, war crimes, and other gross violations of human rights; (3) continue to dismantle illegal armed groups; and (4) take effective steps to protect the rights of human rights defenders, and indigenous and Afro-Colombian communities.

In addition to funds made available under this heading, the Committee assumes that up to \$7,000,000 of funds available under Economic Support Fund will be transferred to Migration and Refugee Assistance, as in prior years, to augment support to nongovernmental and international organizations that provide assistance to Colombian refugees in neighboring countries.

Subsection (c), Cuba, includes language prohibiting funds from being used for the establishment of a United States diplomatic presence in Cuba or to facilitate the establishment or operation of a diplomatic mission of Cuba in the United States beyond that which was in existence prior to December 17, 2014, with certain exceptions and limitations, until the President determines and reports to the Committees on Appropriations the requirements and factors specified in section 205 of the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 have been met; language on the proposed privatization and merger of OCB and VOA Spanish; and language concerning Cuba democracy promotion programs. The Committee notes that one of the factors for determination in section 205 is the extradition to the United States of all persons sought by the United States Department of Justice for crimes committed in the United States.

Subsection (d), Haiti, withholds funding for assistance for the central Government of Haiti unless the Secretary of State certifies and reports that the Government of Haiti has installed a democratically elected president and seated newly elected members of parliament, and conditions such assistance on whether the government is taking certain steps.

The Committee remains concerned about the lack of progress in self-reliance and governance in Haiti. The Committee notes the significant unobligated balances for assistance for Haiti from prior years and, given the continued high level of need in the country, directs the Department of State and USAID to review and

prioritize programs and take steps to execute these funds in a responsible manner. The Committee directs the Department of State to include information on assistance for Haiti in the report required by section 7002 of this Act regarding unobligated balances.

Sec. 7046 includes language carried in the prior year regarding United States payments to UN members.

Sec. 7047 includes language carried in the prior year regarding authority for the President to drawdown certain funds to support UN war crimes tribunals or commissions.

Sec. 7048 includes language modified from the prior year conditioning funds made available to the UN until certain transparency measures are met, setting limitations on contributions to UN agencies, specifically the UN Human Rights Council and UNRWA, prohibiting funds for major capital projects of the UN, and withholding funds until certain reporting requirements have been met.

Sec. 7049 includes language carried in the prior year related to assistance made available for community-based policing programs.

Sec. 7050 includes language carried in the prior year prohibiting certain diplomatic activities concerning the promotion of tobacco products.

Sec. 7051 includes language carried in the prior year limiting funds available under the Act from being used to support attendance at international conferences.

Sec. 7052 includes language similar to the prior year relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language carried in the prior year relating to landmines and cluster munitions.

Sec. 7055 includes language carried in the prior year limiting funding for publicity or propaganda purposes within the United States.

Sec. 7056 is a new provision prohibiting funds to UNFPA and prohibiting funds for population planning activities or other population assistance to foreign nongovernmental organizations that promote or perform abortion, with certain exceptions.

Sec. 7057 includes language carried in the prior year regarding certain management conditions and authorities of USAID.

Sec. 7058 includes language modified from the prior year regarding global health activities, placing a funding limitation on international family planning programs, conditioning contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria, and providing certain authorities.

Sec. 7059 includes language carried from the prior year regarding programs that support gender equality. The Committee directs the Ambassador-at-Large for Global Women's Issues, Department of State, and the Senior Coordinator for Gender Equality and Women's Empowerment, USAID, to jointly submit a report, not later than 180 days after enactment of this Act, on the allocation of funds for gender-related programs and activities for the previous fiscal year.

The report shall include programs that address women's economic and political participation and empowerment; prevent and

respond to gender-based violence; and support women, peace, and security.

The Committee encourages the Department of State and USAID to continue to support programs that engage and assist women, particularly women-led civil society groups, working to counter terrorism.

The Committee notes that sexual violence is pervasive in conflict settings and directs the USAID Administrator to ensure that children born as a result of rape and their mothers receive the necessary assistance on a non-discriminatory basis.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, development, conservation, food security and agriculture development, microenterprise, programs to combat trafficking in persons, and water and sanitation.

Subsection (b), Conservation, includes not less than \$265,000,000 in title III for biodiversity conservation programs, which is the same as the fiscal year 2016 enacted level. The Committee notes funds from biodiversity programs are used to meet the funding directive to combat wildlife poaching and trafficking. The Committee directs not less than \$2,000,000 to implement and enforce the Lacey Act (section 8204 of Public Law 110-246), \$10,500,000 for biodiversity programs in the Brazilian Amazon, including efforts that seek to build the capacity of Brazil to manage its own protected areas, and \$20,000,000 for such programs in the Andean Amazon. The Committee also encourages programs to support Guatemala's Mayan Biosphere. The Committee notes that demand for paper and wood products is rapidly increasing and that programs that support responsible forest management are needed to assist in protecting vulnerable forests, such as high conservation value forests, from illegal logging and encroachment.

The Committee remains concerned about the wildlife poaching and trafficking crisis and the continued negative effect it is having on international security and stability and the implications for endangered species. The Committee notes that the illegal trade in wildlife and wildlife products is estimated at \$8,000,000,000 to \$10,000,000,000 annually. The Committee recognizes the severity of poaching in Africa, particularly with respect to elephant ivory and rhinoceros horn, and the destabilizing effect it has on regional security, including by providing a significant source of financing for armed groups with links to transnational organized crime and terrorism.

The bill provides not less than \$80,000,000 in titles III and IV be made available to address this urgent crisis, and the Committee directs not less than \$10,000,000 for programs to combat rhinoceros poaching. Funds to address the wildlife poaching and trafficking crisis should be used to strengthen law enforcement capacity; address poaching at the source; build capacity for site-based protection of wildlife; disrupt trafficking routes; enhance regional cooperation and anti-trafficking networks; support regional wildlife enforcement networks, including not less than the fiscal year 2016 enacted level for the Wildlife Enforcement Network Southern Africa; improve port and border security at key transit points; promote community-based approaches for wildlife protection; and support programs to reduce consumer demand.

The Committee encourages continued implementation of the National Strategy for Combating Wildlife Trafficking. The Committee directs the Secretary of State to update the strategy required by the joint explanatory statement of Public Law 113–76, and expects such strategy to include how funds are being used to implement the National Strategy for Combating Wildlife Trafficking. The Committee notes such strategy calls for the use of innovative and science-based analytical tools to combat wildlife poaching and trafficking. The Committee supports efforts to engage with the private sector and nongovernmental organizations in the development and use of such tools.

The Committee notes the immediate need for training and equipment of security forces to address poaching and wildlife trafficking and expects these requirements to be addressed, including through the provision of excess defense articles and the expedited procurement of defense articles and services, as appropriate. The Committee recommendation provides the authority to expedite the provision of defense articles and encourages the use of this authority for this purpose.

The Committee directs the Department of State and USAID to work with the United States Fish and Wildlife Service (USFWS), the Department of the Treasury, and the Office of the Director of National Intelligence to integrate information and share data to support a common platform that will inform strategies to combat money laundering and illicit trade.

The Committee directs the Secretary of State, the USAID Administrator, and the Director of USFWS to consult with the Committees on Appropriations on the use of funds provided for these purposes, subject to the consultation requirements of the Committees on Appropriations. The Committee directs that the CBJ for fiscal year 2018 include country and program funding levels for programs to combat wildlife poaching and trafficking. The Committee also directs USAID and the Bureau of International Narcotics and Law Enforcement Affairs to include monitoring and evaluation components in wildlife trafficking implementation agreements and include data from such monitoring and evaluation efforts in its reports to Congress.

The Committee expects that international conservation programs administered by the Department of State and USAID will utilize expertise from across the United States Government, including in partnership with the USFWS, and other agencies, as appropriate. The Committee also supports the international programs of the United States Forest Service. The Committee notes the ongoing threats to other endangered species and supports continued funding for programs to protect great apes and tigers, including for habitat conservation.

The Committee supports continued United States leadership of the Congo Basin Forest Partnership and includes \$39,400,000 for the Central Africa Regional Program for the Environment (CARPE). The Committee directs that \$17,500,000 of the funds made available for CARPE be apportioned directly to the USFWS to support further development and implementation of a Central African regional wildlife law enforcement network and to build local capacity for wildlife protection in such region. These programs should include the professionalization of park guards and other

wildlife law enforcement officials and the provision of tools and technologies for measuring, evaluating, and improving the effectiveness of wildlife law enforcement patrols and site-based protection and conservation activities.

The Committee notes that the success of CARPE depends on building the capacity of Central African governments to professionally manage and protect their countries' resources. MOUs and cooperative agreements should be used to provide a roadmap, with benchmarks for measuring progress, to carry out environmental impact assessments, social and environmental management plans, fisheries management, and training of an effective force for wildlife conservation and park management. Buy-in by governments, in coordination with other implementing partners, is necessary for CARPE to become a comprehensive and sustainable program.

Subsection (f), Trafficking in Persons, includes not less than \$65,000,000 for activities to combat trafficking in persons internationally, which is \$5,000,000 above the fiscal year 2016 enacted level and \$16,253,000 above the request. Of the amounts provided, \$45,000,000 is included under International Narcotics Control and Law Enforcement. The Committee notes \$12,500,000 is provided under Diplomatic and Consular Programs for the operational costs of the Office to Monitor and Combat Trafficking in Persons (J/TIP), which is described further under Diplomatic and Consular Programs in this report.

The Committee directs that \$10,000,000 be made available to continue a multifaceted anti-human trafficking program in Guatemala. The Committee expects these funds to support a holistic response, including through the criminal justice system, local governments, and community and faith-based organizations. The Committee notes funding for this initiative is focused on Guatemala in order to maximize impact and is intended to serve as a model for other countries in combating human trafficking. The Committee expects J/TIP, INL, and USAID to closely coordinate implementation and notes the consultation requirement on the use of funds. Subsection (f)(2) requires the Secretary of State to submit a report, not later than 120 days after enactment of this Act, on the multifaceted anti-human trafficking program in Guatemala. The report shall include a detailed list of programs that have been supported with fiscal year 2015 and 2016 funds, outcomes for each of the programs, challenges and success stories that can be used to serve as a model for other countries, an explanation of how the response has been undertaken in a holistic manner, and the details of interagency coordination with respect to the program design and funding for the initiative.

The Committee directs that \$5,000,000 be made available for child protection compacts. The Committee expects that funds will be prioritized for countries with the greatest need and to continue to support child protection compacts pursuant to Public Law 113-94.

The Committee notes the rapid escalation of cyber-sex crime in the Philippines and supports efforts to enhance the capacity of the Philippine National Police to respond.

The Committee urges the USAID Administrator to strengthen implementation of the Counter-Trafficking in Persons (C-TIP) policy. The Administrator should ensure that USAID personnel and

implementing partners are appropriately educated and trained according to the Counter-Trafficking in Persons Field Guide. C-TIP activities should be integrated into other development programs, project design, and methods for program evaluation. The Committee believes the Secretary of State and the USAID Administrator should ensure that foreign assistance programs relating to humanitarian assistance, food security, poverty reduction, social and economic growth and development, education, and democracy and governance contribute to decreased vulnerability to or prevalence of human trafficking and forced labor, consistent with United States policy, including with section 107A(e) of the Trafficking Victims Protection Act of 2000.

Not later than 90 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, is directed to submit a report to the Committees on Appropriations on obligations and expenditures of all fiscal year 2016 funds managed by the Department of State and USAID to combat human trafficking and forced labor. The report shall include funding by program, project, and activity and describe the management structure at the Department of State and USAID used to program such funds.

Sec. 7061 is a new provision prohibiting funds for computer networks unless certain conditions are met.

Sec. 7062 includes language carried in the prior year prohibiting funds to implement the Arms Trade Treaty.

Sec. 7063 includes language modified from the prior year regarding countries impacted by significant populations of refugees or internally displaced people.

Sec. 7064 includes language modified from the prior year regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7065 includes language carried in the prior year on multi-year pledges.

Sec. 7066 includes language modified from the prior year prohibiting funds for the use of torture.

Sec. 7067 includes language similar to the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7068 includes language carried in the prior year regarding commercial leasing of defense articles.

Sec. 7069 includes language modified from the prior year conditioning assistance for the independent states of the former Soviet Union, and language is modified from the prior year designating funding for Ukraine.

The Committee is concerned about continued Russian influence over the Georgian territories of Abkhazia and South Ossetia. The Committee expects that funds in this Act will not be made available for assistance, including financing, for programs in Abkhazia and Tskhinvali Region/South Ossetia, if such assistance supports sovereignty of Georgian territories, or involves the participation of Russian Government officials or other Russian owned enterprises.

The Committee recommendation makes available a total of \$663,465,000 for Ukraine. Up to \$325,608,000 of this amount may be made available for the costs of loan guarantees and other economic, development, humanitarian, and security assistance if the Secretary of State, in consultation with the Secretary of the Treasury, reports to the Committees on Appropriations that the Govern-

ment of Ukraine requires such assistance to proceed with economic and political reforms that will lead to economic sustainability or such assistance will address security and economic vulnerabilities caused by Russian aggression.

Funds are provided in this Act to assist the Government of Ukraine in implementing its economic and political reforms, provide economic sustainability and increase security. The Committee encourages the Department of State and USAID to support the agricultural sector in Ukraine in order to improve exports, as well as increase engagement with rural women and small to medium-size farm holders. The Committee also supports assistance for independent media in Ukraine.

The Committee recommendation includes not less than \$31,000,000 under Global Health Programs for Ukraine. The Committee supports funds to assist vulnerable populations, particularly those affected by violence and to help relieve the suffering of the Ukrainian people.

The Committee supports the efforts of the Organization for Security and Cooperation in Europe to monitor the ongoing crisis in Ukraine.

The Committee encourages the Export-Import Bank, OPIC, and USTDA to provide support to facilitate private investment in Ukraine.

Sec. 7070 includes language modified from the prior year regarding assistance to Russia and other countries.

Sec. 7071 includes language carried in the prior year regarding the International Monetary Fund.

Sec. 7072 includes language carried in the prior year designating funding for the provision of certain defense articles.

Sec. 7073 includes language modified from the prior year making funds available for activities to counter foreign fighters and violent extremist organizations. The Committee notes that section 7076 adds programs funded pursuant to section 7073 to the spend plan requirements. The spend plan should include a list of countries and funding levels provided in this Act, in prior years, and funds requested in fiscal year 2018. Prior to submitting such spend plan, the Committee directs the Secretary of State to consult with the Committees on Appropriations on the criteria used to determine which programs funded under titles III and IV of this Act are applicable to this section, and the monitoring and evaluation of such programs.

Sec. 7074 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7075 includes language carried in the prior year prohibiting funds for programs in contravention of this Act.

Sec. 7076 includes language modified from the prior year requiring operating and spend plans for funds provided in this Act.

The regional security initiatives to be addressed in the spend plans required by subsection (b)(1)(B) shall include: the Caribbean Basin Security Initiative; the Central America Regional Security Initiative; the Trans-Sahara Counterterrorism Partnership; the Partnership for Regional East Africa Counterterrorism; the West Africa Regional Security Initiative; the Global Peace Operations Initiative, including Africa Contingency Operations Training and Assistance; the African Peacekeeping Rapid Response Partnership;

the Africa Conflict Stabilization and Border Security program; the African Military Education Program; the Africa Maritime Security Initiative; the Security Governance Initiative; the Africa Regional Counter-Terrorism Fund; the Counterterrorism Partnerships Fund; the Regional Security Initiative; the Africa Capacity for Immediate Response to Crisis; the Maritime Security Technical Experts Program, and the Southeast Asia Maritime Security Law Enforcement Initiative.

Sec. 7077 includes language modified from the prior year concerning public posting of reports, documents and records management.

Sec. 7078 includes language modified from the prior year regarding Internet freedom programs.

Sec. 7079 includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

Sec. 7080 includes new language regarding the Export-Import Bank of the United States.

#### TITLE VIII—OVERSEAS CONTINGENCY OPERATIONS/ GLOBAL WAR ON TERRORISM

Title VIII of the Committee recommendation includes an additional \$14,895,000,000, which is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 for OCO/GWOT. Such funds are intended to address the extraordinary costs of diplomatic and development operations overseas, including embassy security; security assistance, economic stabilization, and peacekeeping programs; humanitarian activities; law enforcement and antiterrorism efforts; and oversight activities. Funds in this title are subject to the operating and spend plan requirements of section 7076 of this Act, where applicable.

#### DEPARTMENT OF STATE

##### ADMINISTRATION OF FOREIGN AFFAIRS

##### DIPLOMATIC AND CONSULAR PROGRAMS

##### (INCLUDING TRANSFER OF FUNDS)

Fiscal Year 2016 enacted level .....	\$2,561,808,000
Fiscal Year 2017 request .....	2,132,249,000
Committee recommendation .....	2,410,386,000
Change from enacted level .....	– 151,422,000
Change from request .....	+278,137,000

The Committee recommendation includes an additional \$2,410,386,000 for Diplomatic and Consular Programs, including \$1,815,210,000 for WSP. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the costs of operations and security in Afghanistan, Pakistan, Iraq, areas of unrest, and other high-risk and high-threat areas.



## OFFICE OF INSPECTOR GENERAL

Fiscal Year 2016 enacted level .....	\$66,600,000
Fiscal Year 2017 request .....	54,900,000
Committee recommendation .....	54,900,000
Change from enacted level .....	- 11,700,000
Change from request .....	0

The Committee recommendation includes an additional \$54,900,000 for Office of Inspector General. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support reviews, audits, and investigations of reconstruction activities in Afghanistan conducted by SIGAR. The Committee recommendation continues language from the prior year limiting the amounts the SIGAR makes available for printing and reproduction costs to no more than the amounts made available in fiscal year 2016.

The Committee urges the SIGAR to work with the Inspectors General of the Department of State and USAID on developing a long-term plan for transitioning the responsibility for oversight of projects in Afghanistan as the assistance program moves to a more traditional development program.

## EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal Year 2016 enacted level .....	\$747,851,000
Fiscal Year 2017 request .....	1,238,800,000
Committee recommendation .....	1,238,800,000
Change from enacted level .....	+490,949,000
Change from request .....	0

The Committee recommendation includes an additional \$1,238,800,000 for Embassy Security, Construction, and Maintenance. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support construction and lease costs of facilities and additional security measures in high-risk and high-threat areas.

## INTERNATIONAL ORGANIZATIONS

## CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal Year 2016 enacted level .....	\$101,728,000
Fiscal Year 2017 request .....	96,240,000
Committee recommendation .....	66,614,000
Change from enacted level .....	- 35,114,000
Change from request .....	- 29,626,000

The Committee recommendation includes an additional \$66,614,000 for Contributions to International Organizations. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support missions in Iraq and Afghanistan.

## CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal Year 2016 enacted level .....	\$1,794,088,000
Fiscal Year 2017 request .....	1,588,000,000
Committee recommendation .....	1,385,670,000
Change from enacted level .....	- 408,418,000
Change from request .....	- 202,330,000

The Committee recommendation includes an additional \$1,385,670,000 for Contributions to International Peacekeeping Activities. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support peacekeeping activities in Africa and the Near East.

#### MECHANISM FOR PEACE OPERATIONS RESPONSE

Fiscal Year 2016 enacted level .....	\$0
Fiscal Year 2017 request .....	150,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	- 150,000,000

The Committee recommendation does not include an appropriation for Mechanism for Peace Operations Response.

#### RELATED AGENCY

##### BROADCASTING BOARD OF GOVERNORS

##### INTERNATIONAL BROADCASTING OPERATIONS

Fiscal Year 2016 enacted level .....	\$10,700,000
Fiscal Year 2017 request .....	0
Committee recommendation .....	10,700,000
Change from enacted level .....	0
Change from request .....	+10,700,000

The Committee recommendation includes an additional \$10,700,000 for International Broadcasting Operations. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support United States international broadcasting to Afghanistan, Pakistan, Syria, and Iraq.

#### UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

##### FUNDS APPROPRIATED TO THE PRESIDENT

##### OPERATING EXPENSES

Fiscal Year 2016 enacted level .....	\$139,262,000
Fiscal Year 2017 request .....	98,460,000
Committee recommendation .....	98,460,000
Change from enacted level .....	- 40,802,000
Change from request .....	0

The Committee recommendation includes an additional \$98,460,000 for Operating Expenses. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support USAID operations in Afghanistan.

##### CAPITAL INVESTMENT FUND

Fiscal Year 2016 enacted level .....	\$0
Fiscal Year 2017 request .....	133,840,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	- 133,840,000

The Committee recommendation does not include an appropriation for the Capital Investment Fund in this title. Funds are provided under title II of this Act.

## BILATERAL ECONOMIC ASSISTANCE

### FUNDS APPROPRIATED TO THE PRESIDENT

#### INTERNATIONAL DISASTER ASSISTANCE

Fiscal Year 2016 enacted level .....	\$1,919,421,000
Fiscal Year 2017 request .....	1,832,000,000
Committee recommendation .....	1,885,127,000
Change from enacted level .....	- 34,294,000
Change from request .....	53,127,000

The Committee recommendation includes an additional \$1,885,127,000 for International Disaster Assistance. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the extraordinary costs of the United States response to international disasters and crises, including those resulting from conflict in Afghanistan, Pakistan, Iraq, and Syria.

#### TRANSITION INITIATIVES

Fiscal Year 2016 enacted level .....	\$37,000,000
Fiscal Year 2017 request .....	62,600,000
Committee recommendation .....	37,000,000
Change from enacted level .....	0
Change from request .....	- 25,600,000

The Committee recommendation includes an additional \$37,000,000 for Transition Initiatives. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support rapid response programs to prevent and mitigate the destabilizing effects of conflict.

#### COMPLEX CRISES FUND

Fiscal Year 2016 enacted level .....	\$20,000,000
Fiscal Year 2017 request .....	20,000,000
Committee recommendation .....	0
Change from enacted level .....	- 20,000,000
Change from request .....	- 20,000,000

The Committee recommendation does not include an appropriation for Complex Crises Fund in this Act.

#### ECONOMIC SUPPORT FUND

Fiscal Year 2016 enacted level .....	\$2,422,673,000
Fiscal Year 2017 request .....	3,672,153,000
Committee recommendation .....	2,422,673,000
Change from enacted level .....	0
Change from request .....	- 1,249,480,000

The Committee recommendation includes an additional \$2,422,673,000 for Economic Support Fund. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the costs of assistance for countries facing conflict and instability in the Near East, Africa, and South Asia.

## ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Fiscal Year 2016 enacted level .....	\$438,569,000
Fiscal Year 2017 request .....	0
Committee recommendation .....	438,569,000
Change from enacted level .....	0
Change from request .....	+438,569,000

The Committee recommendation includes an additional \$438,569,000 for Assistance for Europe, Eurasia and Central Asia. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support countries in Europe and Eurasia to respond to Russian aggression and other instability in the region.

## DEPARTMENT OF STATE

## MIGRATION AND REFUGEE ASSISTANCE

Fiscal Year 2016 enacted level .....	\$2,127,114,000
Fiscal Year 2017 request .....	1,876,003,000
Committee recommendation .....	2,287,904,000
Change from enacted level .....	+160,790,000
Change from request .....	+411,901,000

The Committee recommendation includes an additional \$2,287,904,000 for Migration and Refugee Assistance. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the extraordinary cost of overseas assistance to respond to refugee crises.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE  
FUND

Fiscal Year 2016 enacted level .....	\$0
Fiscal Year 2017 request .....	40,000,000
Committee recommendation .....	50,000,000
Change from enacted level .....	+50,000,000
Change from request .....	+10,000,000

The Committee recommendation includes \$50,000,000 for United States Emergency Refugee and Migration Assistance Fund for overseas assistance to respond to unexpected emergency migration needs. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

## INTERNATIONAL SECURITY ASSISTANCE

## DEPARTMENT OF STATE

## INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal Year 2016 enacted level .....	\$371,650,000
Fiscal Year 2017 request .....	324,240,000
Committee recommendation .....	371,661,000
Change from enacted level .....	+11,000
Change from request .....	+47,421,000

The Committee recommendation includes an additional \$371,661,000 for International Narcotics Control and Law Enforcement. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Con-

trol Act of 1985 and will support law enforcement activities in the Near East, Africa, South Asia, and countries in Europe and Eurasia facing Russian aggression.

#### NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal Year 2016 enacted level .....	\$379,091,000
Fiscal Year 2017 request .....	214,254,000
Committee recommendation .....	379,091,000
Change from enacted level .....	0
Change from request .....	+164,837,000

The Committee recommendation includes an additional \$379,091,000 for Nonproliferation, Anti-Terrorism, Demining and Related Programs. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support antiterrorism programs.

#### PEACEKEEPING OPERATIONS

Fiscal Year 2016 enacted level .....	\$469,269,000
Fiscal Year 2017 request .....	349,100,000
Committee recommendation .....	469,269,000
Change from enacted level .....	0
Change from request .....	+120,169,000

The Committee recommendation includes an additional \$469,269,000 for Peacekeeping Operations. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support peacekeeping activities in Africa and the Near East.

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### FOREIGN MILITARY FINANCING PROGRAM

Fiscal Year 2016 enacted level .....	\$1,288,176,000
Fiscal Year 2017 request .....	1,012,150,000
Committee recommendation .....	1,288,176,000
Change from enacted level .....	0
Change from request .....	+276,026,000

The Committee recommendation includes an additional \$1,288,176,000 for Foreign Military Financing Program. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support security assistance in the Near East, Africa, South Asia, and countries in Europe and Eurasia facing Russian aggression.

#### GENERAL PROVISIONS—THIS TITLE

Sec. 8001 includes language carried in the prior year noting that funds appropriated by this title are in addition to amounts appropriated or otherwise made available.

Sec. 8002 includes language carried in the prior year directing that funds appropriated by this title are subject to the authorities and conditions applicable to such headings in prior titles, unless noted otherwise.

Sec. 8003 is a new provision providing certain transfer authority.

Sec. 8004 includes language providing that each amount designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 in this title shall be

available only if the President subsequently so designates all such amounts and transmits such designations to the Congress.

TITLE IX—ADDITIONAL GENERAL PROVISION

SPENDING REDUCTION ACCOUNT

Section 9001 establishes a spending reduction account.

HOUSE OF REPRESENTATIVES REPORTING REQUIREMENTS

The following materials are submitted in accordance with various requirements of the Rules of the House of Representatives:

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: July 12, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2017

Motion by: Mrs. Lowey

Description of Motion: Adds funding for International Organizations and Programs, including the United Nations Population Fund (UNFPA), inserts conditions and restrictions related to UNFPA, inserts language regarding uses of assistance for foreign nongovernmental organizations, strikes many funding limitations and restrictions, inserts minimum funding levels for certain programs, strikes a reporting requirement, and modifies report language.

Results: Defeated 20 yeas to 29 nays

*Members Voting Yea*

Mr. Bishop  
Mr. Cuellar  
Ms. DeLauro  
Mr. Farr  
Mr. Honda  
Mr. Israel  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Pingree  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Crenshaw  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Palazzo  
Mr. Rigell  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

**FULL COMMITTEE VOTES**

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## ROLL CALL NO. 2

Date: July 12, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2017

Motion by: Mr. Ryan

Description of Motion: Modifies funding levels for family planning/reproductive health and inserts funding for the United Nations Population Fund.

Results: Defeated 20 yeas to 29 nays

*Members Voting Yea*

Mr. Bishop  
Mr. Cuellar  
Ms. DeLauro  
Mr. Farr  
Mr. Honda  
Mr. Israel  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Pingree  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Crenshaw  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Palazzo  
Mr. Rigell  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young



**FULL COMMITTEE VOTES**

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 3

Date: July 12, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2017

Motion by: Ms. Lee

Description of Motion: Adds additional funding for Contributions for International Peacekeeping Activities and allows funds in the Act and any subsequent Act to be made available above the amount authorized in 22 U.S.C. 287e note.

Results: Defeated 19 yeas to 29 nays

*Members Voting Yea*

Mr. Cuellar  
Ms. DeLauro  
Mr. Farr  
Mr. Honda  
Mr. Israel  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Pingree  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Crenshaw  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Palazzo  
Mr. Rigell  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

**FULL COMMITTEE VOTES**

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 4

Date: July 12, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2017

Motion by: Ms. McCollum

Description of Motion: Provides \$263,000,000 for Contribution to the Green Climate Fund and strikes the funding prohibition on the Green Climate Fund.

Results: Defeated 19 yeas to 29 nays

*Members Voting Yea*

Mr. Cuellar  
 Ms. DeLauro  
 Mr. Farr  
 Mr. Honda  
 Mr. Israel  
 Ms. Kaptur  
 Mr. Kilmer  
 Ms. Lee  
 Mrs. Lowey  
 Ms. McCollum  
 Ms. Pingree  
 Mr. Price  
 Mr. Quigley  
 Ms. Roybal-Allard  
 Mr. Ruppersberger  
 Mr. Ryan  
 Mr. Serrano  
 Mr. Visclosky  
 Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
 Mr. Amodei  
 Mr. Calvert  
 Mr. Carter  
 Mr. Cole  
 Mr. Crenshaw  
 Mr. Culberson  
 Mr. Dent  
 Mr. Diaz-Balart  
 Mr. Fleischmann  
 Mr. Fortenberry  
 Mr. Frelinghuysen  
 Ms. Granger  
 Mr. Graves  
 Dr. Harris  
 Ms. Herrera Beutler  
 Mr. Jenkins  
 Mr. Joyce  
 Mr. Palazzo  
 Mr. Rigell  
 Mrs. Roby  
 Mr. Rogers  
 Mr. Rooney  
 Mr. Simpson  
 Mr. Stewart  
 Mr. Valadao  
 Mr. Womack  
 Mr. Yoder  
 Mr. Young

**FULL COMMITTEE VOTES**

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 5

Date: July 12, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2017

Motion by: Ms. DeLauro

Description of Motion: Strikes section 7056 and inserts funds for the United Nations Population Fund for family planning and reproductive health programs.

Results: Defeated 20 yeas to 28 nays

*Members Voting Yea*

Mr. Cuellar  
Ms. DeLauro  
Mr. Dent  
Mr. Farr  
Mr. Honda  
Mr. Israel  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Pingree  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Crenshaw  
Mr. Culberson  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Palazzo  
Mr. Rigell  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding: The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

## RESCISSIONS

This bill does not include any rescissions.

## TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following list includes the transfers of funds included in the accompanying bill:

In title III, under "Peace Corps", language is included to transfer funds to the Foreign Currency Fluctuations Account.

In title VIII, under "Diplomatic and Consular Programs", language is included to transfer funds to other accounts for Afghanistan.

## DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, neither the bill nor this report contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI of the Rules of the House of Representatives.

## COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

**FOREIGN OPERATIONS, EXPORT FINANCING, AND  
RELATED PROGRAMS APPROPRIATIONS ACT, 1990**

\* \* \* \* \*

## TITLE V—GENERAL PROVISIONS

\* \* \* \* \*

## ESTABLISHING CATEGORIES OF ALIENS FOR PURPOSES OF REFUGEE DETERMINATIONS

SEC. 599D. (a) IN GENERAL.—In the case of an alien who is within a category of aliens established under subsection (b), the alien may establish, for purposes of admission as a refugee under section 207 of the Immigration and Nationality Act, that the alien has a well-founded fear of persecution on account of race, religion, nationality, membership in a particular social group, or political opinion

by asserting such a fear and asserting a credible basis for concern about the possibility of such persecution.

(b) ESTABLISHMENT OF CATEGORIES.—

(1) For purposes of subsection (a), the Attorney General, in consultation with the Secretary of State and the Coordinator for Refugee Affairs, shall establish—

(A) one or more categories of aliens who are or were nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion,

(B) one or more categories of aliens who are or were nationals and residents of Vietnam, Laos, or Cambodia and who share common characteristics that identify them as targets of persecution in such respective foreign state on such an account; and

(C) one or more categories of aliens who are or were nationals and residents of the Islamic Republic of Iran who, as members of a religious minority in Iran, share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion.

(2)(A) Aliens who are (or were) nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are Jews or Evangelical Christians shall be deemed a category of alien established under paragraph (1)(A).

(B) Aliens who are (or were) nationals of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are current members of, and demonstrate public, active, and continuous participation (or attempted participation) in the religious activities of, the Ukrainian Catholic Church or the Ukrainian Orthodox Church, shall be deemed a category of alien established under paragraph (1)(A).

(C) Aliens who are (or were) nationals and residents of Vietnam, Laos, or Cambodia and who are members of categories of individuals determined, by the Attorney General in accordance with “Immigration and Naturalization Service Worldwide Guidelines for Overseas Refugee Processing” (issued by the Immigration and Naturalization Service in August 1983) shall be deemed a category of alien established under paragraph (1)(B).

(3) Within the number of admissions of refugees allocated for each of fiscal years 1990, 1991, and 1992 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Immigration and Nationality Act {and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, and 1996 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section} and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, 2015, [and 2016] 2016, and 2017 for refugees who are nationals of

the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

(c) WRITTEN REASONS FOR DENIALS OF REFUGEE STATUS.—Each decision to deny an application for refugee status of an alien who is within a category established under this section shall be in writing and shall state, to the maximum extent feasible, the reason for the denial.

(d) PERMITTING CERTAIN ALIENS WITHIN CATEGORIES TO REAPPLY FOR REFUGEE STATUS.—Each alien who is within a category established under this section and who (after August 14, 1988, and before the date of the enactment of this Act) was denied refugee status shall be permitted to reapply for such status. Such an application shall be determined taking into account the application of this section.

(e) PERIOD OF APPLICATION.—

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, [2016] 2017.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, [2016] 2017.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, [2016] 2017.

#### ADJUSTMENT OF STATUS FOR CERTAIN SOVIET AND INDOCHINESE PAROLEES

SEC. 599E. (a) IN GENERAL.—The Attorney General shall adjust the status of an alien described in subsection (b) to that of an alien lawfully admitted for permanent residence if the alien—

(1) applies for such adjustment,

(2) has been physically present in the United States for at least 1 year and is physically present in the United States on the date the application for such adjustment is filed,

(3) is admissible to the United States as an immigrant, except as provided in subsection (c), and

(4) pays a fee (determined by the Attorney General) for the processing of such application.

(b) ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.—The benefits provided in subsection (a) shall only apply to an alien who—

(1) was a national of an independent state of the former Soviet Union or of Estonia, Latvia, Lithuania, Vietnam, Laos, or Cambodia, and

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, [2016] 2017, after being denied refugee status.

(c) WAIVER OF CERTAIN GROUNDS FOR INADMISSIBILITY.—The provisions of paragraphs (4), (5), and (7)(A) of section 212(a) of the Immigration and Nationality Act shall not apply to adjustment of status under this section and the Attorney General may waive any other provision of such section (other than paragraph (2)(C) or subparagraph (A), (B), (C), or (E) of paragraph (3)) with respect to

such an adjustment for humanitarian purposes, to assure family unity, or when it is otherwise in the public interest.

(d) **DATE OF APPROVAL.**—Upon the approval of such an application for adjustment of status, the Attorney General shall create a record of the alien's admission as a lawful permanent resident as of the date of the alien's inspection and parole described in subsection (b)(2).

(e) **NO OFFSET IN NUMBER OF VISAS AVAILABLE.**—When an alien is granted the status of having been lawfully admitted for permanent residence under this section, the Secretary of State shall not be required to reduce the number of immigrant visas authorized to be issued under the Immigration and Nationality Act.

---

## **SECTION 12001 OF THE DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, 2005**

SEC. 12001. (a)(1) Notwithstanding section 514 of the Foreign Assistance Act of 1961 (22 U.S.C. 2321h), the President may transfer to Israel, in exchange for concessions to be negotiated by the Secretary of Defense, with the concurrence of the Secretary of State, any or all of the items described in paragraph (2).

(2) The items referred to in paragraph (1) are armor, artillery, automatic weapons ammunition, missiles, and other munitions that—

- (A) are obsolete or surplus items;
- (B) are in the inventory of the Department of Defense;
- (C) are intended for use as reserve stocks for Israel; and
- (D) are located in a stockpile in Israel.

(b) The value of concessions negotiated pursuant to subsection (a) shall be at least equal to the fair market value of the items transferred. The concessions may include cash compensation, services, waiver of charges otherwise payable by the United States, and other items of value.

(c) Not later than 30 days before making a transfer under the authority of this section, the President shall transmit a notification of the proposed transfer to the Committees on Foreign Relations and Armed Services of the Senate and the Committees on International Relations and Armed Services of the House of Representatives. The notification shall identify the items to be transferred and the concessions to be received.

(d) No transfer may be made under the authority of this section after September 30, **[2017]** 2018.

---

## **FOREIGN ASSISTANCE ACT OF 1961**

\* \* \* \* \*

### **TITLE XII—FAMINE PREVENTION AND FREEDOM FROM HUNGER**

\* \* \* \* \*

#### **CHAPTER 2—MILITARY ASSISTANCE**

\* \* \* \* \*

SEC. 514. STOCKPILING OF DEFENSE ARTICLES FOR FOREIGN COUNTRIES.—(a) No defense article in the inventory of the Department of Defense which is set aside, reserved, or in any way earmarked or intended for future use by any foreign country may be made available to or for use by any foreign country unless such transfer is authorized under this Act or the Arms Export Control Act, or any subsequent corresponding legislation, and the value of such transfer is charged against funds authorized under such legislation or against the limitations specified in such legislation, as appropriate, for the fiscal period in which such defense article is transferred. For purposes of this subsection, “value” means the acquisition cost plus crating, packing, handling, and transportation costs incurred in carrying out this section.

(b)(1) The value of defense articles to be set aside, earmarked, reserved, or intended for use as war reserve stocks for allied or other foreign countries (other than for purposes of the North Atlantic Treaty Organization or in the implementation of agreements with Israel) in stockpiles located in foreign countries may not exceed in any fiscal year an amount that is specified in security assistance authorizing legislation for that fiscal year.

(2)(A) The value of such additions to stockpiles of defense articles in foreign countries shall not exceed \$200,000,000 for each of fiscal years 2013, 2014, 2015, 2016, [and 2017] *2017, and 2018*.

(B) Of the amount specified in subparagraph (A) for a fiscal year, not more than \$200,000,000 may be made available for stockpiles in the State of Israel.

(c) LOCATION OF STOCKPILES OF DEFENSE ARTICLES.—

(1) LIMITATION.—Except as provided in paragraph (2), no stockpile of defense articles may be located outside the boundaries of a United States military base or a military base used primarily by the United States.

(2) EXCEPTIONS.—Paragraph (1) shall not apply with respect to stockpiles of defense articles located in the Republic of Korea, Thailand, any country that is a member of the North Atlantic Treaty Organization, any country that is a major non-NATO ally, or any other country the President may designate. At least 15 days before designating a country pursuant to the last clause of the preceding sentence, the President shall notify the congressional committees specified in section 634A(a) in accordance with the procedures applicable to reprogramming notifications under that section.

(d) No defense article transferred from any stockpile which is made available to or for use by any foreign country may be considered an excess defense article for the purpose of determining the value thereof.

\* \* \* \* \*

## PUBLIC LAW 106–46

### SECTION 1. CLARIFICATION OF QUORUM REQUIREMENT FOR THE EXPORT-IMPORT BANK OF THE UNITED STATES.

(a) IN GENERAL.—Section 3(c)(6) of the Export-Import Bank Act of 1945 (12 U.S.C. 635a(c)(6)) is amended to read as follows:



“(6) A quorum of the Board of Directors shall consist of at least three members.”.

(b) EXCEPTION.—Notwithstanding section 3(c)(6) of the Export-Import Bank Act of 1945, if, during the period that begins on **July 21, 1999, and ends on December 2, 1999** *October 1, 2016, and ends on September 30, 2019*, there are fewer than three persons holding office on the Board of Directors of the Export-Import Bank of the United States, the entire membership of such Board of Directors shall constitute a quorum until the end of such period.

#### CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

Language is included in various parts of the bill to continue ongoing activities in fiscal year 2017 that require annual authorization or additional legislation, which to date has not been enacted. The bill includes provisions that place limitations on the use of funds in the bill or change existing limitations and that might under some circumstances be construed as changing the application of existing law. The bill includes a number of provisions that have been virtually unchanged for many years, which are technically considered legislation. The bill provides that several of the appropriations shall remain available for obligation beyond the current fiscal year. In all cases it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds. In various places in the bill, the Committee recommendation continues the prior year practice of designating amounts within appropriation accounts in order to fund specific programs and has adjusted some designations.

The bill contains general provisions and other language that has been carried in the bill in past years that include limitations and conditions on funding provided in the Act.

Additional changes in the fiscal year 2017 bill, which may be construed as changing existing law, are as follows:

##### *Title I*

Under “Diplomatic and Consular Programs”, language similar to the prior year providing transfer authority to other accounts within “Administration of Foreign Affairs”, and limitations on certain programs, offices, and activities.

Under “Diplomatic and Consular Programs”, language carried in the prior year designating the availability and use of certain fees and transfers from other agencies, and conditioning the obligation of certain funds made available for security training.

Under “Office of Inspector General”, language carried in the prior year notwithstanding section 209(a)(1) of the Foreign Service Act of 1980 as it relates to post inspections.

Under “Educational and Cultural Exchange Programs”, language modified from the prior year on the use of certain fees, and a reporting requirement.

Under “Embassy Security, Construction, and Maintenance”, language carried in the prior year placing limitations on the uses of

funds, restricting representation expenses, and requiring submission of an operating plan.

Under “Emergencies in the Diplomatic and Consular Service”, language carried in the prior year permitting the transfer of not to exceed \$1,000,000 to the “Repatriation Loans Program Account”.

Under “Repatriation Loans Program Account”, language carried in the prior year directing that costs shall be defined as in section 502 of the Congressional Budget Act of 1974 and capping total obligations.

Under “Contributions to International Organizations”, language similar to the prior year requiring submission to the Committees on Appropriations of the United Nations biennial budget, limiting the use of funds, and establishing a number of notification and reporting requirements.

Under “Contributions for International Peacekeeping Activities”, language modified from the prior year limiting the use of funds and establishing a number of notification and reporting requirements.

Under “International Boundary and Water Commission, United States and Mexico” and “American Sections, International Commissions”, language carried in the prior year providing a limitation on the amount available for representation expenses.

Under “American Sections, International Commissions”, language carried in the prior year limiting representation expenses.

Under “International Fisheries Commissions”, language carried in the prior year providing authority to pay United States expenses in advance, pursuant to 31 U.S.C. 3324.

Under “International Broadcasting Operations”, language carried in the prior year setting limitations on funds available for certain expenses and receipts, requiring the Broadcasting Board of Governors (BBG) make funds available to expand unrestricted access to information on the Internet, extending certain personnel authorities, requiring a review of certain programs, restricting representation expenses, and requiring notifications.

Under “Eisenhower Exchange Fellowship Program”, language carried in the prior year limiting the use of funds relating to compensation.

Under “Commission for the Preservation of America’s Heritage Abroad”, language carried in the prior year allowing the Commission to procure certain services notwithstanding paragraph (3) of section 312304(b) of Public Law 113–287 during fiscal year 2017 and requiring notification.

Under “United States Commission on International Religious Freedom”, language carried in the prior year placing a limitation on representation expenses.

Under “Commission on Security and Cooperation in Europe, Salaries and Expenses”, language carried in the prior year limiting representation expenses.

Under “Congressional-Executive Commission on the People’s Republic of China” and “United States-China Economic and Security Review Commission”, language carried in the prior year placing a limitation on representation expenses.

Under “United States-China Economic and Security Review Commission”, language carried in the prior year incorporating by reference several provisos relating to personnel and financial manage-

ment authorities that were carried in the Department of State, Foreign Operations, and Related Appropriations Act, 2009.

#### *Title II*

Under “Operating Expenses, United States Agency for International Development”, language carried in the prior year limiting financing construction or entering into leases, allowing transfers of funds, and restricting representation and entertainment expenses.

Under “Capital Investment Fund”, language carried in the prior year requiring notifications.

#### *Title III*

Under “Global Health Programs”, language similar to the prior year placing restrictions and requirements related to family planning and abortion, requiring direct apportionment to agencies, designating the use of funds, requiring notifications, and setting a cap on administrative expenses.

Under “Transition Initiatives”, language carried in the prior year designating the use of funds, requiring a report prior to the initiation of a country program, requiring prior consultations, and allowing the use of additional funds in the Act for the same purposes as funds under this heading following consultation.

Under “Development Credit Authority”, language modified from the prior year authorizing transfers, setting funding and financing limitations, and requiring notification.

Under “Assistance for Europe, Eurasia and Central Asia”, language carried in the prior year providing notwithstanding authority, designating coordination responsibilities, and designating certain funds for purposes of administrative authorities.

Under “Migration and Refugee Assistance”, language modified from the prior year designating amounts for small-scale emergency humanitarian requirements, for refugees resettling in Israel, and for the United States Refugee Admissions Program.

Under “Peace Corps”, language carried in the prior year limiting representation expenses, requiring consultations, allowing the Director to transfer funds to help mitigate exchange rate losses, and placing limitations on certain activities.

Under “Millennium Challenge Corporation”, language modified from the prior year placing a cap on administrative expenses, establishing certain funding conditions and notification requirements, limiting and restricting entertainment and representation allowances.

Under “Inter-American Foundation”, language carried in the prior year limiting representation expenses.

Under “United States African Development Foundation”, language carried in the prior year allowing for the investment of project funding by grantees, limiting the use of interest earned, allowing certain building leases, and requiring a report.

Under “International Affairs Technical Assistance”, language carried in the prior year providing funds notwithstanding any other provision of law.

#### *Title IV*

Under “International Narcotics Control and Law Enforcement”, language modified from the prior year giving the Department of

State the authority to provide excess property to a foreign country, waiving a section of the Foreign Assistance Act, subject to notification, requiring notification for certain transfers, and permitting funds for certain purposes.

Under “Nonproliferation, Anti-terrorism, Demining, and Related Programs”, language similar to the prior year designating the use of funds, providing authorities for funds, and establishing certain funding conditions and notification requirements.

Under “Peacekeeping Operations”, language similar to the prior year designating the use of funds, providing certain authorities, establishing prohibitions for the use of funds, and requiring notifications.

Under “International Military Education and Training”, language modified from the prior year allowing certain civilian personnel to receive training and limiting entertainment allowances.

Under “Foreign Military Financing Program”, language similar to the prior year designating the use of funds, requiring consultations and notifications, designating the use of funds, establishing requirements for the disbursement and transfer of certain funds, establishing limitations and conditions on funds, limiting representation and entertainment expenses.

#### *Title VI*

Under “Export-Import Bank of the United States, Program Account”, language carried in the prior year allowing for certain expenditures and setting limitations on funds.

Under “Export-Import Bank of the United States, Administrative Expenses”, language carried in the prior year limiting representation expenses, allowing for the collection of certain fees, and requiring notifications.

Under “Export-Import Bank of the United States, Receipts Collected”, language carried in the prior year requiring sufficient fees to cover costs, and providing up to \$10,000,000 in excess receipts for an extended period of time.

Under “Overseas Private Investment Corporation, Noncredit Account”, language carried in the prior year limiting representation expenses, and providing that certain costs shall not be considered administrative costs.

Under “Overseas Private Investment Corporation, Program Account”, language carried in the prior year designating transfer authority from “Noncredit Account”, providing program authority in Iraq, requiring certain notifications, and designating funds for administrative expenses.

Under “Trade and Development Agency”, language carried in the prior year restricting representation and entertainment allowances and designating the use of funds.

#### *Title VII*

Sec. 7001 includes language carried in the prior year regarding allowances and differentials.

Sec. 7002 includes language modified from the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language modified from the prior year requiring inter-agency cost sharing with respect to the construction and use of diplomatic facilities, setting limitations and expanding notification and oversight requirements, and placing conditions and restrictions on certain funds.

Sec. 7005 includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language carried in the prior year extending for one year certain contract authority for award of local guard contracts.

Sec. 7007 includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language carried in the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role, requires a determination, and provides a waiver under certain conditions.

Sec. 7009 includes language carried in the prior year setting limitations and conditions on transfers between appropriations accounts, requiring audits of certain transfers, and adding a reporting requirement.

Sec. 7010 includes language carried in the prior year prohibiting first-class travel.

Sec. 7011 includes language modified from the prior year regarding the availability of funds made available in the Act, and a new certification and reporting requirement.

Sec. 7012 includes language carried in the prior year prohibiting assistance for countries in default and allowing exceptions in certain circumstances.

Sec. 7013 includes language carried in the prior year withholding assistance to a country in which the assistance is subject to taxation, unless the Secretary of State makes certain determinations, and including a reporting requirement.

Sec. 7014 includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the notification requirements regarding funds made available in the Act.

Sec. 7016 includes language carried in the prior year regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language similar to the prior year regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language similar to the prior year regarding funding directives specified in tables in the report accompanying the Act.

Sec. 7020 includes language carried in the prior year prohibiting the use of assistance for certain representation expenses.

Sec. 7021 includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Sec. 7022 includes language similar to the prior year regarding authorization requirements.

Sec. 7023 includes language carried in the prior year defining the terms “program”, “project”, and “activity”.

Sec. 7024 includes language carried in the prior year regarding certain authorities for the Peace Corps, Inter-American Foundation, and the United States African Development Foundation.

Sec. 7025 includes limitation language carried in the prior year relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language similar to the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language similar to the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language modified from the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year establishing certain conditions on funds appropriated to international financial institutions.

Sec. 7030 includes language carried in the prior year regarding debt-for-development programs.

Sec. 7031 includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, and corruption and human rights violations.

Sec. 7032 contains language modified from the prior year regarding democracy programs funded in this Act.

Sec. 7033 includes language modified from the prior year on assistance regarding international religious freedom.

Sec. 7034 includes language modified from the prior year granting certain special authorities relating to, and placing limitations on, funds made available in the Act.

Sec. 7035 continues language carried in the prior year related to the Arab League Boycott of Israel.

Sec. 7036 includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language carried in the prior year establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7038 includes language carried in the prior year restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language similar to the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Sec. 7041 includes language modified from the prior year regarding countries in the Middle East and North Africa.

Sec. 7042 includes modified language from the prior year regarding assistance for Africa.

Sec. 7043 includes language modified from the prior year regarding assistance for East Asia and the Pacific.

Sec. 7044 includes language modified from the prior year regarding assistance for South and Central Asia.

Sec. 7045 includes language modified from the prior year regarding assistance for the Western Hemisphere.

Sec. 7046 includes language carried in the prior year regarding United States payments to United Nations members.

Sec. 7047 includes language carried in the prior year regarding authority for the President to drawdown certain funds to support UN war crimes tribunals or commissions.

Sec. 7048 includes language modified from the prior year conditioning funds made available to the UN, setting limitations on contributions to UN agencies, prohibiting funds for construction of major capital projects, including a reporting requirement, and withholding funds until certain conditions are met.

Sec. 7049 includes language carried in the prior year related to assistance made available for community-based policing programs.

Sec. 7050 includes language carried in the prior year prohibiting certain diplomatic activities concerning the promotion of tobacco products.

Sec. 7051 includes language carried in the prior year limiting funds available under the Act from being used to support attendance at international conferences.

Sec. 7052 includes language similar to the prior year relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language carried in the prior year relating to land mines and cluster munitions.

Sec. 7055 includes language carried in the prior year limiting funding for publicity or propaganda purposes within the United States.

Sec. 7056 includes new language prohibiting funds to UNFPA and prohibiting funds for population planning activities or other population assistance to foreign nongovernmental organizations that promote or perform abortion, with certain exceptions.

Sec. 7057 includes language carried in the prior year regarding certain management conditions and authorities of USAID.

Sec. 7058 includes language modified from the prior year regarding global health activities, placing a funding limitation on international family planning programs, and conditioning contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria.

Sec. 7059 includes language carried in the prior year regarding programs that support gender equality.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, conservation, development programs, food security and agriculture development, microenterprise, trafficking in persons, and water and sanitation.

Sec. 7061 includes new language limiting funds for computer networks.

Sec. 7062 includes language carried in the prior year prohibiting funds to implement the Arms Trade Treaty.

Sec. 7063 includes language modified from the prior year regarding assistance to countries impacted by significant refugee populations or internally displaced persons.

Sec. 7064 includes language modified from the prior year regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7065 includes language carried in the prior year regarding multi-year pledges.

Sec. 7066 includes language modified from the prior year prohibiting funds for the use of torture.

Sec. 7067 includes language similar to the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7068 includes language carried in the prior year regarding commercial leasing of defense articles.

Sec. 7069 includes language modified from the prior year designating funds for Ukraine and regarding assistance for the independent states of the former Soviet Union.

Sec. 7070 includes language modified from the prior year regarding assistance to Russia and other countries.

Sec. 7071 includes language carried in the prior year regarding lending by the International Monetary Fund.

Sec. 7072 includes language carried in the prior year designating funding for the provision of certain defense articles.

Sec. 7073 includes language modified from the prior year making funds available to counter foreign fighters and violent extremist organizations.

Sec. 7074 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7075 includes language carried in the prior year prohibiting funds for programs in contravention of this Act.

Sec. 7076 includes language modified from the prior year requiring spending and operating plans for funds provided in this Act.

Sec. 7077 includes language modified from the prior year regarding reports, documents, and records management.

Sec. 7078 includes language modified from the prior year regarding Internet freedom programs.

Sec. 7079 includes language modified from the prior year establishing certain limitations impacting jobs in the United States.

Sec. 7080 includes new language regarding the Export-Import Bank of the United States.

### *Title VIII*

Under “Diplomatic and Consular Programs”, language carried in the prior year allowing the transfer of funds to other federal departments and agencies, designating funds, and requiring notification of any such transfers.

Under “Office of Inspector General”, language similar to the prior year designating an amount for the Special Inspector General for Afghanistan Reconstruction, limiting printing and reproduction costs, and providing certain personnel authorities.

Under “Embassy Security, Construction, and Maintenance”, language carried in the prior year designating funds.



Under “Peacekeeping Operations”, language carried in the prior year designating funds for assessed contributions.

Sec. 8001 includes language carried in the prior year stating that funds appropriated in title VIII are in addition to amounts appropriated for fiscal year 2017.

Sec. 8002 includes language carried in the prior year stating that funds appropriated in title VIII shall be available under the authorities and conditions applicable to such appropriations accounts, unless otherwise directed in the Act.

Sec. 8003 includes new language providing transfer authority for funds under “Assistance for Europe, Eurasia and Central Asia”.

Sec. 8004 includes language carried in the prior year designating funds.

#### APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Department of State/Administration of Foreign Affairs	2003 .....	\$5,290,390,000 ....	\$5,874,914,000 ....	\$11,697,171,000
Department of State/International Organizations	2003 .....	\$1,529,702,000 ....	\$1,672,000,000 ....	\$3,295,534,000
Department of State/ International Commissions	2003 .....	\$71,385,000 .....	\$57,730,000 .....	\$123,646,000
Broadcasting Board of Governors .....	2003 .....	\$644,486,000 .....	\$599,560,000 .....	\$777,843,000
Department of State/Related Programs	2003 .....	\$72,000,000 .....	\$69,986,000 .....	\$187,519,000
United States Institute of Peace .....	2014 .....	Such sums as may be necessary.	\$37,000,000 .....	\$35,300,000
Operating Expenses of the United States Agency for International Development	1987 .....	\$387,000,000 .....	\$340,600,000 .....	\$1,282,876,000
Capital Investment Fund .....	None .....	NA .....	NA .....	\$199,985,000
United States Agency for International Development—Inspector General	1987 .....	\$21,750,000 .....	\$21,000,000 .....	\$67,600,000
Global Health Programs (see note below)	Population (1987); Health and Disease Prevention (1987); Child Survival Fund (1987).	Population (\$290,000,000);. Health and Disease Prevention (\$180,000,000); Child Survival Fund (\$75,000,000).	Population (\$234,625,000);. Health and Disease Prevention (\$166,762,000); Child Survival Fund (75,000,000).	\$2,916,500,000 (includes \$461,000,000 for Population)
Global Health Programs: HIV/AIDS .....	2013 .....	\$48,000,000,000 over 5 years.	\$5,720,499,000 ....	\$6,000,000,000
	Agriculture; (1987) Education (1987);	Agriculture (\$760,000,000); Education (\$180,000,000);	Agriculture (\$693,613,000); Education (\$155,000,000);	\$2,780,971,000
Development Assistance (see note below)	Energy and selected development activities (1987).	Energy and selected development activities (\$207,000,000).	Energy and selected development activities (\$149,990,000).	(programs difficult to determine due to changing definitions of programs since last authorized)
International Disaster Assistance (see note below)	1987 .....	\$25,000,000 .....	\$70,000,000 .....	\$2,794,184,000

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
	None (same authorities as International Disaster Assistance).			
Transition Initiatives .....	NA .....	NA .....	NA .....	\$77,600,000
Development Credit Authority .....	None .....	NA .....	NA .....	\$40,000,000 (by transfer)
Development Credit Authority—administrative expenses	None .....	NA .....	NA .....	\$8,120,000
Economic Support Fund .....	1987 .....	\$3,800,000,000 ...	\$3,555,000,000 ...	\$4,024,232,000
Democracy Fund .....	None .....	NA .....	NA .....	\$150,500,000
Assistance for Europe, Eurasia and Central Asia	1993 .....	\$410,000,000.		
Migration and Refugee Assistance ....	2003 .....	\$820,000,000 .....	\$781,884,000 .....	\$3,059,000,000
U.S. Emergency Refugee and Migration Assistance Fund (note below)	1962 .....	Such amounts as may be necessary.	NA .....	\$50,000,000
Peace Corps .....	2003 .....	\$365,000,000 .....	\$295,069,000 .....	\$410,000,000
Millennium Challenge Corporation ....	2005 .....	Such sums as may be necessary.	\$1,488,000,000 ...	\$901,000,000
Inter-American Foundation .....	1993 .....	\$31,000,000 .....	\$30,960,000 .....	\$22,500,000
United States African Development Foundation	1987 .....	\$3,872,000 .....	\$6,500,000 .....	\$30,000,000
Department of the Treasury, International Affairs Technical Assistance	1999 .....	\$5,000,000 .....	\$1,500,000 .....	\$28,500,000
International Narcotics Control and Law Enforcement	1994 .....	\$171,500,000 .....	\$100,000,000 .....	\$1,375,231,000
Nonproliferation, Anti-terrorism, Demining and Related Programs (see note below)	2003 .....	\$226,200,000 .....	NA .....	\$885,472,000
Peacekeeping Operations .....	1999 .....	\$83,000,000 .....	\$76,500,000 .....	\$631,523,000
International Military Education and Training	2003 .....	\$85,000,000 .....	\$79,480,000 .....	\$110,300,000
Foreign Military Financing .....	2003 .....	\$4,107,000,000 ...	\$6,104,632,000 ...	\$6,083,788,000
North American Development Bank ....	1998 .....	\$225,000,000 .....	\$56,500,000 .....	\$10,000,000
Overseas Private Investment Corporation Administrative Expenses	2016 .....	Such sums as may be necessary.	\$62,574,000 .....	\$62,787,000
Overseas Private Investment Corporation Program Account	2016 .....	Such sums as may be necessary.	\$27,371,000 .....	\$20,000,000

Note: Amounts for Administration of Foreign Affairs, International Organizations, Broadcasting Board of Governors, Operating Expenses, International Disaster Assistance, Transition Initiatives, Economic Support Fund, Migration and Refugee Assistance, United States Emergency Refugee Migration and Assistance Fund, International Narcotics Control and Law Enforcement, Nonproliferation, Anti-terrorism, Demining and Related Programs, Peacekeeping Operations, and Foreign Military Financing Program include funds appropriated in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

Note: Programs recommended herein under "Global Health Programs" were last authorized under a different account structure than that recommended in this bill; the account structure included a number of functional accounts, as described above.

Note: Programs recommended herein under "International Disaster Assistance" account was formerly called the "International Disaster and Famine Assistance" account and was last authorized under that account name.

Note: Funds for the United States Emergency Refugee and Migration Assistance Program (ERMA) are authorized in such amounts as may be necessary; however, appropriations which would result in a balance in the fund of more than \$100,000,000 are prohibited (22 U.S.C. 2601(c)) absent a waiver of this provision of law.

Note: Programs recommended herein under "Nonproliferation, Anti-terrorism, Demining, and Related Programs" include some major programs for which authorizations of appropriations were provided for fiscal year 2002; these programs include \$73,000,000 authorized for antiterrorism assistance and \$142,000,000 authorized for nonproliferation activities. In addition, some programs now in this account were previously in accounts that had authorizations of appropriations in prior years.

### COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocation under section 302(b) of the Budget Act.

**Budgetary Impact of Bill Prepared in Consultation with the Congressional Budget Office Pursuant to Sec. 308(a), Public Law 93–344, As Amended, State, Foreign Operations and Related Programs**

[In millions of dollars]

	Budget Authority		Outlays	
	Committee Allocation	Amount in Bill	Committee Allocation	Amount in Bill
General Purpose .....	37,185	37,185	45,512	45,512 <sup>1</sup>
Overseas Contingency Operations/Global War on Terrorism .....	14,895	14,895	5,090	5,090 <sup>1</sup>
Mandatory .....	159	159	159	159

<sup>1</sup> Includes outlays from prior-year budget authority.

### FIVE YEAR OUTLAY PROJECTIONS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections associated with the budget authority provided in the accompanying bill as provided to the Committee by the Congressional Budget Office.

#### PROJECTION OF OUTLAYS ASSOCIATED WITH THE RECOMMENDATION:

[In millions of dollars]

2017 .....	20,382 <sup>1</sup>
2018 .....	12,570
2019 .....	8,455
2020 .....	5,328
2021 and future years .....	4,690

<sup>1</sup> Excludes outlays from prior-year budget authority.

### ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(C) of the Congressional Budget Act of 1974, the Congressional Budget Office has provided the following estimates of new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments.

	Budget authority	Outlays
Financial assistance to State and local governments .....	0	0 <sup>1</sup>

<sup>1</sup> Excludes outlays from prior-year budget authority.

### PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

### DIRECTED RULEMAKING

The bill does not direct any rule making.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)  
AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2016 enacted amounts and budget estimates presented for fiscal year 2017:

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY					
Department of State					
Administration of Foreign Affairs					
Diplomatic and consular programs.....	4,193,702	4,840,453	4,193,702	---	-446,751
Worldwide security protection.....	1,428,468	1,899,479	1,899,479	+471,011	---
International Chancery Center.....	743	---	1,320	+577	+1,320
Total, Diplomatic and consular programs.....	5,622,913	6,539,932	6,094,501	+471,588	-445,431
Capital investment fund.....	66,400	12,600	12,600	-53,800	---
Office of Inspector General.....	72,700	87,069	87,069	+14,369	---
Educational and cultural exchange programs.....	590,900	628,973	602,790	+11,890	-26,183
East-West Center.....	---	10,800	---	---	-10,800
Total, Educational and cultural exchange programs.....	590,900	639,773	602,790	+11,890	-36,983
Representation expenses.....	8,030	8,263	8,030	---	-233
Protection of foreign missions and officials.....	30,036	30,344	30,036	---	-308
Embassy security, construction, and maintenance.....	785,097	759,161	759,161	-25,936	---
Worldwide security upgrades.....	688,799	358,698	358,698	-330,101	---
Total, Embassy security.....	1,473,896	1,117,859	1,117,859	-356,037	---
Emergencies in the diplomatic and consular service....	7,900	7,900	7,900	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Repatriation Loans Program Account:					
Direct loans subsidy.....	1,300	1,300	2,300	+1,000	+1,000
Payment to the American Institute in Taiwan.....	30,000	31,963	30,000	---	-1,963
Payment to the Foreign Service Retirement and Disability Fund.....	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs.....	8,062,975	8,635,903	8,151,985	+89,010	-483,918
International Organizations					
Contributions to international organizations, current year assessment.....	1,344,458	1,290,891	1,279,384	-65,074	-11,507
Contributions for international peacekeeping activities, current year assessment.....	666,574	806,930	563,866	-102,708	-243,064
Total, International Organizations.....	2,011,032	2,097,821	1,843,250	-167,782	-254,571
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	45,307	48,134	45,307	---	-2,827
Construction.....	28,400	28,400	29,400	+1,000	+1,000
Total, Boundary and Water Commission.....	73,707	76,534	74,707	+1,000	-1,827
American sections, international commissions.....	12,330	12,258	12,258	-72	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
International fisheries commissions.....	36,681	32,502	36,681	---	+4,179
Total, International commissions.....	122,718	121,294	123,646	+928	+2,352
Related Agency					
Broadcasting Board of Governors					
International broadcasting operations.....	734,087	768,143	758,267	+24,180	-9,876
Broadcasting capital improvements.....	4,800	9,700	8,876	+4,076	-824
Total, Broadcasting Board of Governors.....	738,887	777,843	767,143	+28,256	-10,700
Related Programs					
The Asia Foundation.....	17,000	12,000	17,000	---	+5,000
United States Institute of Peace, Operating expenses.....	35,300	37,884	35,300	---	-2,584
Center for Middle Eastern-Western dialogue.....	96	122	122	+26	---
Eisenhower Exchange Fellowship program.....	400	350	350	-50	---
Israeli Arab scholarship program.....	13	47	47	+34	---
International Chancery Center.....	---	1,320	---	---	-1,320
East-West Center.....	16,700	---	---	-16,700	---
National Endowment for Democracy.....	170,000	103,500	170,000	---	+66,500
Total, Related programs.....	239,509	155,223	222,819	-16,690	+67,596

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Other Commissions					
Commission for the Preservation of America's Heritage Abroad					
Salaries and expenses.....	676	888	888	+212	---
Commission on International Religious Freedom					
Salaries and expenses.....	3,500	3,500	3,500	---	---
Commission on Security and Cooperation in Europe					
Salaries and expenses.....	2,579	2,579	2,579	---	---
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses.....	2,000	2,000	2,000	---	---
United States - China Economic and Security Review Commission					
Salaries and expenses.....	3,500	3,500	3,500	---	---
Total, title I, Department of State and Related Agency.....	11,187,376	11,800,551	11,121,310	-66,066	-679,241



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
TITLE II - ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
US Agency for International Development (USAID)					
Operating expenses, USAID.....	1,143,614	1,306,340	1,184,416	+40,802	-121,924
Capital Investment Fund.....	168,300	66,145	199,985	+31,685	+133,840
Office of Inspector General, USAID.....	66,000	67,600	67,600	+1,600	---
	=====	=====	=====	=====	=====
Total, title II, Administration of Foreign Assistance.....	1,377,914	1,440,085	1,452,001	+74,087	+11,916
	=====	=====	=====	=====	=====
TITLE III - BILATERAL ECONOMIC ASSISTANCE					
Funds Appropriated to the President					
Global Health Programs:					
U.S. Agency for International Development.....	2,833,450	2,906,500	3,246,500	+413,050	+340,000
Department of State.....	5,670,000	5,670,000	5,670,000	---	---
(Global fund contribution) /1.....	(1,350,000)	(1,350,000)	---	(-1,350,000)	(-1,350,000)
	=====	=====	=====	=====	=====
Total, Global Health Programs.....	8,503,450	8,576,500	8,916,500	+413,050	+340,000

1/ The Bill includes authority for a Global Fund contribution and the accompanying report recommends up to \$1,350,000 for such a contribution

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Development assistance.....	2,780,971	2,959,573	2,780,971	---	-178,602
Transfer out.....	(-40,000)	(-60,000)	(-40,000)	---	(+20,000)
Total, Development Assistance.....	2,780,971	2,959,573	2,780,971	---	-178,602
International disaster assistance.....	874,763	125,000	909,057	+34,294	+784,057
Transition initiatives.....	30,000	15,000	40,600	+10,600	+25,600
Complex Crises fund.....	10,000	10,000	---	-10,000	-10,000
Development Credit Authority: (By transfer).....	(40,000)	(60,000)	(40,000)	---	(-20,000)
Administrative expenses.....	8,120	10,000	8,120	---	-1,880
Economic Support Fund.....	1,896,315	2,408,454	1,601,559	-294,756	-806,895
Democracy Fund.....	150,500	---	150,500	---	+150,500
Assistance for Europe, Eurasia and Central Asia.....	491,119	---	491,119	---	+491,119
Department of State					
Migration and refugee assistance.....	931,886	922,597	771,096	-160,790	-151,501
United States Emergency Refugee and Migration Assistance Fund.....	50,000	10,000	---	-50,000	-10,000
Total, Department of State.....	981,886	932,597	771,096	-210,790	-161,501
Independent Agencies					
Peace Corps.....	410,000	410,000	410,000	---	---
Millennium Challenge Corporation.....	901,000	1,000,000	901,000	---	-99,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Inter-American Foundation.....	22,500	22,200	22,500	---	+300
United States African Development Foundation.....	30,000	28,200	30,000	---	+1,800
Total, Independent Agencies.....	1,363,500	1,460,400	1,363,500	---	-96,900
Department of the Treasury					
International Affairs Technical Assistance.....	23,500	33,500	28,500	+5,000	-5,000
Total, title III, Bilateral economic assistance. Appropriations.....	17,114,124 (17,114,124)	16,531,024 (16,531,024)	17,061,522 (17,061,522)	-52,602 (-52,602)	+530,498 (+530,498)
(By transfer).....	(40,000)	(60,000)	(40,000)	---	(-20,000)

TITLE IV - INTERNATIONAL SECURITY ASSISTANCE

Department of State					
International narcotics control and law enforcement...	894,821	813,773	1,003,570	+108,749	+189,797
Nonproliferation, anti-terrorism, demining and related programs.....	506,381	454,196	506,381	---	+52,185
Peacekeeping operations.....	131,361	126,291	162,254	+30,893	+35,963
Funds Appropriated to the President					
International Military Education and Training.....	108,115	110,300	110,300	+2,185	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Foreign Military Financing Program:					
Grants:					
Israel.....	3,100,000	3,100,000	3,100,000	---	---
Egypt.....	1,300,000	1,300,000	1,300,000	---	---
Other.....	337,522	301,813	395,612	+58,090	+93,799
Limitation on Administrative Expenses.....	(75,000)	(70,000)	(75,000)	---	(+5,000)
Total, Foreign Military Financing Program.	4,737,522	4,701,813	4,795,612	+58,090	+93,799
=====					
Total, title IV, Security assistance.....	6,378,200	6,206,373	6,578,117	+199,917	+371,744
=====					

TITLE V - MULTILATERAL ASSISTANCE

Multilateral Assistance

Funds Appropriated to the President

International Organizations and Programs.....	339,000	332,900	---	-339,000	-332,900
International Financial Institutions					
World Bank Group					
Global Environment Facility.....	168,263	146,563	146,563	-21,700	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
International Development Association.....	1,197,128	1,384,072	1,197,128	---	-186,944
The International Bank for Reconstruction and Development (IBRD):					
IBRD paid in capital.....	186,957	5,963	5,963	-180,994	---
(Limitation on callable capital).....	(2,928,991)	---	---	(-2,928,991)	---
Subtotal, IBRD.....	186,957	5,963	5,963	-180,994	---
Clean Technology Fund.....	170,680	---	---	-170,680	---
Strategic Climate Fund.....	49,900	---	---	-49,900	---
Green Climate Fund.....	---	250,000	---	---	-250,000
Global agriculture and food security program.....	43,000	23,000	23,000	-20,000	---
Global Infrastructure Facility.....	---	20,000	---	---	-20,000
Central America and Caribbean risk insurance program..	---	12,500	---	---	-12,500
Total, World Bank Group.....	1,815,928	1,842,098	1,372,654	-443,274	-469,444
Inter-American Development Bank Group					
Inter-American Development Bank paid in capital.....	102,020	21,940	21,940	-80,080	---
(Limitation on callable capital).....	(4,098,795)	---	---	(-4,098,795)	---
Enterprise for the Americas Multilateral Investment Fund.....	---	---	---	---	---
Total, Inter-American Development Bank.....	102,020	21,940	21,940	-80,080	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Asian Development Bank Group (IDB)					
Asian development bank paid in capital.....	5,608	---	---	-5,608	---
Asian Development Fund.....	104,977	99,233	99,233	-5,744	---
Total, Asian Development Bank.....	110,585	99,233	99,233	-11,352	---
African Development Bank Group					
African Development Bank Paid in capital.....	34,118	32,418	32,418	-1,700	---
(Limitation on callable capital).....	(507,861)	(507,861)	(507,861)	---	---
African Development Fund.....	175,668	214,332	175,668	---	-38,664
Total, African Development Bank.....	209,786	246,750	208,086	-1,700	-38,664
International Fund for Agricultural Development.....	31,930	30,000	30,000	-1,930	---
North American Development Bank.....	10,000	45,000	10,000	---	-35,000
(Limitation on callable capital).....	(255,000)	(255,000)	(255,000)	---	---
Total, International Financial Institutions.....	2,280,249	2,285,021	1,741,913	-538,336	-543,108
Total, title V, Multilateral assistance.....					
(Limitation on callable capital).....	2,619,249	2,617,921	1,741,913	-877,336	-876,008
	(7,790,647)	(762,861)	(762,861)	(-7,027,786)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
TITLE VI - EXPORT AND INVESTMENT ASSISTANCE					
Export-Import Bank of the United States					
Administrative expenses.....	106,250	110,000	106,250	---	-3,750
Inspector General.....	6,000	5,700	6,000	---	+300
Offsetting collections.....	-640,000	-530,000	-530,000	+110,000	---
	-----	-----	-----	-----	-----
Total, Export-Import Bank of the United States..	-527,750	-414,300	-417,750	+110,000	-3,450
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses.....	62,787	88,000	62,787	---	-25,213
Insurance fees and other offsetting collections...	-353,000	-341,000	-341,000	+12,000	---
	-----	-----	-----	-----	-----
Subtotal.....	-290,213	-253,000	-278,213	+12,000	-25,213
Program account.....	20,000	20,000	20,000	---	---
	-----	-----	-----	-----	-----
Total, Overseas Private Investment Corporation....	-270,213	-233,000	-258,213	+12,000	-25,213
Funds Appropriated to the President					
Trade and Development Agency.....					
	60,000	80,700	65,000	+5,000	-15,700
	=====	=====	=====	=====	=====
Total, title VI, Export and investment assistance	-737,963	-566,600	-610,963	+127,000	-44,363
	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE VII - GENERAL PROVISIONS					
Special immigrant visa proposal.....	---	6,000	---	---	-6,000
Total, title VII, General Provisions.....	---	6,000	---	---	-6,000
TITLE VIII - OVERSEAS CONTINGENCY OPERATIONS / GLOBAL WAR ON TERRORISM (OCO/GWOT)					
Diplomatic and consular programs (OCO/GWOT).....	2,561,808	2,132,249	2,410,386	-151,422	+278,137
(Worldwide security protection) (OCO/GWOT).....	(1,966,632)	(1,815,210)	(1,815,210)	(-151,422)	---
(Transfer to other agencies).....	(-10,000)	(-5,000)	(-5,000)	(+5,000)	---
Conflict stabilization operations (OCO/GWOT).....	---	---	---	---	---
Office of Inspector General (OCO/GWOT).....	66,600	54,900	54,900	-11,700	---
Embassy security, construction, and maintenance (OCO/GWOT).....	747,851	1,238,800	1,238,800	+490,949	---
Contributions for International Peacekeeping (OCO/GWOT).....	101,728	96,240	66,614	-35,114	-29,626
Activities, current year assessment (OCO/GWOT).....	1,794,088	1,588,000	1,385,670	-408,418	-202,330
Mechanism for Peace Operations Response (OCO/GWOT)....	---	150,000	---	---	-150,000
Broadcasting board of governors (OCO/GWOT).....	10,700	---	10,700	---	+10,700
Operating expenses of USAID (OCO/GWOT).....	139,262	98,460	98,460	-40,802	---
Capital Investment Fund, USAID (OCO/GWOT).....	---	133,840	---	---	-133,840
International Disaster Assistance (OCO/GWOT).....	1,919,421	1,832,000	1,885,127	-34,294	+53,127
Transition Initiatives (OCO/GWOT).....	37,000	62,600	37,000	---	-25,600



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Complex Crises fund (OCO/GWOT).....	20,000	20,000	---	-20,000	-20,000
Economic Support Fund (OCO/GWOT).....	2,422,673	3,672,153	2,422,673	---	-1,249,480
Assistance for Europe, Eurasia and Central Asia (OCO/GWOT).....	438,569	---	438,569	---	+438,569
Migration and Refugee assistance (MRA) (OCO/GWOT).....	2,127,114	1,876,003	2,287,904	+160,790	+411,901
United States Emergency Refugee and Migration Assistance Fund (OCO/GWOT).....	---	40,000	50,000	+50,000	+10,000
International narcotics control and law enforcement (OCO/GWOT).....	371,650	324,240	371,661	+11	+47,421
Nonproliferation, Anti-terrorism, Demining and Related programs (NADR) (OCO/GWOT).....	379,091	214,254	379,091	---	+164,837
Peacekeeping Operations (PKO) (OCO/GWOT).....	469,269	349,100	469,269	---	+120,169
Foreign Military Financing program (OCO/GWOT).....	1,288,176	1,012,150	1,288,176	---	+276,026
Total, Title VIII, OCO/GWOT.....	14,895,000	14,894,989	14,895,000	---	+11

TITLE IX - OTHER MATTERS

Multilateral Assistance

International Monetary Program

International Monetary fund quota increase (emergency) 1,180,000 --- -1,180,000 ---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017  
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
(Rescission of emergency appropriations).....	-1,180,000	---	---	+1,180,000	---
Total, Title IX, Other Matters.....	---	---	---	---	---
Emergency appropriations.....	(1,180,000)	---	---	(-1,180,000)	---
Grand Total.....	52,833,900	52,930,343	52,238,900	-595,000	-691,443
Appropriations.....	(37,938,900)	(38,035,354)	(37,343,900)	(-595,000)	(-691,454)
Emergency appropriations.....	---	---	---	---	---
Overseas contingency operations.....	(14,895,000)	(14,894,989)	(14,895,000)	---	(+11)
Rescissions.....	---	---	---	---	---
Rescission of emergency funding.....	(-1,180,000)	---	---	(+1,180,000)	---
(By transfer).....	(40,000)	(60,000)	(40,000)	---	(-20,000)
(Transfer out).....	(-40,000)	(-60,000)	(-40,000)	---	(+20,000)
(Limitation on administrative expenses).....	(75,000)	(70,000)	(75,000)	---	(+5,000)
(Limitation on callable capital).....	(7,790,647)	(762,861)	(762,861)	(-7,027,786)	---

## MINORITY VIEWS

The Department of State, foreign operations, and related programs appropriations bill provides resources that promote stability, peace, and economic prosperity while improving the lives of the most vulnerable and providing lifesaving treatment and assistance to millions throughout the world. The investments under the jurisdiction of this subcommittee are the best means to ensure that our nation does not have to pursue more costly military solutions.

The allocation provides \$37,185,000,000 in core funding and \$14,895,000,000 in Overseas Contingency Operations (OCO) funding for a total of \$52,080,000,000. The bill's allocation is \$691,443,000 below the President's combined core and OCO request of \$52,771,443,000 and \$595,000,000 below the FY 2016 enacted level. While the allocation is below what is needed, the Chair made efforts to address the concerns of the minority, and I greatly appreciate her courtesy throughout the committee process.

With unprecedented levels of human suffering and so many diverse challenges throughout the world, the bill rightfully continues strong levels of funding for our allies, builds stability and security, and invests in human rights, democracy promotion, education and global health programs, including vital investments in nutrition, maternal and child health, and programs to combat tuberculosis, malaria, and GAVI. Additionally, the bill provides the President's request for HIV/AIDS funding through PEPFAR and includes \$1,350,000,000 for the Global Fund.

The Chairwoman's inclusion of \$410,000,000 for the Peace Corps will help its volunteers continue to impact countless lives in the developing world while furthering our public diplomacy efforts. Just as important, the bill also provides \$800,000,000 for basic education programs, which foster healthy, democratic societies, which is the linchpin to all our international goals and initiatives. The bill also includes a \$75,000,000 contribution to the Global Partnership for Education, which will help leverage additional resources for education and ensure the greatest possible impact from U.S. tax dollars. I also appreciate the Chair providing \$400,000,000 for clean water and basic sanitation; this assistance is fundamental to the health and economic well-being of families throughout the world.

The State and Foreign Operations bill also confronts many other diverse challenges, including combating international terrorism, advancing peacekeeping efforts, disease control and mitigation activities, humanitarian and refugee response, export assistance, and international narcotics control, all of which require robust American leadership.

Yet, these sensible investments are undermined by cuts that do not maximize taxpayer resources to the fullest extent and are encumbered with measures that ultimately hinder our shared goals.

For example, the bill provides no funding for Green Climate Fund to address global climate change and continues efforts to override restrictions on the financing of coal-fired power plants abroad. Moreover, the short-sighted policy of cutting resources to International Organizations in effect makes our programs less effective and more costly. The Republican leadership of the House continues to saddle this bill with divisive policy riders such as the reinstitution of the Global Gag Rule, the prohibition of U.S. contributions to UNFPA, the politicization of global health programs, and failure to raise the cap assessments for UN Peacekeeping.

These policies weaken our ability to build stronger, more stable communities and trade partners around the world. In an environment of constrained budgetary resources, the Congress should support—not abandon—those institutions that leverage our taxpayer dollars and stretch them much farther. If we turn our back on these institutions, we only limit our own impact and effectiveness. Attacks on family planning, the environment, and multilateral institutions are counterproductive to expanding our reach and enhancing the value of scarce tax dollars.

Worse yet, the bill contains a new limitation on refugee assistance. While the cap in the bill does not shut down the refugee resettlement program, it closes the door to some of the most vulnerable people who face persecution and are seeking freedom and liberty for themselves and their families. The Refugee Admissions Program must stay true to its mandate to resettle the most vulnerable individuals from all religions, ethnicities and background. Capping the resettlement program is the camel's nose under the tent that will only lead to disqualifying refugees from protection based on their nationality or religion. The intensive vetting systems currently in place allow for the responsible admission of mothers, children, and other victims of war, strife and the scourge of radical extremism, while protecting the American people and maintaining our unwavering compassion.

Additionally, the bill does not contain dedicated funding for response to the deadly Zika virus. As Ranking Member and someone who has spent 22 years working to improve foreign assistance, I continue to argue that the best way to avoid having to appropriate emergency funds is to invest in the capacity to detect and respond to events, diseases or epidemics in their countries of origin before they reach our shores. At the same time we must be careful that such investments do not come at the expense of other development priorities. While I support the inclusion of \$200,000,000 for global health security efforts to address health threats as they emerge, combined with the lower allocation, this new priority comes at the expense of other vital activities.

I oppose the bill's inclusion of the Global Gag Rule (Mexico City Policy), the prohibition on funding for the United Nations Population Fund (UNFPA), the prohibition on funding for the Green Climate Fund, the capping on bilateral family planning and reproductive health programs at \$461,000,000, and the limitation on refugee resettlement assistance. During the committee process, I offered an amendment which would have restored funding for the vital international organizations of the IO&P account to last year's level; removed the Global Gag Rule and the prohibition on funding

of UNFPA, replacing it with language on UNFPA that was carried in the FY 2016 Act; striking the cap on refugee admissions; restoring the IO&P account; striking the Green Climate Fund prohibition; striking the Cuba diplomatic restrictions; striking the GITMO reporting requirement; and striking the “coal” restrictions. The amendment would have taken the bill back to current law and would not have changed any of the current provisions in law that restrict the use of family planning funds. I am very disappointed that this amendment failed on a party-line vote of 20 to 29.

I am similarly disappointed that the Committee rejected, on a party-line basis, amendments by Representative Tim Ryan on UNFPA contraceptive commodities and contraceptive services for Zika affected countries; Representative Barbara Lee on international peacekeeping and removing UN Peacekeeping assessment cap; Representative Betty McCollum on restoring funding for the Green Climate Fund; and Representative Rosa DeLauro on restoring funding for UNFPA activities.

While this bill continues many important diplomatic and development programs that build stronger and more stable communities around the world, the inclusion of “poison pill” riders ultimately endangers our efforts and our strategic goals. These riders are short-sighted, and I hope my Republican colleagues will reconsider these positions as we continue the appropriations process.

I look forward to working cooperatively with Chairwoman Granger and the full committee membership to improve the bill.

NITA M. LOWEY.

